Bp number: 01-053-07n

App number: 2001-411XRAB Begin movement: 3/23/01 Received: 2/22/01 End movement: 3/23/02 Institution: Monsanto Begin release: 3/23/01 Recipient: Wheat End release: 3/23/02 Status: Pending 2.00 Acre: Effective date: 3/24/01 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip: Chesterfield, MO Telephone: Fax: 636-737-7085 Initial [V] Assign Bp number and initial data entry [ ] Review by biotechnologist 2. [ Letter of notification to State Fed ex 3. [ ] State response O/d Loc Site Reg Interstate \*Dest\*CO \*WR I 1 Interstate \*Orig\*CO \*WR Release \*CO 1\*WR ] [ ] / Enter genes into database [/] Letter of acknowledgement/denial/withdraw 7. [ ] Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify



#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

February 21, 2001

Monsanto Reference ID

2001-411XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-053-07n

1. USDA Reference Number

2. Applicant Reference Number 2001-411XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

**EMail** 

(b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

March 23, 2001 - March 23, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

НТ

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

Page 1 of 6

CBI

Monsanto Reference ID

2001-411XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ (b) (4) (b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ (b) (4) (CBI)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

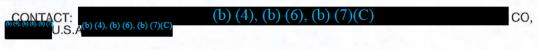
Page 2 of 6

onsanto Reference ID 2001-411XRAB		
7. Mode of Transformation	Disarmed Agrobacterium tumefaciens	
8. Introduction	Interstate Movement and Release	
Ship up to 2000 kg. wheat see	ed to and from each location.	
ORIGIN:	DESTINATION:	
CO	СО	
Ship From:		
со		
*[ U.S.A	(b) (4) Larimer Cou	unty/Province, CO, (b) (4)
CONTACT: 0(4) 0 0 0 U.S.A, (b) (4), (b) (6), (t ] - CBI	(b) (4), (b) (6), (b) (7)(C)	CO,
*[ (b) (4) USA	(b) (4) , Rio Grande	County/Province, CO,
CONTACT:	(b) (4), (b) (6), (b) (7)(C)	CO,
Comments: (b) (4), (b) (c)	(6), (b) (7)(C) ] - CBI	
Ship To:		
со		
*[ U.S.A	(b) (4) Larimer Cou	inty/Province, CO <sub>2</sub> (b) (4)

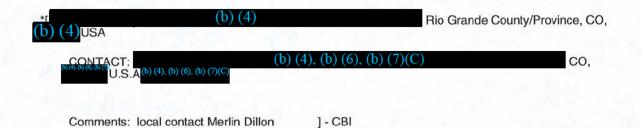
Page 3 of 6

#### Monsanto Reference ID

2001-411XRAB



] - CBI



Page 4 of 6

Page 5 of 6

Monsanto Reference ID



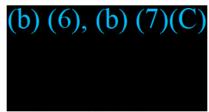
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-411XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 21, 2001

#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" f("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (lOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

CBI Justification Notification 2001-411XAB Page 2

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.

#### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure. CBI Justification Notification 2001-411XAB Page 3

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

CBI Justification Notification 2001-411XAB Page 4

## NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.



#### MONSANTO COMPANY

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February 21, 2001

Monsanto Reference ID

2001-411XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-053-07n

1. USDA Reference Number

2. Applicant Reference Number 2001-411XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

**EMail** 

(b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

March 23, 2001 - March 23, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

Page 1 of 6

Monsanto Reference ID

2001-411XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 6

#### Monsanto Reference ID 2001-411XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 2000 kg. wheat seed to and from each location.

ORIGIN:
CO
CO

Ship From:
CO
CBI Deleted ] --- \*Larimer County/Province, CO, U.S.A

CBI Deleted ] --- \*Rio Grande County/Province, CO, USA

Ship To:
CO
CBI Deleted ] --- \*Larimer County/Province, CO, U.S.A

Page 3 of 6

Monsanto Reference ID 2001-411XRAB

[ CBI Deleted ] -- \*Rio Grande County/Province, CO, USA

Page 4 of 6

#### Monsanto Reference ID

2001-411XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

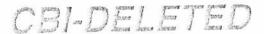
CO (1)

CO

[ CBI Deleted ] -- Rio Grande County/Province, CO, USA, 2 acres

Page 5 of 6





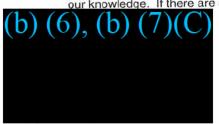
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-411XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 21, 2001

## 

Phone FAX

**EMail** 

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198

Monsanto Reference ID

2001-411XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-053-07n

1. USDA Reference Number

2. Applicant Reference Number 2001-411XRAB

3. Applicant/Responsible Party

b) (6), (b) (

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

March 23, 2001 - March 23, 2002

b) (6), (b) (7)(**C** 

636/737-7085

b) (6), (b) (7)(C)@monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

Page 1 of 6

PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

February 21, 2001

Monsanto Reference ID 2001-411XRAB

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

designation of transformed line:

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 6

#### Monsanto Reference ID 2001-411XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 2000 kg. wheat seed to and from each location.

ORIGIN:

DESTINATION:

CO

CO

Ship From:

CO

[ CBI Deleted ] -- \*Larimer County/Province, CO, U.S.A

CBI Deleted ] -- \*Rio Grande County/Province, CO, USA

Ship To:

CO

[ CBI Deleted ] -- \*Larimer County/Province, CO, U.S.A

Page 3 of 6

Monsanto Reference ID 2001-411XRAB

[ CBI Deleted ] -- \*Rio Grande County/Province, CO, USA

Monsanto Reference ID 2001-411XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

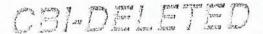
CO (1)

CO

[ CBI Deleted ] -- Rio Grande County/Province, CO, USA, 2 acres

Page 5 of 6



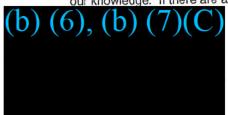


MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-411XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 21, 2001

Mr. Mitch Yergert Colorado Department of Agriculture 700 Kipling Street - Suite 4000 Lakewood, CO 80215-5894

February 27, 2001

Dear Mr. Yergert:

Enclosed is notification 01-053-07n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-053-07n

Applicant #: 2001-411XRAB

Received:

February 22, 2001

Effective:

March 24, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CO Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

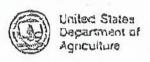
Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE 1	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



Animal and Plant Health Inspection Service 4700 River Road Rivercale, MO 20737

February 26, 2001

Mr. Mitch Yergert Colorado Department of Agriculture 700 Kipling Street - Suite 4000 Lakewood, CO 80215-5894

Dear Mr. Yergert:

Enclosed is notification 01-053-07n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received:

01-053-07n

February 22, 2001

Institution: Monsanto

Interstate destination: CO Release destination:

Applicant #: 2001-411XRAB March 24, 2001 Effective:

Recipient:

Wheat

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R.	Stoaks, PPQ, Sacramento, CA
	STATE RESPONSE TO NOTIFICATION
X	_State concurs with APHIS determination.
	_State DOES NOT CONCUR and offers the following reasons:
Name o	of State official: MITCHELL YERGERT
Signat	(b) (6), (b) (7)(C)
Date:	MARCH 7, 2001
State	: COLORADO Rptloc01/R4

ATTAS - Protecting American Acrossists

AN EDUN COCCULINITY ESTIMA

March 7, 2001

#### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

#### Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after March 24, 2001.

Interstate movement and Release Notification no. 01-053-07n (2001-411XRAB) Regulated article - Wheat Destination - Colorado

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Official and the Regional Program Manager (Biotechnology).

Sincerely,

S

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

CC:

M. Yergert, Colorado Dept. of Agric., Lakewood, CO R. Stoaks, PPQ, SCR, WR, Sacramento, CA File number 01-053-07n

FAX COVER PAGE

Total Pages with cover

Date: Oct 2, 2000

Fax to:

(b) (6), (b) (7)(C

Monsanto

700 Chesterfield Parkway North

St. Louis, MO

From: Ralph Stoaks

USDA, APHIS, PPQ, WR

Regional Program Manager (Biotechnology/Biological Control)

1629 Blue Spruce Dr. Ft. Collins, CO 80524

My telephone: (b) (6), (b) (7)(C), (b) (4)

My Fax: (970) 494-0408

Business Hours 7 am to 3: 30 pm Mt. Time

Comments: This fax is a record to confirm that PPO Officer Tiffany Weir and PPQ Technician (b) (6), (b) (7)(C), (b) (4)Laura Polis met with on September 21, 2001. They collected 11 bags of wheat seed from the test plot of 01-053-07N including the non-transgenic Durum and South Dakota varieties.

The wheat was transported to Denver and burned on September 21, 2001 in the afternoon in the incinerator located at the Denver International Airport.

This concludes the case on the transgenic wheat trial.

DU NAR 10/3/01

#### FAX COVER PAGE

Total Pages with cover 2

Date: October 3/01
Fax to: Deborah Knott at fax: (301) 734-2500
Branch Chief, PPQ Permits
USDA, APHIS
Riverdale, MD

James White at fax: (301) 734-8669 Senior Biotechnologist USDA, APHIS, PPQ, SS Riverdale, MD

From: Ralph Stoaks
USDA, APHIS, PPQ, WR
Regional Program Manager (Biotechnology/Biological Control)
1629 Blue Spruce Dr.
Ft. Collins, CO 80524

My telephone: (970) 494-2532 My Fax: (970) 494-0408

Business Hours 7 am to 3: 30 pm Mt. Time

Comments: See attached fax to Monsanto regarding disposition of 01-053-07N seed destruction.

#### 2001 Wheat Field Test Report USDA #01-053-07n Monsanto #2001-411XRAB

October 16, 2002

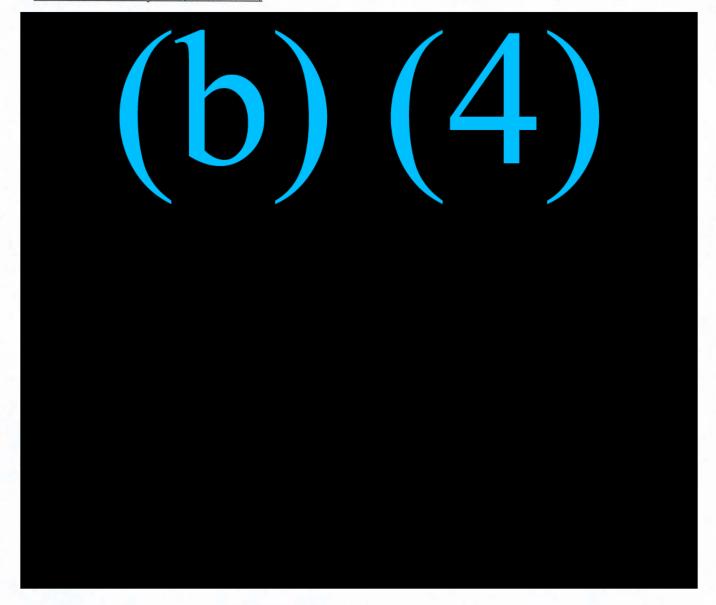
#### Biotech Field Compliance Team Monsanto Company

Location 2147308798 County

State CO

Rio Grande County

#### Rio Grande County/CO (2147308798)



# (b) (4)

#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

#### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, ORTIZOUTSIGN RECONSTITUTE RECONSTITU

#### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

#### 2001 Wheat Field Test Report USDA #01-053-07n Monsanto #2001-411XRAB

#### October 16, 2002

#### **Biotech Field Compliance Team Monsanto Company**

Location

County

State

2147308798

Rio Grande County

CO

#### Rio Grande County/CO (2147308798)

**Planting Date:** 

05/16/2001

**Harvest Date:** 

09/18/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Bp number: 01-053-09n

App number: 2001-416XRAB Begin movement: 3/23/01 Received: 2/22/01 End movement: 3/23/02 Institution: Monsanto Begin release: 3/23/01 Recipient: Wheat End release: 3/23/02 Status: Pending Acre: 14.00 Effective date: 3/24/01 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip:Chesterfield, MO (b) (6), (b) (7)(C Telephone: Fax: 636-737-7085 Initial Date Assign Bp number and initial data entry 2. [ ] Review by biotechnologist Letter of notification to State Cd - CX 3. [ ] State response O/d Loc Site Reg Interstate \*Dest\*MN \*NER \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*ND \*SCR \* Interstate \*Dest\*SD \*SCR \* Interstate \*Orig\*MN \*NER \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*ND \*SCR \* Interstate \*Orig\*SD \*SCR \* Release \*MN 3\*NER \* Release \*ND 2\*SCR \* [ Release \*SD 2\*SCR \* 5. Enter genes into database 6. Letter of (acknowledgement/denial/withdraw Enter final data into database 7.

8. [] If deny, reason: Address incomplete, Signature mismatch,
Ph category, Phenotype, Gene, Donor, Marker,
Does not qualify

Reason flen Landinesis: (MN) Mesponded on 4/23/2001.



#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

February 21, 2001

Monsanto Reference ID

2001-416XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-053-09n

1. USDA Reference Number

2. Applicant Reference Number 2001-416XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

Phone

FAX

EMail

(b) (6), (b) (7)(C)

636/737-7085

(b) (6), (b) (7)(C) monsanto.com

4. Duration of Introduction

Interstate Movement and Release

March 23, 2001 - March 23, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate Tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

Page 1 of 13

CBI

Monsanto Reference ID

2001-416XRAB

designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 - I (b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ (b) (4) CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 13

#### Monsanto Reference ID

2001-416XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 2000 kg. of wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

MN, MO, ND, SD

MN, MO, ND, SD

Ship From:

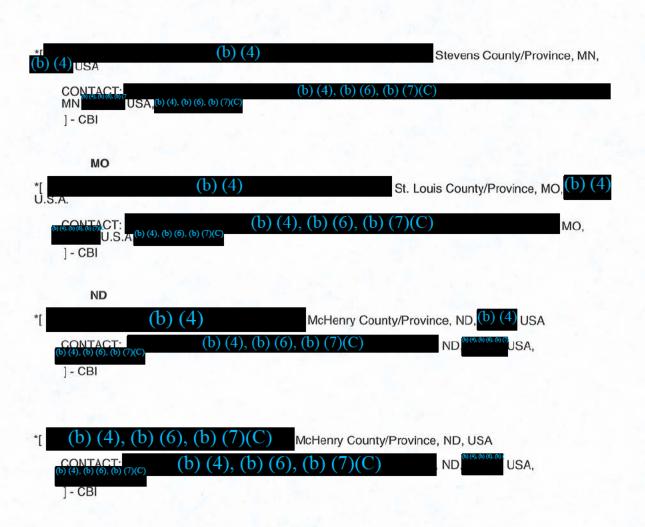
MN



```
*[ (b) (4) Dakota County/Province, MN, (b) (4) U.S.A.
```

Page 3 of 13

Monsanto Reference ID 2001-416XRAB



Page 4 of 13

#### Monsanto Reference ID 2001-416XRAB



Page 5 of 13

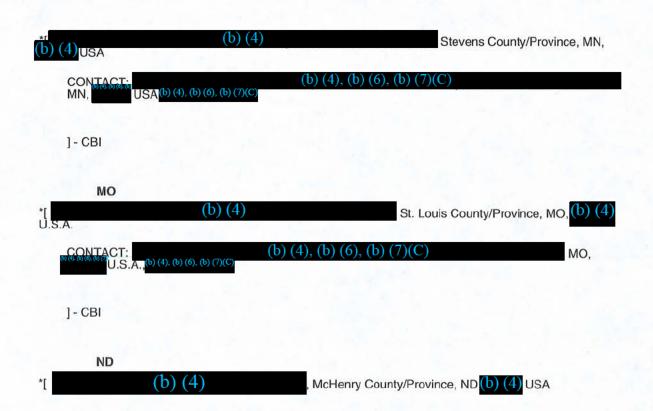
## Monsanto Reference ID 2001-416XRAB (b) (4), (b) (6), (b) (5) (4), (b) (6), (b) (7)(c)CONTACT: Ship To: MN \*[ MN(b) (4) USA Polk County/Province, ] - CBI (b) (4) (b) (4) U.S.A. Ramsey County/Province, MN, CONTACT MN <sup>X</sup>U.S.A., <sup>(b)</sup> (4), (b) (6), (b) (7)(C) ] - CBI \*[ County/Province, MN(b) (4) U.S.A. Dakota

Page 6 of 13

## 

(b) (4), (b) (6), (b) (7)(C) MN (6.6)(6.6)(7) U.S.A.

] - CBI



Page 7 of 13

# Monsanto Reference ID 2001-416XRAB CONTACT: ) (4), (b) (6), (b) (7)(C) ] - CBI McHenry County/Province, ND, USA USA, ND, ] - CBI Cass County/Province, ND,(b)(4)U.S.A (b) (4) CONTACT: b) (4), (b) (6), (b) (7)(C ] - CBI (b)(4)Fargo, Cass County/Province, $ND_{1}(b)$ (b) (4), (b) (6), CONTACT: b) (4), (b) (6), (b) (7)(0 ] - CBI

Page 8 of 13

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Page 9 of 13

] - CBI

Monsanto Reference ID 2001-416XRAB

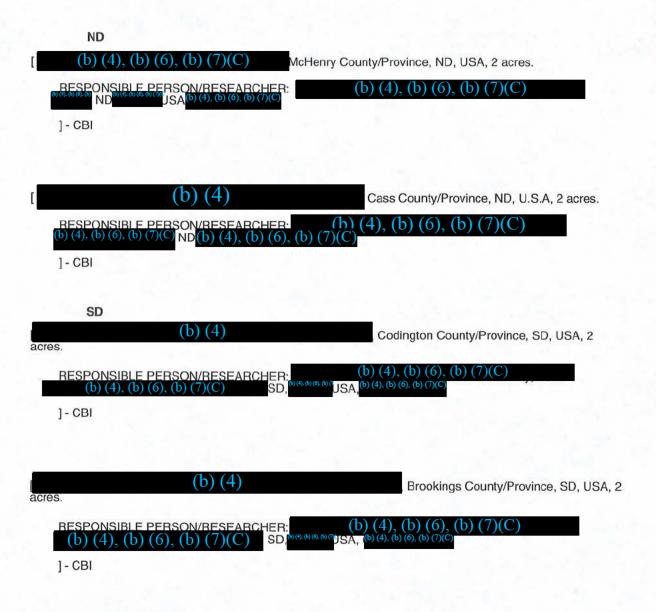
Page 10 of 13

```
Release Site:
NUMBER OF STATES/TERRITORIES AND SITES:
     MN (3), ND (2), SD (2)
          MN
                                    (b) (4)
                                                                               Polk County/Province, MN,
 USA, 2 acres.
      RESPONSIBLE PERSON/RESEARCHER:
     ] - CBI
 County/Province, MN, U.S.A., 2 acres.
     RESPONSIBLE PERSON/RESEARCHER: (b) (4), (b) (6), (b) (7)(C)
     ] - CBI
                              (b)(4)
                                                                     Stevens County/Province, MN, USA,
     RESPONSIBLE PERSON/RESEARCHER:
     ] - CBI
```

Page 11 of 13

Monsanto Reference ID 2001-416XRAB

Monsanto Reference ID 2001-416XRAB



Page 12 of 13



#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-416XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.

(b) (6), (b) (7)(C)

Monsanto Company

February 21, 2001

#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" f("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (IOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

CBI Justification Notification 2001-416XRAB Page 2

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.

#### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure. CBI Justification Notification 2001-416XRAB Page 3

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

CBI Justification Notification 2001-416XRAB Page 4

## NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.



Phone FAX

**EMail** 

#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

February 21, 2001

Monsanto Reference ID

2001-416XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-053-09n

1. USDA Reference Number

2. Applicant Reference Number 2001-416XRAB

3. Applicant/Responsible Party

b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

March 23, 2001 - March 23, 2002

636/737-7085

b) (6), (b) (7)(C) monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate Tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

Page 1 of 12

Monsanto Reference ID

2001-416XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 12

#### Monsanto Reference ID

2001-416XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 2000 kg. of wheat seed to and from each location.

**ORIGIN:** 

**DESTINATION:** 

MN, MO, ND, SD

MN, MO, ND, SD

Ship From:

MN

[ CBI Deleted ] -- \*Polk County/Province, MN, USA

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

CBI Deleted ] -- \*Dakota County/Province, MN, U.S.A.

Page 3 of 12

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Stevens County/Province, MN, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

ND

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A

Page 4 of 12

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND SD [ CBI Deleted ] -- \*Codington County/Province, SD, USA [ CBI Deleted ] -- \*Brookings County/Province, SD, USA [ CBI Deleted ] -- \*Brookings County/Province, SD, USA Ship To: MN [ CBI Deleted ] -- \*Polk County/Province, MN, USA

Page 5 of 12

Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

[ CBI Deleted ] -- \*Dakota County/Province, MN, U.S.A.

[ CBI Deleted ] -- \*Stevens County/Province, MN, USA

Page 6 of 12

#### Monsanto Reference ID 2001-416XRAB

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

ND

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A

Page 7 of 12

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND

SD

[ CBI Deleted ] -- \*Codington County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

Page 8 of 12

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

# Monsanto Reference ID 2001-416XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: MN (3), ND (2), SD (2) MN [ CBI Deleted ] -- Polk County/Province, MN, USA, 2 acres [ CBI Deleted ] -- Dakota County/Province, MN, U.S.A., 2 acres

[ CBI Deleted ] -- McHenry County/Province, ND, USA, 2 acres

Page 10 of 12

ND

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- Cass County/Province, ND, U.S.A, 2 acres

SD

[ CBI Deleted ] -- Codington County/Province, SD, USA, 2 acres

[ CBI Deleted ] -- Brookings County/Province, SD, USA, 2 acres

Page 11 of 12



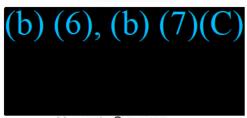
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-416XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 21, 2001



MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

February 21, 2001

Monsanto Reference ID 2001-416XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-053-09n

1. USDA Reference Number

2. Applicant Reference Number 2001-416XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

636/

FAX EMail 636/737-7085 b) (6), (b) (7)(C) monsanto.com

b) (6), (b) (7)(C

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

March 23, 2001 - March 23, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate Tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

Page 1 of 12

Monsanto Reference ID 2001-416XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

GENE OF INTEREST

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

none

Page 2 of 12

#### Monsanto Reference ID 2001-416XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 2000 kg. of wheat seed to and from each location.

**ORIGIN:** 

MN, MO, ND, SD

DESTINATION:

MN, MO, ND, SD

Ship From:

MN

[ CBI Deleted ] -- \*Polk County/Province, MN, USA

CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

CBI Deleted ] -- \*Dakota County/Province, MN, U.S.A.

Page 3 of 12

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Stevens County/Province, MN, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

ND

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A

Page 4 of 12

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND

SD

[ CBI Deleted ] -- \*Codington County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

Ship To:

MN

[ CBI Deleted ] -- \*Polk County/Province, MN, USA

Page 5 of 12

Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

[ CBI Deleted ] -- \*Dakota County/Province, MN, U.S.A.

[ CBI Deleted ] -- \*Stevens County/Province, MN, USA

Page 6 of 12

#### Monsanto Reference ID 2001-416XRAB

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

ND

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*McHenry County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A

Page 7 of 12

Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND

SD

[ CBI Deleted ] -- \*Codington County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

Page 8 of 12

Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

# CBI-DELETED

#### Monsanto Reference ID 2001-416XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (3), ND (2), SD (2)

MN

[ CBI Deleted ] -- Polk County/Province, MN, USA, 2 acres

[ CBI Deleted ] -- Dakota County/Province, MN, U.S.A., 2 acres

[ CBI Deleted ] -- Stevens County/Province, MN, USA, 2 acres

ND

[ CBI Deleted ] -- McHenry County/Province, ND, USA, 2 acres

Page 10 of 12

# CBI-DELETED

#### Monsanto Reference ID 2001-416XRAB

[ CBI Deleted ] -- Cass County/Province, ND, U.S.A, 2 acres

SD

[ CBI Deleted ] -- Codington County/Province, SD, USA, 2 acres

[ CBI Deleted ] -- Brookings County/Province, SD, USA, 2 acres

Page 11 of 12



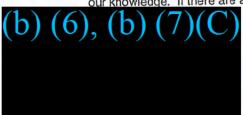
# CELDELFIED

Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-416XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company February 21, 2001

Page 12 of 12

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107 February 27, 2001

Dear Dr. Hanks:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-053-09n Applicant #: 2001-416XRAB Received: February 22, 2001 Effective: March 24, 2001

Institution: Monsanto Recipient: Wheat

Interstate destination: MN MO ND SD Release destination: MN ND SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

15

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

# STATE RESPONSE TO NOTIFICATION \_\_\_\_\_State concurs with APHIS determination. \_\_\_\_\_State DOES NOT CONCUR and offers the following reasons: Name of State official:\_\_\_\_\_ Signature:\_\_\_\_\_ Date:\_\_\_\_\_ State:\_\_\_\_\_Rptloc01/R4

Mr. Michael Brown
Plant Industries Division
Missouri Department of Agriculture
1616 Missouri Boulevard
Jefferson City, MO 65102

February 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-053-09n Applicant #: 2001-416XRAB Received: February 22, 2001 Effective: March 24, 2001

Institution: Monsanto Recipient: Wheat

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Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

151

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

	STATE RESPONSE TO NOTIFICATION
Stat	te concurs with APHIS determination.
Stat	te DOES NOT CONCUR and offers the following reasons:
Name of Sta	ate official:
Signature:	
Date:	
State:	Potloc01/P4

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020 February 27, 2001

Dear Mr. Nelson:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-053-09n Applicant #: 2001-416XRAB Received: February 22, 2001 Effective: March 24, 2001

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Sincerely,

S

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE 1	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Kevin Fridley
Division of Agricultural Services
South Dakota Department of Agriculture
Foss Building-523 East Capitol
Pierre, SD 57501-3182

February 27, 2001

Dear Mr. Fridley:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-053-09n Applicant #: 2001-416XRAB Received: February 22, 2001 Effective: March 24, 2001

Institution: Monsanto Recipient: Wheat

Interstate destination: MN MO ND SD Release destination: MN ND SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

[S]

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESP	ONSE TO NOTIFICATION
State concurs with APHIS det	ermination.
State DOES NOT CONCUR and of	fers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



4700 River Road Riverdale, MD 20737

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

February 26, 2001 -

Dear Dr. Hanks:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-053-09n

Applicant #: 2001-416XRAB

Received:

February 22, 2001

Effective: March 24, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN MO ND SD Release destination: MN ND SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

STATE	RESPONSE TO NOT	IFICAT:	ION		
State concurs with APHI	S determination.	with	The	attached	Cond
Name of State official. MAY Signature: (b) (6), (b)	nd offers the fo				
Date: 4-24-01					
State: MN	R	ptloc0:	L/R4		



4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

February 26, 2001 --

Dear Mr. Brown:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-053-09n

Applicant #: 2001-416XRAB

Received:

February 22, 2001

· Effective:

March 24, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN MO ND SD Release destination:

MN ND SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

#### 6) (b)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE	RESPONSE TO NOTIFICATION
State concurs with APHI:	determination.
	nd offers the following reasons:
Name of State official.	had En Bour
signature: (b) (6), (	b) (7)(C)
Date: 3 (7/0)	
State: MO	Rptloc01/R4





4700 River Road Riverdale, MD 20737

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020

February 26, 2001

Dear Mr. Nelson:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

. Bo number

01-053-09n

Applicant #: 2001-416XRAB

Received:

February 22, 2001

Effective:

March 24, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN MO ND SD

Release destination: MN ND SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPO, Sacramento, CA

STATE RESPONSE TO NOTIFICATION	. /1
State concurs with APHIS determination.	la attorber
State DOES NOT CONCUR and offers the following reasons:	Lee atterbed
The state of the s	letter time
Signature: (b) (6), (b) (7)(C)	Rome
Date: Y-17-01	
State: N) Rptloc01/R4	

APIS . Property America Acceptant

APR 1 8 2001



4700 River Road Aiverdale, MD 20737

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182

February 26, 2001

Dear Mr. Fridley:

Enclosed is notification 01-053-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility. criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received: 01-053-09n

Applicant #: 2001-416XRAB Effective:

Institution: Monsanto

February 22, 2001

March 24, 2001

Recipient:

Wheat

Interstate destination: MN MO ND SD Release destination:

MN ND SD 1

should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION

State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of State official:

State:

Rptloc01/R4

ברוונים או הבישות שושבות - פרתב

(b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

Dear



Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after April 24, 2001.

Interstate movement and Release Notification no. 01-053-09n (2001-416XRAB) Regulated article - Wheat Destinations - Minnesota, Missouri, North Dakota, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

The State of Minnesota has (attached) supplemental conditions.

In addition, the State of North Dakota has (attached) supplemental conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Official.

Sincerely,

151

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

CC:

M. Hanks, Minnesota Dept. of Agric., St. Paul, MN

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

D. Nelson, North Dakota Dept. of Agric., Bismarck, ND

K. Fridley, South Dakota Dept. of Agric., Pierre, SD

File number 01-053-09n



## Minnesota Department of Agriculture (651) 296-1277

April 24, 2001

Ms. Mary Jackson
Biotechnology Program Operations
Permit Unit
USDA APHIS
4700 River Road
Riverdale, MD 27037

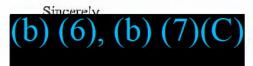
Fax: 301-734-8910

RE: Additional Conditions for Release of Wheat 01-053-09n

The State of Minnesota concurs with the above mentioned notification for the release of herbicide tolerant wheat with the following additional conditions:

- 1. Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.
- Because of the possibility of volunteers, wheat should not be grown within the field trial or isolation area during the subsequent growing season and all volunteer wheat plants appearing within this area should be destroyed.

The State believes that the requirement that "no offspring can be produced that could persist in the environment" cannot be met under current APHIS guidelines that utilize methods that are used to ensure purity of certified seed. The needs of seed certification differ from the need to prevent persistence in the environment. The additional conditions that Minnesota is requiring for the release of this genetically engineered wheat in this state will prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial.



Mary L. Hanks, Ph.D. State Biotechnologist

#### AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231 (800) 242-7535

FAX (701) 328-4567

# DEPARTMENT OF AGRICULTURE State of North Dakota 600 E. Boulevard Ave. Dept. 602 Bismarck, ND 58505-0020

TO:

James White

USDA-APHIS-PPQ

Biotechnology Risk Assessment

4700 River Road

Riverdale MD 20737

E. Diane Harmaker

USDA-APHIS-PPQ

Permits-Biotechnology

4700 River Road

Riverdale MD 20737

FROM:

David R. Nelson

(b) (6), (b) (7)(C)

DATE:

April 17, 2001

RE: Performance Standards for Wheat Notifications

We believe the performance standards for biotechnology wheat trials under notification or permit need to be strengthened to prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial. Standards should be stronger than those used for seed certification purposes because the needs of seed certification differ from the need to prevent persistence in the environment.

Biotechnology wheat trials planned for this and future growing seasons should incorporate the following safeguards:

- Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This
  includes all classes of certified seed as well as any grain that may be used as common seed.
  This distance reflects the pollen movement distances recognized by seed certification
  standards.
- 2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.
- Because of the possibility of volunteers, wheat should not be grown within the field trial or
  isolation area during the subsequent growing season and all volunteer wheat plants appearing
  within this area should be destroyed.

(b) (6), (b) (7)(C)

#### Confirmation Report-Memory Send

Time : Apr-24-01 05:09pm

Tel line 1 : Tel line 2 : Name :

Job number : 756

Date : Apr-24 05:06pm

To : 916367377085

Document Pages : 03

Start time : Apr-24 05:07pm

End time : Apr-24 05:08pm

Pages sent : 03

Job number : 756

\*\*\* SEND SUCCESSFUL \*\*\*



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

April 23, 2001

#### (b) (6), (b) (7)(C)

700 Chesterfield Pkwy N St. Louis, MO 63198

 $_{\text{Dear}}$  (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after April 24, 2001.

Interstate movement and Release Notification no. 01-053-09n (2001-416xRAB) Regulated article - Wheat Destinations - Minnesota, Missouri, North Dakota, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

The State of Minnesota has (attached) supplemental conditions.

In addition, the State of Worth Dakota has (attached) supplemental conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Official.

# (b) (6), (b) (7)(C)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

M. Hanks, Minnesota Dept. of Agric., St. Paul, MN M. Brown, Missouri Dept. of Agric., Jefferson City, MC D. Nelson, North Dakota Dept. of Agric., Bismarck, ND K. Fridley, South Dakota Dept. of Agric., Pierre, SD



APMS - Protecting American Agriculture

An Equal Opportunity Employee



May 2, 2001

#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Ms. Dianne Hatmaker Animal and Plant Health Inspection Services Biotechnology and Scientific Services 4700 River Road, Unit 147 Riverdale, MD

Dear Ms. Hatmaker;

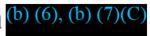
USDA number 01-053-09n, Monsanto id 2001-416XRAB has changed responsible researchers.

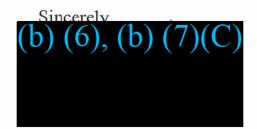
(b) (6), (b) (7)(C), (b) (4)

(b) (6), (b) (7)(C), (b) (4)

Minnesota

If you have any additional questions, feel free to call (b) (6), (b)





cc: S. Wood, USDA, APHIS, PPQ, Raleigh, N. C. M. Hanks, Minnesota Dept. of Agriculture

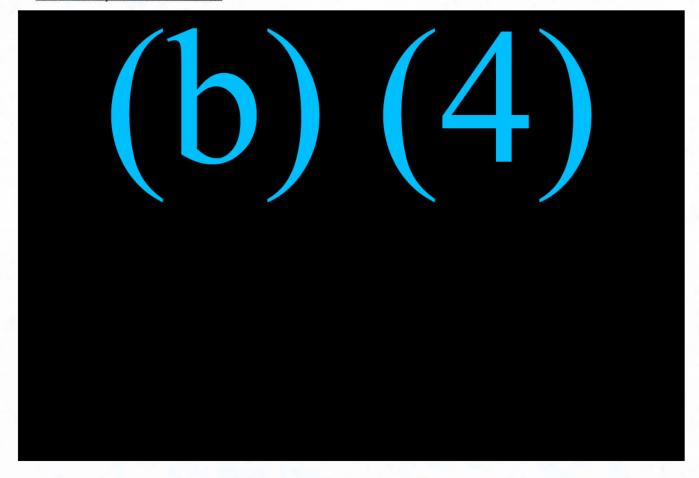
#### 2001 Wheat Field Test Report USDA #01-053-09n Monsanto #2001-416XRAB

October 16, 2002

#### Biotech Field Compliance Team Monsanto Company

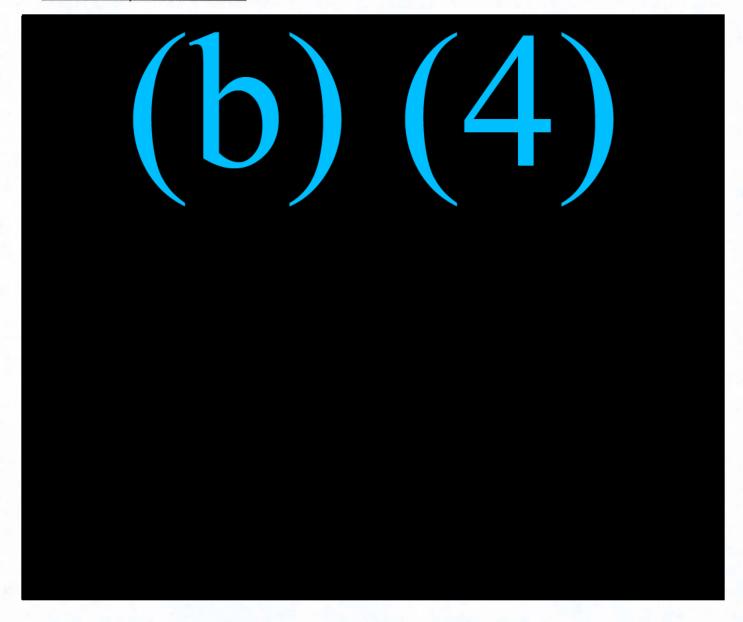
Location	County	State	
2147303429	Polk County	MN	
8025	Dakota County	MN	Not Planted
2147308819	Stevens County	MN	
8014	McHenry County	ND	
634	Cass County	ND	
2147308818	Codington County	SD	
2147307538	<b>Brookings County</b>	SD	

#### Polk County/MN (2147303429)

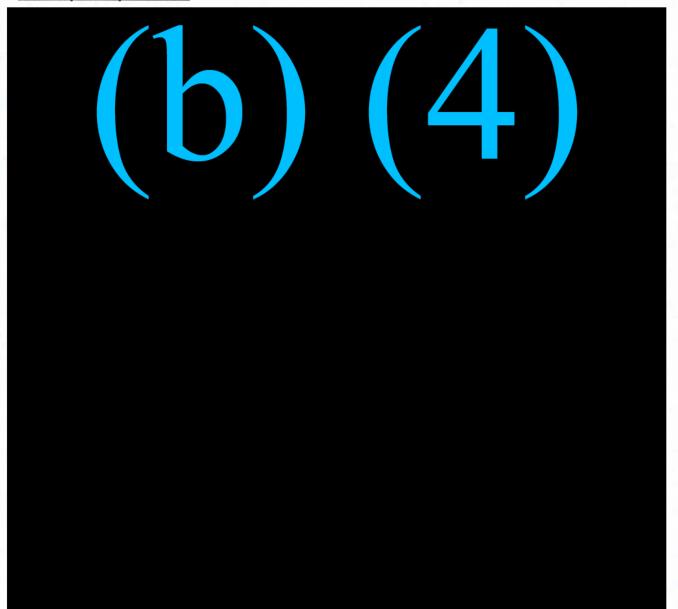




Stevens County/MN (2147308819)

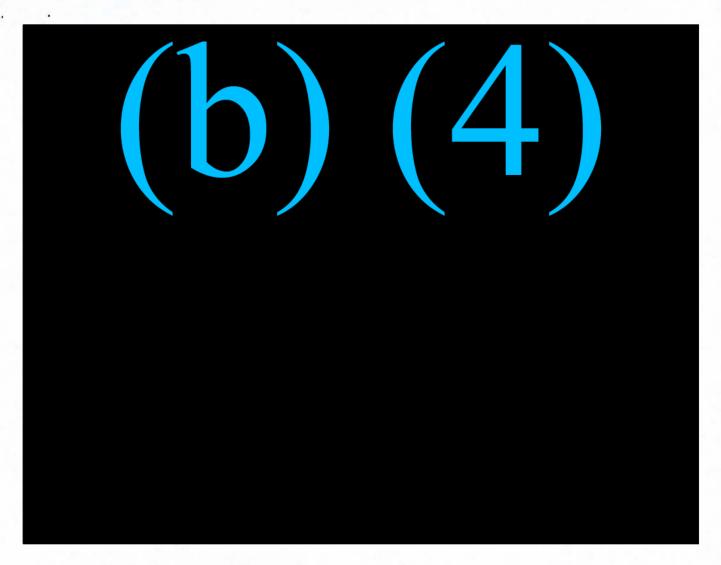


McHenry County/ND (8014)

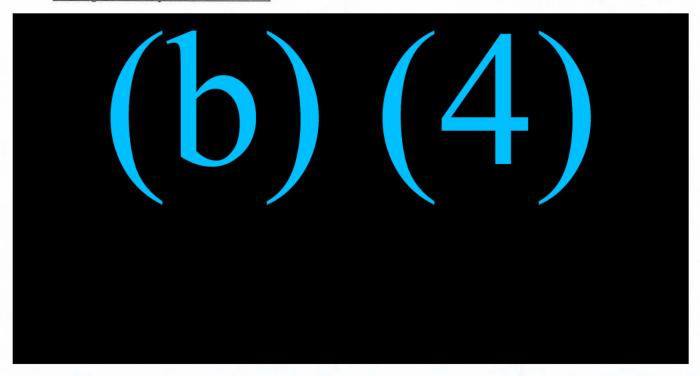


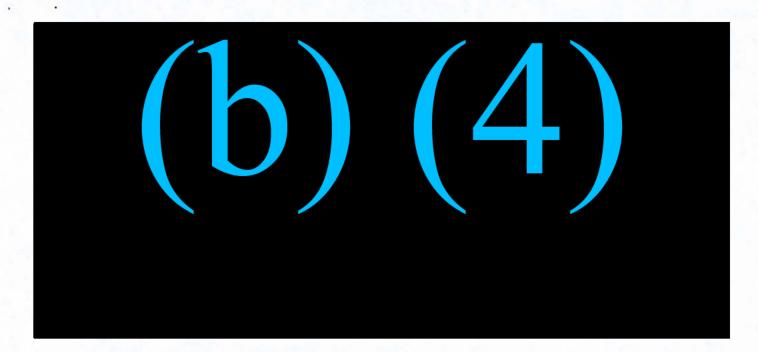
Cass County/ND (634)



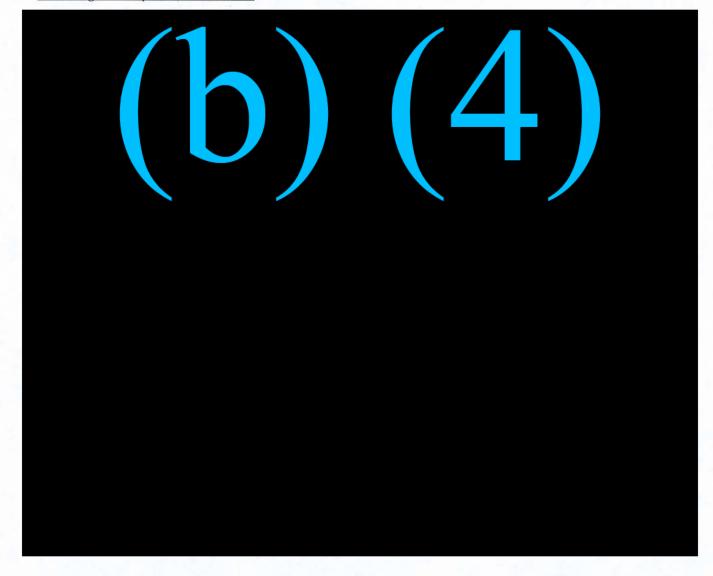


Codington County/SD (2147308818)





Brookings County/SD (2147307538)





#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

#### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food. & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, apply a googles protection from disclosure.

#### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

#### CBI-DELETED

#### 2001 Wheat Field Test Report USDA #01-053-09n Monsanto #2001-416XRAB

#### October 16, 2002

#### Biotech Field Compliance Team Monsanto Company

<b>Location</b>	County	State	
2147303429	Polk County	MN	
8025	Dakota County	MN	Not Planted
2147308819	Stevens County	MN	
8014	McHenry County	ND	
634	Cass County	ND	
2147308818	Codington County	SD	
2147307538	<b>Brookings County</b>	SD	

#### Polk County/MN (2147303429)

**Planting Date:** 05/16/2001

Harvest Date: 08/16/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

Stevens County/MN (2147308819)

**Planting Date:** 05/10/2001

Harvest Date: 08/13/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

#### McHenry County/ND (8014)

**Planting Date:** 05/11/2001

Harvest Date: 08/20/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

#### Cass County/ND (634)

**Planting Date:** 05/14/2001

Harvest Date: 08/17/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

#### Codington County/SD (2147308818)

**Planting Date:** 05/30/2001

Harvest Date: 09/19/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

#### Brookings County/SD (2147307538)

**Planting Date:** 05/16/2001

Harvest Date: 08/24/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

**Planting Date:** 05/16/2001

Harvest Date: 08/24/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

6

faller 5/21/12

Bp number: 01-059-03n

App number: 2001-429XRAB Begin movement: 3/29/01 Received: 2/28/01 End movement: 3/29/02 Institution: Monsanto Begin release: 3/29/01 Recipient: Wheat End release: 3/29/02 Status: Pending Acre: Effective date: 3/30/01 CBI status: CBI Phenotype: HT - Glyphosate tolerant Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip: Chesterfield. Telephone: Fax: 636-737-7085 Initial Assign Bp number and initial data entry [ Review by biotechnologist [ I Letter of notification to State + ed -ex [ ] State response O/d Loc Site Reg Interstate \*Dest\*AZ \*WR Interstate \*Dest\*ND \*SCR \* Interstate \*Orig\*AZ \*WR Interstate \*Orig\*ND \*SCR \* Release \*ND 1\*SCR \*

8. [] If deny, reason: Address incomplete, Signature mismatch,
Ph category, Phenotype, Gene, Donor, Marker,
Does not qualify

Letter of (acknowledgement/denial/withdraw

Enter genes into database

Enter final data into database

Reason for tancliness: (ND) responded on 4/18/2001.

12/1/3

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

February 27, 2001

Monsanto Reference ID

2001-429XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

1. USDA Reference Number

01-059-03n

2. Applicant Reference Number 2001-429XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(0

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

**EMail** 

b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

March 29, 2001 - March 29, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines

Page 1 of 6

CBI

#### Monsanto Reference ID

2001-429XRAB

designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa//2 -- (b) (4)
(b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- (b) (4) CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 6

Monsanto	Reference	ID		
2001-429XRAB				

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 1,000kg. wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

AZ, ND

AZ, ND

Ship From:

ND

(b) (4) Walsh County/Province, ND, (b) (4) JSA

CONTACT: (b) (4), (b) (6), (b) (7)(C) ND, (c) ND, (c)

Ship To:

\*[ Maricopa County/Province, AZ, (b) (4) USA

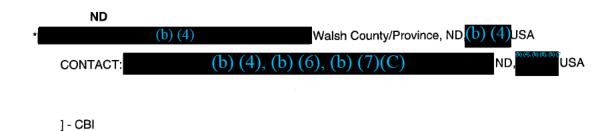
Page 3 of 6

#### **Monsanto Reference ID**

2001-429XRAB

CONTACT: Mike Wallace, World Wide Wheat, L.L.C., 2850 S. 36th St Suite A-9, Phoenix, AZ, 85034, USA, 602/470-1345

] - CBI



#### Monsanto Reference ID

2001-429XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

ND (1)

ND

Walsh County/Province, ND, USA, 2 acres. RESPONSIBLE PERSON/RESEARCHER:

] - CBI

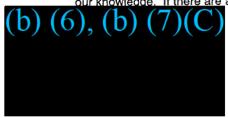


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http://www.monsanto.com

Monsanto Reference ID 2001-429XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 27, 2001

#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" f("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.<sup>1</sup>

#### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

### NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.



### CBI-DELETED

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http://www.monsanto.com

February 27, 2001

Monsanto Reference ID

2001-429XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-059-03n

1. USDA Reference Number

2. Applicant Reference Number 2001-429XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

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FAX

636/737-7085

**EMail** 

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Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

March 29, 2001 - March 29, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines

Page 1 of 6

1/2/3 1/2/2

### GBI-DELETED

#### **Monsanto Reference ID**

2001-429XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 6

### CBI-DELETED

### Monsanto Reference ID 2001-429XRAB

001-429ANAD					
7. Mode of Transformation		Disarmed Agrobacterium tumefaciens			
B. Introduction		Interstate Movement and Release			
Ship up to 1,000kg. wheat seed to and from each location.					
ORIGIN:			DESTINATION:		
AZ, ND			AZ, ND		
Ship From:					
AZ					
[ CBI Deleted	] *Maricopa Count	y/Province, AZ, USA	1		
ND					
[ CBI Deleted	] *Walsh County/F	rovince, ND, USA			
Ship To:					
AZ					
[ CBI Deleted	] *Maricopa Count	y/Province, AZ, USA	ı.		

Page 3 of 6

### CBI-DELETED

Monsanto Reference ID 2001-429XRAB

ND

[ CBI Deleted ] -- \*Walsh County/Province, ND, USA

Page 4 of 6

### CBIDELETED

#### **Monsanto Reference ID**

2001-429XRAB

Release Site:

**NUMBER OF STATES/TERRITORIES AND SITES:** 

ND (1)

ND

CBI Deleted ] -- Walsh County/Province, ND, USA, 2 acres

Page 5 of 6



### CBI-DELETED

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CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-429XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.

(b) (6), (b) (7)(C)

Monsanto Company

February 27, 2001

# NO CBI

#### 2001 Wheat Field Test Report USDA #11-059-03n Monsanto #2001-429XRAB

October 16, 2002

#### Biotech Field Compliance Team Monsanto Company

**Location** 2147308958

County

**State** 

Walsh County

ND

Not Planted

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CHESTERFIELD, MISSOURI 63198
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February 27, 2001

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2001-429XRAB

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USDA, APHIS, PPQ, BSS

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01-059-03n

1. USDA Reference Number

2. Applicant Reference Number 2001-429XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

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636/737-7085

**EMail** 

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Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

March 29, 2001 - March 29, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines

Page 1 of 6

J. John John

CBI

Monsanto Reference ID

2001-429XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/i2 == [
(b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/15 -- (b) (4) CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 6

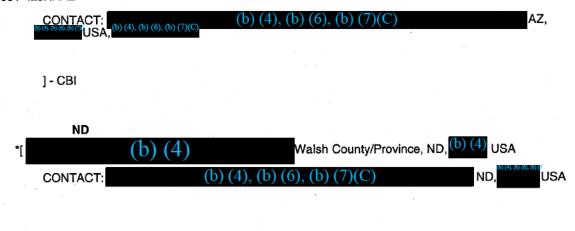
7. Mode of Transformation	Disarmed Agrobacterium tumefaciens
8. Introduction	Interstate Movement and Release
Ship up to 1,000kg. wheat s	eed to and from each location.
ORIGIN:	DESTINATION:
AZ, ND	AZ, ND
Ship From:	
AZ	
*	(b) (4) Maricopa County/Province, AZ, (b) (4) USA
CONTACT:	(b) $(4)$ , $(b)$ $(6)$ , $(b)$ $(7)$ (C)
] - CBI	
ND	
*[ (b) (	Walsh County/Province, ND $(b)(4)$ USA
CONTACT:	(b) (4), (b) (6), (b) (7)(C)
] - CBI	
Ship To:	
AZ	
*[	(b) (4) Maricopa County/Province, AZ, (b) (4) USA

Page 3 of 6

Monsanto Reference ID 2001-429XRAB

#### Monsanto Reference ID

2001-429XRAB



] - CBI

Monsanto Reference ID

2001-429XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

ND (1)

ND

(b) (4)

Walsh County/Province, ND, USA, 2 acres.

RESPONSIBLE PERSON/RESEARCHER: ND, USA

(b) (4), (b) (6), (b) (7)(C)

] - CBI

Page 5 of 6

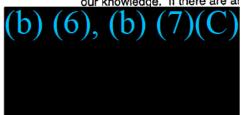


Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-429XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 27, 2001

#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" f("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.<sup>1</sup>

#### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

### NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

### CBIDELETED

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

February 27, 2001

Monsanto Reference ID

2001-429XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-059-03n

1. USDA Reference Number

2. Applicant Reference Number 2001-429XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C

FAX

EMail

636/737-7085 (b) (6), (b) (7)(C)<sub>2</sub> monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

March 29, 2001 - March 29, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines

Page 1 of 6

A. I She had 3

### COLDELETED

Monsanto Reference ID

2001-429XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana ERSP Sigene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 6

### CBIDELETED

#### Monsanto Reference ID

2001-429XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 1,000kg. wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

AZ, ND

AZ, ND

Ship From:

ΑZ

[ CBI Deleted ] -- \*Maricopa County/Province, AZ, USA

ND

[ CBI Deleted ] -- \*Walsh County/Province, ND, USA

Ship To:

ΑZ

[ CBI Deleted ] -- \*Maricopa County/Province, AZ, USA

Page 3 of 6

### CB-DELETED

Monsanto Reference ID 2001-429XRAB

ND

[ CBI Deleted ] -- \*Walsh County/Province, ND, USA

Page 4 of 6

### CB-DELLIED

#### **Monsanto Reference ID**

2001-429XRAB

Release Site:

#### NUMBER OF STATES/TERRITORIES AND SITES:

ND (1)

ND

[ CBI Deleted ] -- Walsh County/Province, ND, USA, 2 acres

Page 5 of 6

### CBLDELETED

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-429XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

February 27, 2001

Ms. Kathy Cameron, Quarantine Program Manager March 7, 2001 Arizona Department of Agriculture 1688 W. Adams St. Phoenix, AZ 85007 Dear Ms. Cameron: Enclosed is notification 01-059-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c). Bp number 01-059-03n Applicant #: 2001-429XRAB Received: February 28, 2001 Effective: March 30, 2001 Institution: Monsanto Recipient: Wheat Interstate destination: AZ ND Release destination: Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date. It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt. Sincerely, Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine Enclosure cc: R. Stoaks, PPQ, Sacramento, CA STATE RESPONSE TO NOTIFICATION \_State concurs with APHIS determination. \_\_State DOES NOT CONCUR and offers the following reasons: Name of State official: Signature:\_\_\_\_\_ Date:\_\_\_\_\_ State:\_\_\_\_

Rptloc01/R4

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020

March 7, 2001

Dear Mr. Nelson:

Enclosed is notification 01-059-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-059-03n

Applicant #: 2001-429XRAB

Received:

February 28, 2001

Effective:

March 30, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ ND

Release destination: ND

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,



Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOT	'IFICATION
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the fo	llowing reasons:
Name of State official:	
Signature:	
Date:	
State:R	ptloc01/R4



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737 po1-041

Ms. Kathy Cameron, Quarantine Program Manager Arizona Department of Agriculture 1688 W. Adams St. Phoenix, AZ 85007

March 7, 2001 -

Dear Ms. Cameron:

Enclosed is notification 01-059-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received:

01-059-03n

February 28, 2001

Effective:

Applicant #: 2001-429XRAB

Institution: Monsanto

March 30, 2001

Recipient:

Wheat

Interstate destination; AZ ND Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilia (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

CORN May 1997 A
STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
Joseph Contents with Aprils determination.
State DOES NOT CONCUR and offers the following reasons:
- G. John Caravatra
Name of State official G. John Caraverta
signature: (b) (6), (b) (7)(C)
signature: (U) (U), (U) (I)
Date: 9/470/
., ,
State: Arrizona
Rptloc01/R4



בח בשנוא כמבשוניה בישונים

Animal and Plant Health Inspection Service

4700 River Road Riverdalo, MD 20737



Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020

March 7, 2001

Dear Mr. Nelson:

Enclosed is notification 01-059-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

. Bp number

01-059-03n

Applicant #: 2001-429XRAB

Received:

February 28, 2001

Effective:

March 30, 2001

Institution: Monsanto

Release destination:

Interstate destination: AZ ND

Wheat

Recipient:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO 1	W 1!
State concurs with APHIS determination	following reasons:
State DOES NOT CONCUR and offers the	following reasons:
Name of State official: (b) (6), (b) (7)(C)	letter form
Date: 4-17-0/	
State: Ni)	Rptloc01/R4
•	
•	<i>f</i> u )

APR 18 200

#### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

#### Dear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after April 19, 2001.

Interstate movement and Release Notification no. 01-059-03n (2001-429XRAB) Regulated article - Wheat Destinations - Arizona, North Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State of North Dakota has (attached) supplemental conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

181

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

CC:

J. Caravetta, Arizona Dept. of Agric., Phoenix, AZ D. Nelson, North Dakota Dept. of Agric., Bismarck, ND File number 01-059-03n

& Falls

### AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231 (800) 242-7535

FAX (701) 328-4567

# DEPARTMENT OF AGRICULTURE State of North Dakota 600 E. Boulevard Avs. Dept. 602 Bismarck, ND 58505-0020

TO:

James White

USDA-APHIS-PPQ

Biotechnology Risk Assessment

4700 River Road

Riverdale MD 20737

E. Diane Hatmaker

USDA-APHIS-PPQ

Permits-Biotechnology

4700 River Road

Riverdale MD 20737

FROM:

David R. Nelson

(b) (6), (b)

(b) (7)(C)

DATE:

April 17, 2001

RE: Performance Standards for Wheat Notifications

We believe the performance standards for biotechnology wheat trials under notification or permit need to be strengthened to prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial. Standards should be stronger than those used for seed certification purposes because the needs of seed certification differ from the need to prevent persistence in the environment.

Biotechnology wheat trials planned for this and future growing seasons should incorporate the following safeguards:

- Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This
  includes all classes of certified seed as well as any grain that may be used as common seed.
  This distance reflects the pollen movement distances recognized by seed certification
  standards.
- 2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.
- Because of the possibility of volunteers, wheat should not be grown within the field trial or
  isolation area during the subsequent growing season and all volunteer wheat plants appearing
  within this area should be destroyed.

(b) (6), (b) (7)(C)

#### Confirmation Report-Memory Send

Time : Apr-19-01 05:39pm

Tel line 1: Tel line 2: Name

Job number : 693

Date : Apr-19 05:35pm

Τo : 916367377085

Document Pages : 02

Start time : Apr-19 05:38pm

End time : Apr-19 05:39pm

Pages sent : 02

Job number : 693

\*\*\* SEND SUCCESSFUL \*\*\*



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

April 19, 2001

(b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 53198

bear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after April 19, 2001.

Interstate movement and Release Notification no. 01-059-03n (2001-429xrab) Regulated article - Wheat Destinations - Arizona, North Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field

In addition, the State of North Dakota has (attached) supplemental conditions. A copy of this letter of acknowledgment will be sent to the receiving State

Maly Jackson, Regulatory Specialist Slotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

anclosure

cc: J. Caravetta, Arizona Dept. of Agric., Phoenix, AZ D. Nelson, North Dakota Dept. of Agric., Bismarck. ND

APres - Protecting American Agriculture

An Equal Opportunity Employ

# NO CBI

#### 2001 Wheat Field Test Report USDA #01-059-03n Monsanto #2001-429XRAB

October 16, 2002

#### Biotech Field Compliance Team Monsanto Company

**Location** 2147308958

**County**Walsh County

**State** 

ND

Not Planted

2/1/3

3/07\*/01 2:29 pm



Bp number: 01-066-03n \_\_\_\_\_\_

App number: 2001-437XRAB Received: 3/07/01 Institution: Monsanto Recipient: Wheat

Pending

Effective date: 4/06/01

Phenotype: HT - Glyphosate tolerant

Comments:

Resp person: Parsed name:

Status:

Address1:

Monsanto Company

700 Chesterfield Parkway N.

Address2: Address3: Address4:

City/State/Zip:Chesterfield, MO

Telephone: (b) (6), (b) (7)(C)

Fax:

636-737-7085

4/04/02

4/04/01

4/04/02

CBI

2.00

Begin movement: 4/04/01

End movement:

End release:

CBI status:

Acre:

Begin release:

=======================================						
		Iniți	.al	Da	te	
1.	Assign Bp number and initial data entry	ill	$\mathcal{L}_1$	[5]	7/9/	
2.	[ ] Review by biotechnologist		1 CBS 1*		[3-9-01]*	
3.	Letter of notification to State Fed -ex		[]<\LrO]		13/13/011*	
4.	[ ] State response					
	O/d Loc Site Reg					
•	Interstate *Dest*MN * *NER *	[	]	[	1	
	Interstate *Dest*MO * *SCR *	[	]	[	j	
	Interstate *Orig*MN * *NER *					
	Interstate *Orig*MO * *SCR *					
	Release * *MN * 1*NER *	[	]	[	, 1	
5.	[V Enter genes into database	· W	_ ]	13/9	10/1	
6.	Letter of acknowledgement/denial/withdraw	N/Z	O 1	14/2	3/0/1*	
7.	[ Enter final data into database	ı KR	$\mathcal{O}$ 1	14/2	5/0/1	

[ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify

Reason fon tandinesis: (MN) responded on 4/23/2001.

3/7



### CONFIDENTIAL

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

March 05, 2001

Monsanto Reference ID

2001-437XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-066-03n

1. USDA Reference Number

2. Applicant Reference Number 2001-437XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

EMail

b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

April 04, 2001 - April 04, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

المراج المراجع المراجع

CBI

Monsai		Dafa		ın
MODSA	nın	REIEI	enre	,

2001-437XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

(b) (4) Promoter: CMoVa/I2 -- [ (b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2001-437XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 1500Kg. wheat seed to and from each location.

ORIGIN:

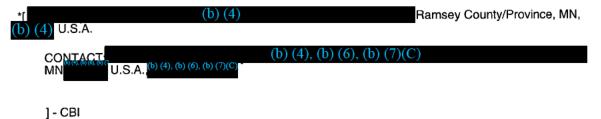
DESTINATION:

MN, MO

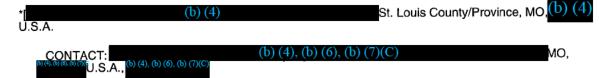
MN, MO

Ship From:

MN



МО



] - CBI

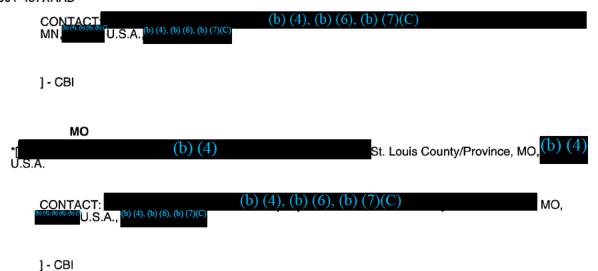
Ship To:

MN

\*[ (b) (4) Ramsey County/Province, MN, (b) (4) U.S.A.

### Monsanto Reference ID

2001-437XRAB



Monsan	to H	eterer	ıce II	,

2001-437XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

(b) (4) Ramsey County/Province, MN, U.S.A., 2 acres.

RESPONSIBLE PERSON/RESEARCHER: (b) (4), (b) (6), (b) (7)(C) (b) (4), (b) (6), (b) (7)(C) (U.S.A., (b) (4), (b) (6), (b) (7)(C)

] - CBI

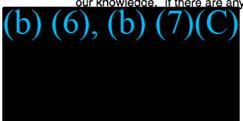


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CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-437XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

March 05, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" f("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (lOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.

#### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

# NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.



Monsanto Company

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March 05, 2001

Monsanto Reference ID

2001-437XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-066-03n

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Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

April 04, 2001 - April 04, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

19/13/th

**Monsanto Reference ID** 

2001-437XRAB

designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

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### **Monsanto Reference ID**

2001-437XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 1500Kg. wheat seed to and from each location.

**ORIGIN:** 

**DESTINATION:** 

MN, MO

MN, MO

Ship From:

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

MO

CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

Ship To:

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

### Monsanto Reference ID 2001-437XRAB

### MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

### **Monsanto Reference ID**

2001-437XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

[ CBI Deleted ] -- Ramsey County/Province, MN, U.S.A., 2 acres

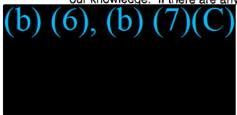


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Monsanto Reference ID 2001-437XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



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March 05, 2001

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Interstate Movement and Release

April 04, 2001 - April 04, 2002

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Wheat, Triticum aestivum

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Phenotypic Category:

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Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

CBI

#### Monsanto Reference ID

2001-437XRAB

designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 

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(b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

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8. Introduction

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ORIGIN:

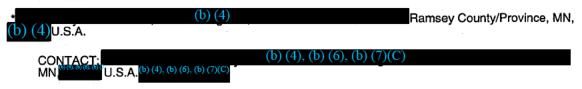
**DESTINATION:** 

MN, MO

MN, MO

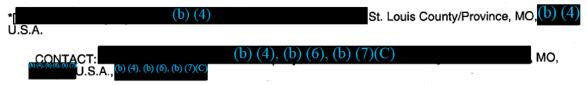
Ship From:

MN



] - CBI

MO



] - CBI

Ship To:

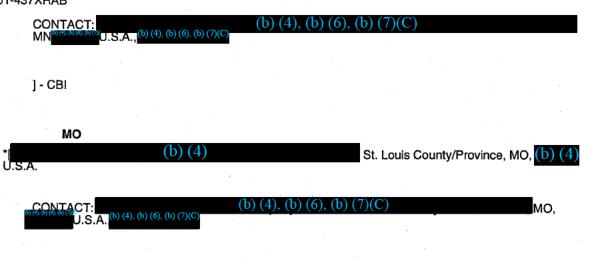
MN

\*[ (b) (4) U.S.A.

Ramsey County/Province, MN,

### Monsanto Reference ID 2001-437XRAB

] - CBI



Monsanto Reference ID

2001-437XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

U.S.A., 2 acres.

Ramsey County/Province, MN,

RESPONSIBLE PERSON/RESEARCHER: (b) (4), (b) (4), (b) (6), (b) (7)(C) MN. (b) (6), (b) (7)(C) MN. (c) (6), (b) (6), (b) (6), (b) (6), (c) (

] - CBI

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

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9. Certification

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Monsanto Company

March 05, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

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### **GENE DESCRIPTION**

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# NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

March 05, 2001

Monsanto Reference ID

2001-437XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-066-03n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-437XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

Phone

FAX EMail (b) (6), (b) (7)(C) 636/737-7085 (b) (6), (b) (7)(C)

monsanto.com

4. Duration of Introduction

Interstate Movement and Release

April 04, 2001 - April 04, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety Backcross progenies of transgenic Bobwhite and elite lines.

of in

### Monsanto Reference ID

2001-437XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2001-437XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 1500Kg, wheat seed to and from each location.

**ORIGIN:** 

**DESTINATION:** 

MN, MO

MN, MO

Ship From:

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

Ship To:

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, U.S.A.

Monsanto Reference ID 2001-437XRAB

### MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

# 

### **Monsanto Reference ID**

2001-437XRAB

Release Site:

### NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

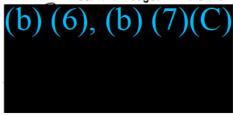
[ CBI Deleted ] -- Ramsey County/Province, MN, U.S.A., 2 acres

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-437XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

March 05, 2001

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

March 7, 2001

Dear Dr. Hanks:

Enclosed is notification 01-066-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-066-03n

Applicant #: 2001-437XRAB

Received:

March 7, 2001

Effective:

April 6, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

	STATE RESPONSE TO NOTIFICATION
State o	oncurs with APHIS determination.
State D	OES NOT CONCUR and offers the following reasons:
Name of State	official:
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

March 7, 2001

Dear Mr. Brown:

Enclosed is notification 01-066-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-066-03n

Applicant #: 2001-437XRAB

Received:

March 7, 2001

Effective:

April 6, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

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Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

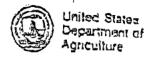
Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reason
Name of State official:
Signature:
Date:
State:Rptloc01/R4

Fax:612-297-7678

12801 4-2801



Animal and Plant Health Inspection Service

4700 River Road Riverdalo, MO 20737

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

March 7, 2001 -

Dear Dr. Hanks:

Enclosed is notification 01-066-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received:

01-066-03n

March 7, 2001

Effective:

Applicant #: 2001-437XRAB

Institution: Monsanto

Recipient:

April 6, 2001 Wheat

Interstate destination: MN.MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

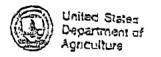
STATE RESPONSE TO NOTIFICATION
1 state concurs with APHIS determination. with the attached and the
State DOES NOT CONCUR and offers the following reasons:
Name of State official Mary   Laker Signature: (b) (6), (b) (7)(C)
Signature: (C) (C) (C)
Date: $U = 23 - 01$
State: MN Rptloc01/R4

המושבושה אחבור המשבות אסבונונים

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4/23/2001

12:33



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737.

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

March 7, 2001 .\_

Dear Dr. Hanks:

Enclosed is notification 01-066-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-066-03n

Applicant #: 2001-437XRAB

Received:

March 7, 2001

Effective:

April 6, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN·MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

STATE RESPONSE TO NOTIFICATION
1 State concurs with APHIS determination. with the attached and has
State DOES NOT CONCUR and offers the following reasons:
name of State official:
ignature:
ate:
tate:Rptloc01/R4
· L

בשונבטה היציפות היושמה . פגדע

APR 2 3 2001



### Minnesota Department of Agriculture (651) 296-1277

April 24, 2001

Ms. Mary Jackson Biotechnology Program Operations Permit Unit USDA APHIS 4700 River Road Riverdale, MD 27037

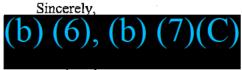
Fax: 301-734-8910

RE: Additional Conditions for Release of Wheat 01-066-03n

The State of Minnesota concurs with the above mentioned notification for the release of herbicide tolerant wheat with the following additional conditions:

- 1. Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.
- Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.
- Because of the possibility of volunteers, wheat should not be grown within the field trial or
  isolation area during the subsequent growing season and all volunteer wheat plants appearing
  within this area should be destroyed.

The State believes that the requirement that "no offspring can be produced that could persist in the environment" cannot be met under current APHIS guidelines that utilize methods that are used to ensure purity of certified seed. The needs of seed certification differ from the need to prevent persistence in the environment. The additional conditions that Minnesota is requiring for the release of this genetically engineered wheat in this state will prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial.



Mary J.-Hanks, Ph.D. State Biotechnologist



Animal and Plant Health Inspection Service

4700 River Road Alverdate, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

March 7, 2001

Dear Mr. Brown:

Enclosed is notification 01-066-03n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c)

Bp number

01-066-03n

March 7, 2001

Applicant #: 2001-437XRAB

Received:

Effective:

April 6, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MN MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RE	SPONSE TO NOTIFICATION
State concurs with APHIS d	etermination.
State DOES NOT CONCUR and	offers the following reasons:
	cel E. Brown
Signature: (b) (6), (b)	(7)(C)
Date: 3 (16/0)	
State:	Rptloc01/R4
•	

MAR 2 1 2001

#### (b) (6), (b)(7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

## Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after April 23, 2001.

Interstate movement and Release
Notification no. 01-066-03n (2001-437XRAB)
Regulated article - Wheat
Destinations - Minnesota, Missouri

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State of Minnesota has (attached) supplemental conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

|s|

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc:

M. Hanks, Minnesota Dept. of Agric., St. Paul, MN M. Brown, Missouri Dept. of Agric., Jefferson City, MO File number 01-066-03n

d. Walls ad it was

12:33



## Minnesota Department of Agriculture (651) 296-1277

April 24, 2001

Ms. Mary Jackson
Biotechnology Program Operations
Permit Unit
USDA APHIS
4700 River Road
Riverdale, MD 27037

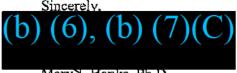
Fax: 301-734-8910

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- Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This
  includes all classes of certified seed as well as any grain that may be used as common seed.
- Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.
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Mary 3- Hanks, Ph.D. State Biotechnologist

#### Confirmation Report-Memory Send

: Apr-24-01 05:12pm Time

Tel line 1: Tel line 2: Name

Job number : 758

Date : Apr-24 05:11pm

Tο : 916367377085

Document Pages

Start time : Apr-24 05:11pm

End time : Apr-24 05:12pm

Pages sent : 02

Job number : 758

\*\*\* SEND SUCCESSFUL \*\*\*



4700 River Road Riverdale, MD 20737

April 23, 2001

#### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

 $_{\text{Deax}}$  (b) (6), (b)  $\overline{(7)(C)}$ 

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after April 23, 2001.

Interstate movement and Release Notification no. 01-056-03n (2001-437xRAB) Regulated article - Wheat Destinations - Minnesota, Missouri

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State of Minnesota has (attached) supplemental conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

# b) (6), (b) (7)(C

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: M. Hanks, Minnesota Dept, of Agric., St. Paul, MN M. Brown, Missouri Dept. of Agric., Jefferson City, MO

APHIS - Protecting American Agriculture

An Equal Оррогилну Етрю

## 2001 Wheat Field Test Report USDA #01-066-03n Monsanto #2001-437XRAB

October 2, 2002

## Biotech Field Compliance Team Monsanto Company

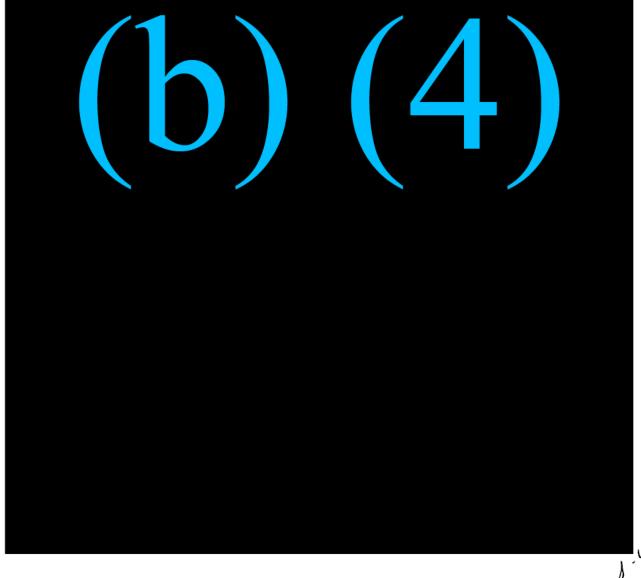
**Location** 424036936

County

State MN

Ramsey County

Ramsey County/MN (424036936)



Jall<sup>3</sup>

# (b) (4)

#### CBI-DELETED

## 2001 Wheat Field Test Report USDA #01-066-03n Monsanto #2001-437XRAB

#### October 2, 2002

## **Biotech Field Compliance Team Monsanto Company**

Location

**County** 

**State** 

424036936

**Ramsey County** 

MN

#### Ramsey County/MN (424036936)

**Planting Date:** 

04/28/2001

**Harvest Date:** 

08/07/2001

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the harvested material: [CBI-Deleted]

**Additional Comments:** [CBI-Deleted]

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

#### **Legal Background**

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. LLS., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. I.L.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded application from disclosure.

## FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

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## Identification of Items claimed as Confidential Business Information (CBI)

and the control of the second second second

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.



Bp number: 01-234-08n

App number: 2001-606XRAB Begin movement: 9/21/01 Received: 8/22/01 End movement: 9/21/02 Institution: Monsanto Begin release: 9/21/01 Recipient: Wheat End release: 9/21/02 Status: Pending Acre: 200.00 Effective date: 9/21/01 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company 700 Chesterfield Parkway North Address2: Address3: Address4: City/State/Zip:St Telephone: Fax: 636-737-7085 Initial [**V**] Assign Bp number and initial data entry Review by biotechnologist AUG 2 8 2001 Letter of notification to State CO-CX [ ] State response Site Reg 0/d Loc Interstate \*Dest\*CA \*WR \* Interstate \*Dest\*KS \*SCR \* Interstate \*Dest\*MN \*NER \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*SD \*SCR \* Interstate \*Orig\*CA \*WR Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MN \*NER \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*SD \*SCR \* Release \*CA 1\*WR \* ] ] Enter genes into database Letter of acknowledgement denial withdraw 7. Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify Julia peromital

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

August 22, 2001

Monsanto Reference ID

2001-606XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-234-08n

1. USDA Reference Number

2. Applicant Reference Number 2001-606XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C

FAX EMail

636/737-7085 b) (6), (b) (7)(C)<sub>@</sub>Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 21, 2001 - September 21, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

Glyphosate tolerant

Cultivar/Variety: Transformed lines derived from Oxen, Ingot, HJ-98

CBI

Monsanto Reference ID

2001-606XRAB

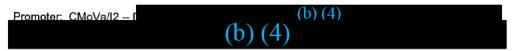
designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**



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Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

Page 2 of 7

#### Monsanto Reference ID

2001-606XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 800,000 lbs of seeds, whole plants, seedlings, immature embryos, pollen, leaves and roots to/from each site

ORIGIN:

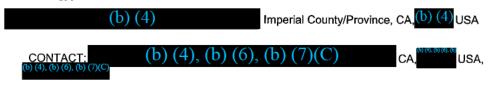
DESTINATION:

CA, KS, MN, MO, SD

CA, KS, MN, MO, SD

Ship From:

CA



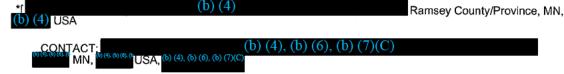
] - CBI

KS



] - CBI

MN



] - CBI

Monsanto Reference ID 2001-606XRAB MO St. Louis County/Province, MO, (b) (4) CONTACT. U.S.A., (b) (6), (b) (7)(C) ] - CBI SD \*r (b) (4) USA (b)(4)Brookings County/Province, SD, CONTACT: (b) (b) (c) (c) (d), (b) (6), (b) (7)(c) ] - CBI Ship To: CA Imperial County/Province, CA, (b) (4) USA, ] - CBI KS (b) (4) Sedgwick County/Province, KS, (b) (4) USA USA, ] - CBI

Monsanto Reference ID

2001-606XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1)



Page 6 of 7

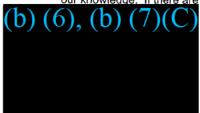


Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-606XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 22, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (lOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

CBI Justification Notification 2001-606XRAB Page 2

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.<sup>1</sup>

#### **GENE DESCRIPTION**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure. CBI Justification Notification 2001-606XRAB Page 3

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

CBI Justification Notification 2001-606XRAB Page 4

# NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

August 22, 2001

Monsanto Reference ID

2001-606XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-234-08n

1. USDA Reference Number

2. Applicant Reference Number 2001-606XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

EMail

(b) (6), (b) (7)(C) Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 21, 2001 - September 21, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety: Transformed lines derived from Oxen, Ingot, HJ-98

## CBI-DELETED

Monsanto Reference ID

2001-606XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

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## CB-DELETED

#### **Monsanto Reference ID**

2001-606XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to  $800,\!000$  lbs of seeds, whole plants, seedlings, immature embryos, pollen, leaves and roots to/from each site

ORIGIN:

**DESTINATION:** 

CA, KS, MN, MO, SD

CA, KS, MN, MO, SD

Ship From:

CA

[ CBI Deleted ] -- \*Imperial County/Province, CA, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

# CBI-DELETED

# 2001-606XRAB MO [ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A. SD [ CBI Deleted ] -- \*Brookings County/Province, SD, USA Ship To: CA [ CBI Deleted ] -- \*Imperial County/Province, CA, USA

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

Monsanto Reference ID

KS

# CBI-DELETED

## Monsanto Reference ID

2001-606XRAB

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

# 

#### **Monsanto Reference ID**

2001-606XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1)

CA

[ CBI Deleted ] -- Imperial County/Province, CA, USA, 200 acres

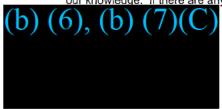


Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-606XRAB

9. Certification

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Monsanto Company

August 22, 2001

COMPLETION

Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

August 22, 2001

Monsanto Reference ID

2001-606XRAB

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Phone

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CBI

Monsanto Reference ID

2001-606XRAB

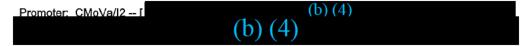
designation of transformed line:

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Constructs:

PV-TXGT10

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#### Monsanto Reference ID

2001-606XRAB

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8. Introduction

Interstate Movement and Release

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ORIGIN:

**DESTINATION:** 

CA, KS, MN, MO, SD

CA, KS, MN, MO, SD

Ship From:

CA



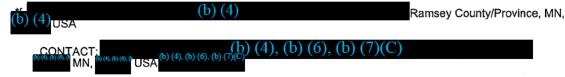
] - CBI

KS



] - CBI

MN



] - CBI

# Monsanto Reference ID 2001-606XRAB MO St. Louis County/Province, $MO_{,}(b)$ (4) CONTACT: U.S.A., (b) (4), (b) (6), (b) (7)(C) ] - CBI SD (b)(4)Brookings County/Province, SD, (b) (4) USA CONTACT: ] - CBI Ship To: CA (b) (4)mperial County/Province, CA, (b) (4) USA CONTACT: USA, ] - CBI KS (b) Sedgwick County/Province, KS, CONTACT: 0 (4), (b) (6), (b) (7)(0 ] - CBI

Page 4 of 7

## Monsanto Reference ID 2001-606XRAB MN Ramsey County/Province, MN, (b) (4) USA CONTACT MN USA(b) (4), (b) (6), (b) (7)(0 ] - CBI МО St. Louis County/Province, MO,(b) (4) (b)(4)CONTACT: U.S.A. (6) (4), (6) (6), (6) (7)(6) ] - CBI SD Brookings County/Province, SD, (4)USA (b) USA<sup>(b) (4), (b) (6), (b) (7)(0</sup> CONTACT:

] - CBI

Monsanto Reference ID

2001-606XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1).

CA

(b) (4)

Imperial County/Province, CA, USA, 200 acres.

RESPONSIBLE PERSON/RESEARCHER:

(b) (4), (b) (6), (b) (7)(C)

] - CBI

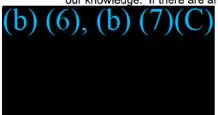


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Monsanto Reference ID 2001-606XRAB

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August 22, 2001

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CBI Justification Notification 2001-606XRAB Page 2

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CBI Justification Notification 2001-606XRAB Page 4

# NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

August 22, 2001

Monsanto Reference ID

2001-606XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-234-08n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-606XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

b) (6), (b) (7)(C)

FAX EMail

(b) (6), (b) (7)(C) @Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 21, 2001 - September 21, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Cultivar/Variety: Transformed lines derived from Oxen, Ingot, HJ-98

Monsanto Reference ID

2001-606XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

**CBI** 

Gene. CP2 CP4 — A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvyishkimate 3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 Agene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis trialiana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvyshikimate-3-phosphate synthase gene (CP2) from an Agrobacterium species, strain

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

# Monsanto Reference ID

2001-606XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 800,000 lbs of seeds, whole plants, seedlings, immature embryos, pollen, leaves and roots to/from each site

ORIGIN:

**DESTINATION:** 

CA, KS, MN, MO, SD

CA, KS, MN, MO, SD

Ship From:

CA

[ CBI Deleted ] -- \*Imperial County/Province, CA, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

```
Monsanto Reference ID
 2001-606XRAB
             MO
    [ CBI Deleted ] -- *St. Louis County/Province, MO, U.S.A.
             SD
    [ CBI Deleted ] -- *Brookings County/Province, SD, USA
   Ship To:
             CA
   [ CBI Deleted ] -- *Imperial County/Province, CA, USA
```

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

KS

# Monsanto Reference ID

2001-606XRAB

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

МО

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

Monsanto Reference ID

2001-606XRAB

Release Site:

**NUMBER OF STATES/TERRITORIES AND SITES:** 

CA (1)

CA

[ CBI Deleted ] -- Imperial County/Province, CA, USA, 200 acres

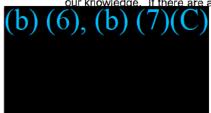


Monsanto Company
700 Chesterfield Pkwy North
Chesterfield, Missouri 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-606XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 22, 2001

Ms. Barbara Hass, State Regulatory Official California Department of Food and Agriculture 1220 N Street - Rm A-372 Sacramento, CA 95814

August 27, 2001

Dear Ms. Hass:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Ouarantine

Enclosure

STATE RESP	PONSE TO NOTIFICATION
State concurs with APHIS det	cermination.
State DOES NOT CONCUR and of	fers the following reasons:
Name of State official:	
Signature:	·
Date:	
State:	Rptloc01/R4

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

August 27, 2001

Dear Mr. Sim IV:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

	•
	STATE RESPONSE TO NOTIFICATION
State concurs with	APHIS determination.
State DOES NOT CONG	CUR and offers the following reasons:
Name of State official:	
Signature:	
Date:	, -
State:	Rptloc01/R4

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

August 27, 2001

Dear Dr. Hanks:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Interstate destination: CA KS MN MO SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

STATE RE	ESPONSE TO NOTIFICATION
State concurs with APHIS of	determination.
State DOES NOT CONCUR and	offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Pptloc01/P4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

August 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

### Enclosure

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official:
Signature:
Date:
State:Rptloc01/R4

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182 August 27, 2001

Dear Mr. Fridley:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

UUI-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination:

CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

18

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official:
Signature:
Date:
State. Potlog01/P4



4700 River Road Riverdale, MD 20737

Ms. Barbara Hass, State Regulatory Official California Department of Food and Agriculture 1220 N Street - Rm A-372 Sacramento, CA 95814

August 27, 2001

Dear Ms. Hass:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination: CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination; provided, all applicable quarantine requirements are met (see attached).  State DOES NOT CONCUR and offers the following reasons:
Name of State official. Post $(7)(C)$ (916) 654-1017 Signature $(b)(6),(b)(7)(C)$
Date: September 5, 2001
State: California Rptloc01/R4





4700 River Road Riverdale, MD 20737

faxed 9-10-01

9:35

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

August 27, 2001

Dear Dr. Hanks:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination: CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPO, Raleigh, NC

V STATE RESPONSI	E TO NOTIFICATION
State concurs with APRIS determine	ination. Movement only
State DOES NOT CONCUR and offers	the following reasons:
Name of State official. Mary 1 A. Signature. (b) (6), (b) (7)(C)	inks
Signature: (b) (b), (b) (/)(C)	
Date: 9-10-01	
State: MN	Rptloc01/R4





### 4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

August 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

CA

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CA KS MN MO SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION
<b>\</b> .
State concurs with APHIS determination.
The state of the s
Charles DOTIC MOTE CONTROL TO SE
State DOES NOT CONCUR and offers the following reasons:
ame of State official: Michael & Blow
$(1_{2}) (6) (1_{2}) (7) (6)$
$_{ignature:}$ (b) (6), (b) (7)(C)
9/4/2
ate: 9(9/0)
tate: No Potlogat/PA
Rptloc01/R4

P.06710

2737510005

4700 River Road Riverdale, MD 20737.

August 27, 2001

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182

Dear Mr. Fridley:

Enclosed is notification 01-234-08n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-234-08n

Applicant #: 2001-606XRAB

Received:

August 22, 2001

Effective:

September 21, 2001

Institution: Monsanto

Recipient:

STATE RESPONSE TO NOTIFICATION

Wheat

Interstate destination: CA KS MN MO SD

Release destination:

CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure



State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official: Kevin Fridley
$_{\text{Signature:}}$ (b) (6), (b) (7)(C)
Date: 8 30 0
State: South Dakota Rptloc01/R4

9/25/01
Called Ton Sim in Kanses, Spoke
to the socratary Woo Suggested That I called (b) (6), (b) (7)(C)
at (b) (6), (b) (7)(C)
He said Tom Sim Will be out
on held he said at this
Paint. Re: 01-205-01N
01-229-04N

# (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

Dear (b) (

(b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after October 11, 2001.

Interstate movement and Release Notification no. 01-234-08n (2001-606XRAB) Regulated article - Wheat Destination - California, Kansas, Minnesota, Missouri, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

The State of Minnesota concurs with APHIS determination, for movement only.

In addition, the State of California concurs with APHIS determination; provided, all applicable quarantine requirements are met (see attached).

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

|S|

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

#### Enclosure

cc:

B. Hass, California Dept. of Food and Agric., Sacramento, CA

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Hanks, Minnesota Dept. of Agric., St. Paul, MN

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

K. Fridley, South Dakota Dept. of Agric., Pierre, SD

File number 01-234-08n

# California Quarantine Requirements USDA/APHIS Biotechnology Notification No. 01-234-08N

1. Shipments of whole wheat plants, seedlings, and leaves with roots to California from Arizona shall meet the requirements of Section 3277, Title 3, California Code of Regulations, Cereal Leaf Beetle.

### Confirmation Report-Memory Send

: Oct-12-01 08:43am Time

Tel line 1: Tel line 2: Name

702 Job number

Date : Oct-12 08:42am

: 916367377085 Τo

Document Pages : 02

Start time : Oct-12 08:42am

End time : Oct-12 08:43am

: 02 Pages sent

: 702 \*\*\* SEND SUCCESSFUL \*\*\* Job number



4700 River Road Riverdale, MD 20737

October 11, 2001

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

Dear (b)(6),(b)(7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after October 11, 2001.

Interstate movement and Release Notification no. 01-234-08n (2001-606XRAB) Regulated article - Wheat Destination - California, Kansas, Minnesota, Missouri, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be smployed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

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The State of Minnesota concurs with APHIS determination, for movement only.

In addition, the State of California concurs with APRIS determination, provided, all applicable quarantine requirements are met (see attached).

A copy of this letter of acknowledgment will be sent to the receiving state Regulatory Officials.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarancine

Enclosure

CC: Hass, California Dept. of Food and Agric., Sacramento, CA T. Sim. Kansas State Board of Agric., Topeka, KS M. Hanks, Minnesota Dept. of Agric., St. Paul, MN M. Brown, Missouri Dept. of Agric., Jefferson City, MO K. Fridley, South Dakota Dept. of Agric., Pierre, SD

APHIS - Protecting American Agriculture

# NOTIFICATION FIELD SITE INSPECTION WORKSHEET When completed this is a PPQ Internal Document

APHIS NOTIFICATION NUMBER(s): 01-234-08n	CROP: Wheat
APPLICANTS NAME (b) (6), (b) (7)(C)	TRAIT/GENE: Glyphosate Tolerant
NAME OF COOPERATOR AT INSPECTED SITE (b) (6),	(b) (7)(C) PHONE: (b) (6), (b) (7)(C)
LOCATION OF SITE Imperial county D	ATE OF INSPECTION November 9, 2001
TYPE OF LOCATION: FARM <u>X</u> NURSERY RESE	EARCH OTHER (DESCRIBE)
GPS COORDINATES (If available): LATITUDEN/2	ALONGITUDE
PROVIDE ANSWERS BELOW. CIRCLE "Y" FOR YI QUESTION IS "NO" OR COULD NOT BE ANSWERE EXPLAIN THESE INA COVER LETTER SUBMITTEI PROGRAM MANAGER.	D AT THE TIME OF THE INSPECTION,
I. Shipping, Maintenance at Destination, and Identification	
<ul> <li>A. Did all aspects of field trial maintain identify (seed storagen Yes)</li> <li>B. Was a site map obtained or drawn by you for reference latetc.? Y N</li> <li>Yes</li> <li>II. Field test Site Requirements addressing Inadvertent Mixing</li> </ul>	ter? (For harvest, flower removal, volunteers,
A. If there were any other cultivated plantings of the crop wi outside the pollination distance for the crop? Y N	thin the vicinity of the field test, were they located
Yes  B. If the transgenic plant is sexually compatible with free-liv outside the pollination distance for the plants? Y N  Yes	ing plants, were there no compatible species located
C. Which of the 5 containment options is the applicant using state this in your cover letter to the Regional Program Management	
1. Removing flowers.  C.1. Is there any evidence that the plants have flowers.	ers or that flowers have been removed? Y N
2. Bagging flowers/tassels C.2. Does the applicant have material to bag reprod	uctive structures? Y N
3. Terminating the experiment before flowering.	
C. 3. Were plants destroyed or removed from the field pollen? Y N	eld before any flowers were allowed to release
X 4. Physical isolation.	Qh 11/16/01 i Val

C. 4. If there are any non-transgenic compatible plants within the distance stated in Table 1, were the non-transgenic plants within the pollination distances being treated as transgenic and disposed of and monitored for volunteers by the same methods used for the transgenics?
5. Temporal isolation.
C.5. Is there evidence that the flowering times of the transgenic plant and any non-transgenic plants will not overlap and is the applicant monitoring the plants to ensure that flowering times do not overlap? Y N
D. If the applicant's design standards use border rows, are there the state number of border rows? Y N Yes
E. Is there an alley or other marking system to separate any transgenic from non-transgenic plants of the same species? Y N  Yes
F. If transgenic plants were grown the previous year, were volunteers removed according to the design standards? Y N  Yes
G. Does the applicant anticipate volunteers and have the necessary chemical or equipment as stated in their design standards? Y N  Yes
H. Was the field site marked as stated in their design standards? Y N Yes
I. Does the applicant have an area designated to clean the machinery that may contain seeds or reproductive Parts? $Y \ N$
Yes  J. If seeds or reproductive parts are washed off the equipment, does the applicant have a way to ensure that they do not survive? Y N
Yes III. Devitalization.
A. Does the applicant have the necessary equipment to devitalize the plant material as described in their design standards (e.g., an autoclave, steamer, burial pit, incineration)? Y N  Yes
B. Remind applicants that their transgenic plants can not be used for food or feed unless consultation with the Food and Drug Administration (FDA) regarding the transgenic plants has been successfully completed.
INSPECTING OFFICER Nicolas Coronel PHONE (760) 768-2540
LOCATION OF PPQ OFFICE <u>Calexico, Ca.</u>
NAMES & AFFILATIONS OF ANY OTHER PERSONS AT THE INSPECTION
Mario Tellez, PPQO
DETUDNICOMPLETED WORKSHIEFT TO D. '. ID M C. D.'. I I

RETURN COMPLETED WORKSHEET TO Regional Program Manager for Biotechnology in your Region

# 2001 Wheat Field Test Report USDA 2012 Monsanto #2001-606XRAB

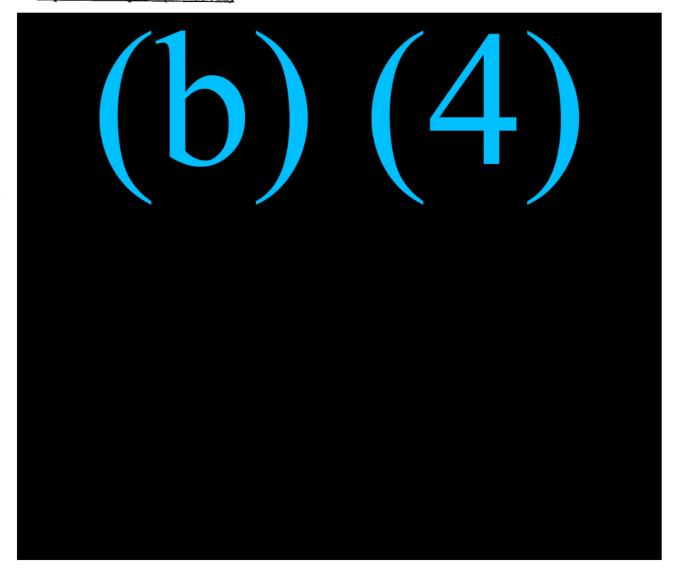
March 21, 2003

# Biotech Field Compliance Team Monsanto Company

**Location** 887199712

<u>County</u> Imperial State CA

Imperial County/CA (887199712)



# CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential in the Field Test Report consists of field monitoring observations regarding biotechnology products under development.

# Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943#44 (lOth Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289#291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below\*.

<sup>\*</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 is such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

## Field Monitoring Data as CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, an observation concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

# Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

# CBI-DELETED

### 2001 Wheat Field Test Report USDA #01-234-08n Monsanto #2001-606XRAB

# March 21, 2003

# **Biotech Field Compliance Team Monsanto Company**

Location

County .

**State** 

887199712

Imperial

CA

# Imperial County/CA (887199712)

Planting Date:

11/08/2001

**Destruct Date:** 02/02/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]



Bp number: 01-236-02n ------

App number: 2001-613XRAB Begin movement: 9/22/01 Received: 8/24/01 End movement: 9/22/02 Institution: Monsanto Begin release: 9/22/01 Recipient: Wheat End release: 9/22/02 Pending Status: Acre: 5.00 Effective date: 9/23/01 CBI status: CBI

Phenotype:

HT - Glyphosate tolerant

Comments:

Resp person: Parsed name:

Address1:

Monsanto Company

Address2: 700 Chesterfield Parkway North

Address3: Address4:

City/State/Zip:St. Louis, MO

Telephone: Fax: 636-737-7085

	/	Initi	al	Da	te	
1.	[ Assign Bp number and initial data entry	I CONC	$\mathcal{O}_{1}$	[8 <i>[2</i>	8/01]	
2.	[L] Peview by biotechnologist		9 <sub>]*</sub>	AUG 2	8 2001	
3.	[ V Letter of notification to State Fed-ex		[ KXn0 ]		*110/196/81	
4.	[ ] State response					
	O/d Loc Site Req					
	Interstate *Dest*HI * *WR *	Γ	1	ſ	1	
	Interstate *Dest*MO * *SCR *	· [	j	j	i	
	Interstate *Orig*HI * *WR *	-	-	•	-	
	Interstate *Orig*MO * *SCR *					
	Release * *HI * 1*WR *		]	[	]	
5.	Enter genes into database		$\mathcal{O}_1$	[8/2	abi	
6.	Letter of (acknowledgement) denial/withdraw	1 KX	$C_1$	noli	1011*	
7.	[ Enter final data into database	ı KX	<i>iO</i> 1	110/5	1011	

[ ] If deny, reason: Address incomplete, Signature mismatch,

Ph category, Phenotype, Gene, Donor, Marker,

Does not qualify



COMPLEMIAL

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-613XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-02n

1. USDA Reference Number

2. Applicant Reference Number 2001-613XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

**EMail** 

(b) (6), (b) (7)(C) Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

ΗТ

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

CBI

Monsanto Reference ID

2001-613XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 --

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

# Monsanto Reference ID 2001-613XRAB 7. Mode of Transformation Disarmed Agrobacterium tumefaciens 8. Introduction Interstate Movement and Release Ship up to 10,000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots. ORIGIN: **DESTINATION:** HI, MO HI, MO Ship From: HI Honolulu County/Province, (b) (4)USA (b) (4), (b) (6), (b) (7)(C) U.S.A., (b) (4), (b) (6), (b) (7)(C) CONTACT ] - CBI (b) (4)Honolulu County/Province, HI, (b) (4) CONTACT: ] - CBI MO St. Louis County/Province, MO, CONTACT (b) (4), (b) (6), (b) (7)(C ] - CBI

# 

Page 4 of 6

CONTACT: U.S.A. (b) (4), (b) (6), (b) (7)(C)

] - CBI

Monsanto Reference ID

2001-613XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

HI (1)

] - CBI

HI

(b) (4)
Honolulu County/Province,
HI, USA, 5 acres.

RESPONSIBLE PERSON/RESEARCHER:
(b) (4), (b) (6), (b) (7)(C)
HI

(b) (4), (b) (6), (b) (7)(C)
U.S.A.(b) (4), (b) (6), (b) (7)(C)

Page 5 of 6

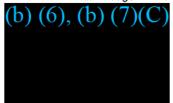


MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-613XRAB

### 9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company August 23, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (lOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (IOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.

### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

## NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-613XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-02n

1. USDA Reference Number

2. Applicant Reference Number 2001-613XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone FAX

EMail

b) (6), (b) (7)(C

636/737-7085 b) (6), (b) (7)(C)<sub>Monsanto.com</sub>

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

ΗТ

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

## CBI-DELETED

### Monsanto Reference ID

2001-613XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### **GENE OF INTEREST**

Promoter: CMP3/15 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

## CBIDELETED

### Monsanto Reference ID

2001-613XRAB

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1 -	IVIO	cie:	OT.	ran	SIO	LILIS	atior

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 10,000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots.

ORIGIN:

**DESTINATION:** 

HI, MO

HI, MO

Ship From:

HI

[ CBI Deleted ] -- \*Honolulu County/Province, HI, USA

[ CBI Deleted ] -- \*Honolulu County/Province, HI, U.S.A.

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

# CBI-DELETED

### Monsanto Reference ID 2001-613XRAB

Ship To:

HI

[ CBI Deleted ] -- \*Honolulu County/Province, HI, USA

[ CBI Deleted ] -- \*Honolulu County/Province, HI, U.S.A.

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

## CBIOBLETED

### **Monsanto Reference ID**

2001-613XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

HI (1)

н

[ CBI Deleted ] -- Honolulu County/Province, HI, USA, 5 acres

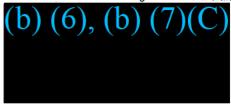


Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference iD 2001-613XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 23, 2001

COMPIDENTIAL

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-613XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-02n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-613XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(

FAX

636/737-7085

EMail

) (6), (b) (7)(C)@Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

НТ

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

Monsanto Reference ID

2001-613XRAB

designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 --

(b) (4)

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

(b) (4)

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- I (b) (4) (b) (4)

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

## Monsanto Reference ID 2001-613XRAB 7. Mode of Transformation Disarmed Agrobacterium tumefaciens 8. Introduction Interstate Movement and Release Ship up to 10,000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots. ORIGIN: DESTINATION: HI, MO HI, MO Ship From: Н Honolulu County/Province, HI, (b) (4) USA CONTACT: ] - CBI Honolulu \*[ County/Province, HI, (b) (4) CONTACT ] - CBI MO St. Louis County/Province, MO, (b) (6), (b) (7)(C)

Page 3 of 6

] - CBI

# 2001-613XRAB Ship To: НΙ Honolulu County/Province, CONTACT: ] - CBI Honolulu \*[ County/Province, HI, ] - CBI MO St. Louis County/Province, MO.(b) (4) \*[ U.S.A. CONTACT: U.S.A. (6) (4), (6) (6), (6) (7)(5) ] - CBI

Monsanto Reference ID

Monsanto Reference ID

2001-613XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

HI (1)

HI

(b) (4)

HI, USA, 5 acres.

(b) (4), (b) (6), (b) (7)(C)

(b) (4), (b) (6), (b) (7)(C)

HI, (b) (4), (b) (6), (b) (7)(C)

U.S.A.,

Page 5 of 6



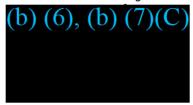


MONSANTO COMPANY
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Monsanto Reference ID 2001-613XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 23, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.

### **GENE DESCRIPTION**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

## NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-613XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-02n

1. USDA Reference Number

2. Applicant Reference Number 2001-613XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

FAX

EMail

(b) (6), (b) (7)(C)

636/737-7085 b) (6), (b) (7)(C)<sub>Monsanto.com</sub>

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

НТ

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

Monsanto Reference ID

2001-613XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal Senolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

**CBI** 

Gene: TP2 0P4 A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal S-enolpyru yerinding cosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.



Monsanto	Reference	ID
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2001-613XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 10,000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots.

ORIGIN:

**DESTINATION:** 

HI, MO

HI, MO

Ship From:

Н

[ CBI Deleted ] -- \*Honolulu County/Province, HI, USA

[ CBI Deleted ] -- \*Honolulu County/Province, HI, U.S.A.

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

Monsanto Reference ID 2001-613XRAB

Ship To:

Ш

[ CBI Deleted ] -- \*Honolulu County/Province, HI, USA

[ CBI Deleted ] -- \*Honolulu County/Province, HI, U.S.A.

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

### Monsanto Reference ID

2001-613XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

HI (1)

HI

[ CBI Deleted ] -- Honolulu County/Province, HI, USA, 5 acres



MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-613XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.

(b) (6), (b) (7)(C)

Monsanto Company

August 23, 2001

Mr. Myron Isherwood Jr., Manager Plant Quarantine Branch Hawaii Department of Agriculture 701 Ilalo Street Honolulu, HI 96813

August 27, 2001

Dear Mr. Isherwood Jr.:

Enclosed is notification 01-236-02n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-02n

Applicant #: 2001-613XRAB

Received:

August 24, 2001

Effective: September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: HI MO Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

·	
STATE RESPONSE TO NOTIFICATION	***
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the following real	asons:
Name of State official:	
Signature:	<del></del>
Date:	
State: Rptloc01/R4	

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

August 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-236-02n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-02n

Applicant #: 2001-613XRAB

Received:

August 24, 2001

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Wheat

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

### Enclosure

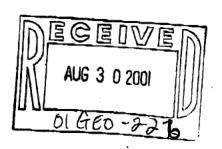
cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official:
Signature:
Date:
State: Rptloc01/R4



Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Mr. Myron Isherwood Jr., Manager Plant Quarantine Branch Hawaii Department of Agriculture 701 Ilalo Street Honolulu, HI 96813



August 27, 2001

Dear Mr. Isherwood Jr.:

Enclosed is notification 01-236-02n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received: 01-236-02n

August 24, 2001

Institution: Monsanto

Interstate destination: HI MO Release destination:

Applicant #: 2001-613XRAB

Effective:

September 23, 2001

Recipient: Wheat

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

Post-it* Fax Note 7671	Date # of pages ►		
To M. Jackson	From C. Okada		
Co,/Dept.	Co.		
Phone #	Phone #		
Fax #	Fax#		

STATE RESP	ONSE TO NOTIFICATION	say A. es
	ermination. Please notify Ms. Carol	
Hawaii Dept. of Agriculture, State DOES NOT CONCUR and of	701 Ilalo ST., Honolulu, HI 96813.	
THE STATE DOES NOT CONCOR AND OF	A CARLO TOTAL STATE OF THE STAT	
Name of State official: Carol L.		
Signature:(b) (6), (b) (7)(	<u> </u>	
Date: 28 September 2001		
State: Hawaii	Rptloc01/R4	



An Equal Opportunity Employer



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

August 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-236-02n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-02n

Applicant #: 2001-613XRAB

Received:

August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: HI MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787

or by facsimilie (301) 734-8910 on or before the effective date.

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION
\ <u>\</u>
State concurs with APHIS determination.
,
State DOES NOT CONCUR and offers the following reasons:
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tate: MO
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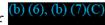
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SEP

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

Dear



Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after October 1, 2001.

Interstate movement and Release Notification no. 01-236-02n (2001-613XRAB) Regulated article - Wheat Destinations - Hawaii, Missouri

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State of Hawaii has requested that you adhere to the following requirements:

- The field should remain fallow for a minimum of thirty days. During the fallow period, the field should be watered by overhead irrigation to allow the germination of volunteer wheat. Volunteer wheat should be destroyed.
- Notify State Agricultural Official, Ms. Carol Okada, Hawaii Department of Agriculture, 701 Ilalo Street, Honolulu, Hawaii 96813, at each of the following times:
  - a) All planting, pollinating and harvesting dates of each field trial.
  - b) Any changes to the field sites, recommended conditions, or other related matters.
  - c) The unplanned release or theft of any transgenic wheat plants or plant parts.
- 3. Submit a written report on the field test data including information on:
  - a) The germination of volunteer wheat after harvest.
  - b) Pollen movement and viability under island's climatic conditions, and any occurrence of introduced traits transferred to non-test plants.

The report should be submitted to the Plant Quarantine Branch, 701 Ilalo Street, Honolulu, Hawaii, 96813, with a copy to Ms. Carol Okada, within six months of completion or termination of the test.

4. The introduction of any organism other than corn seeds may be regulated by the Plant Quarantine Branch. For more information on the organisms regulated by the Branch, please contact Mr. Myron Isherwood Jr., Hawaii Department of Agriculture.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Official.

Sincerely,

ISI

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC:

M. Isherwood, Hawaii Dept. of Agric., Honolulu, HI M. Brown, Missouri Dept. of Agric., Jefferson City, MO File number 01-236-02n

### Confirmation Report-Memory Send

Time : Oct-05-01 09:00am

Tel line 1: Tel line 2: Name

: 608 Job number

Date : Oct-05 08:59am

Τo : 916367377085

Document Pages : 02

Start time : Oct-05 08:59am

End time : Oct-05 09:00am

Pages sent : 02

Job number : 608

\*\*\* SEND SUCCESSFUL \*\*\*



Animal and Plant Health Inspection Service

4700 River Road Riverdalo, MD 20737

October 1, 2001

(b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after October 1, 2001.

Interstate movement and Release Notification no. 01-236-02m (2001-613KRAB) Regulated article - Wheat Destinations - Hawaii, Missouri

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

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No CBI

Monsanto Company

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

March 27, 2003

Mr. Tony Roman Animal and Plant Health Inspection Services Biotechnology and Scientific Services 4700 River Road, Unit 147 Riverdale, MD

Dear Mr. Roman;

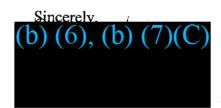
Re: Field Test Report.

Field releases under the following USDA notifications have been completed and we are now submitting final reports as required. Please find reports for

USDA# \*01-286:02m

Monsanto # 2001-613XRAB

If you have any questions, please call (b) (6), (b) (7)(C)



## 2001 Wheat Field Test Report USDA #01-236-02n Monsanto #2001-613XRAB

March 27, 2003

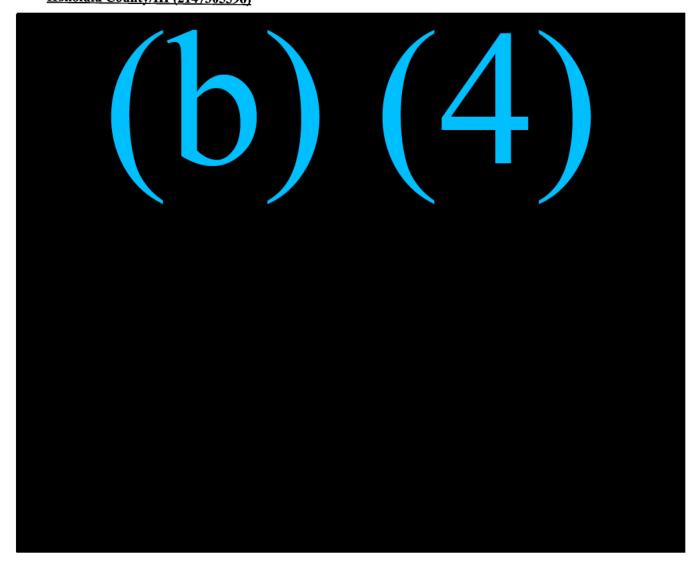
## Biotech Field Compliance Team Monsanto Company

**Location** 2147305396

<u>County</u> Honolulu

State HI

Honolulu County/HI (2147305396)





### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential in the Field Test Report consists of field monitoring observations regarding biotechnology products under development.

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943#44 (IOth Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289#291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below'.

<sup>\*</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 is such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

### Field Monitoring Data as CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, an observation concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.



No CBI

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

March 27, 2003

Mr. Tony Roman Animal and Plant Health Inspection Services Biotechnology and Scientific Services 4700 River Road, Unit 147 Riverdale, MD

Dear Mr. Roman;

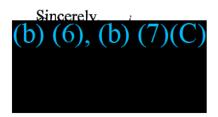
Re: Field Test Report.

Field releases under the following USDA notifications have been completed and we are now submitting final reports as required. Please find reports for

USDA# 701-236-02m

Monsanto # 2001-613XRAB

If you have any questions, please call (b) (6), (b) (7)(0)



#### 2001 Wheat Field Test Report USDA #01-236-02n Monsanto #2001-613XRAB

March 27, 2003

### **Biotech Field Compliance Team Monsanto Company**

Location

**County** 

**State** 

2147305396

Honolulu

 $\mathbf{HI}$ 

**Honolulu County/HI (2147305396)** 

**Planting Date:** 

10/19/2001

**Destruct Date:** 04/12/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Monitoring for Volunteer Plants: [CBI-Deleted]

Additional Comments: [CBI-Deleted]



Bp number: 01-236-04n

App number: 2001-615XRAB Begin movement: 9/22/01 Received: 8/24/01 End movement: 9/22/02 Institution: Monsanto Begin release: 9/22/01 Recipient: Wheat End release: 9/22/02 Status: Pending Acre: 4.00 Effective date: 9/23/01 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway North Address3: Address4: City/State/Zip:St. Louis, Telephone: 636-737-7085 Initial Date Assign Bp number and initial data entry AUG 2 8 2001 [ Review by biotechnologist [ Letter of notification to State Fed - ex [ ] State response Site Reg O/d Loc Interstate \*Dest\*AZ \*WR Interstate \*Dest\*CA \*WR Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*MT \*WR Interstate \*Orig\*AZ \*WR Interstate \*Orig\*CA \*WR Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*MT \*WR R**∉**lease 1\*WR Enter genes into database Letter of acknowledgement/denial/withdraw 19/36/013 Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000

FAX (636) 737-7085 http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-615XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-04n

1. USDA Reference Number

2. Applicant Reference Number 2001-615XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

X 636/737-7085

FAX EMail

(b) (6), (b) (7)(C) Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

CBI

#### Monsanto Reference ID

2001-615XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

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Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2001-615XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 5000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots

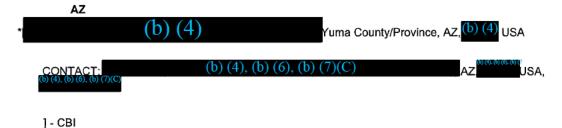
ORIGIN:

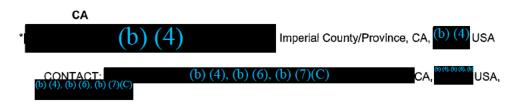
DESTINATION:

AZ, CA, MO, MT

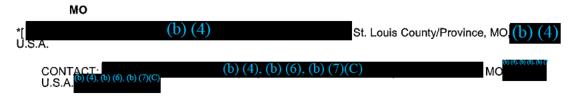
AZ, CA, MO, MT

Ship From:





] - CBI



] - CBI

## Monsanto Reference ID 2001-615XRAB ΜT (b) (4) Gallatin County/Province, MT, (b) (4) USA ] - CBI Ship To: ΑZ Yuma County/Province, AZ (b) (4) USA (b)(4)] - CBI CA Imperial County/Province, CA,(b) (4) USA ] - CBI MO (b) (4) St. Louis County/Province, MO, (b) (4)

# 

#### Monsanto Reference ID

2001-615XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1)

ÇA

(b) (4) Imperial County/Province, CA, USA, 4 acres.

RESPONSIBLE PERSON/RESEARCHER:
(b) (4), (b) (6), (c) (7)(C)

AZ, (b) (4), (b) (6), (b) (7)(C)

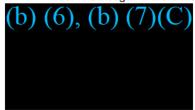
] - CBI

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-615XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 23, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description category includes names and information about genes, promoters and expressed traits.

#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (lOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.

### **GENE DESCRIPTION**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

1 .

### NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.



Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-615XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-04n

1. USDA Reference Number

2. Applicant Reference Number 2001-615XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX EMail 636/737-7085 (b) (6), (b) (7)(C) @Monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

**Monsanto Reference ID** 

2001-615XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

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### Monsanto Reference ID

2001-615XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 5000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots

ORIGIN:

**DESTINATION:** 

AZ, CA, MO, MT

AZ, CA, MO, MT

Ship From:

ΑZ

[ CBI Deleted ] -- \*Yuma County/Province, AZ, USA

ÇA

[ CBI Deleted ] -- \*Imperial County/Province, CA, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

# **Monsanto Reference ID** 2001-615XRAB [ CBI Deleted ] -- \*Gallatin County/Province, MT, USA Ship To: ΑZ [ CBI Deleted ] -- \*Yuma County/Province, AZ, USA CA [ CBI Deleted ] -- \*Imperial County/Province, CA, USA MO [ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

Monsanto Reference ID 2001-615XRAB

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

### **Monsanto Reference ID**

2001-615XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1)

CA

[ CBI Deleted ] -- Imperial County/Province, CA, USA, 4 acres

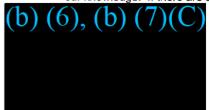


Monsanto Company 700 Chesterfield Pkwy North Chesterfield, Missouri 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-615XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 23, 2001

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
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http://www.monsanto.com

August 23, 2001

#### Monsanto Reference ID

2001-615XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-04n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-615XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

b) (6), (b) (7)(0

FAX

636/737-7085

EMail

(b) (/)(C)@Monsanto.com

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700 Chesterfield Parkway North

St. Louis

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63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

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Wheat, Triticum aestivum

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Phenotypic Category:

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Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

CBI

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designation of transformed line:

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Constructs:

PV-TXGT10

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#### Monsanto Reference ID

2001-615XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

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ORIGIN:

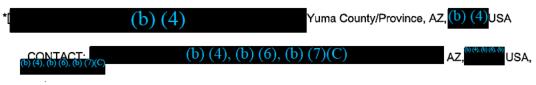
DESTINATION:

AZ, CA, MO, MT

AZ, CA, MO, MT

Ship From:

ΑZ



] - CBI

CA



] - CBI

ΜO



] - CBI

Monsanto Reference ID 2001-615XRAB MΤ Gallatin County/Province, MT (b) (4) USA ] - CBI Ship To: ΑZ Yuma County/Province, AZ (b) (4) USA CONTACT: b) (4), (b) (6), (b) (7)(C ] - CBI CA Imperial County/Province, CA(b) (4) USA ] - CBI MO St. Louis County/Province, MO, (b) (4) Monsanto Reference ID

2001-615XRAB

CONTACT:
U.S.A., (b) (4), (b) (6), (b) (7)(C)

1 - CBI

] - CBI

Monsanto Reference ID
2001-615XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1)

(b) (4) Imperial County/Province, CA, USA, 4 acres.

RESPONSIBLE PERSON/RESEARCHER.
(b) (4), (b) (6), (b) (7)(C)

USA, (b) (4), (b) (6), (b) (7)(C)

1 - CBI

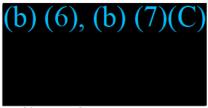


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PHONE (314) 694-1000
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Monsanto Reference ID 2001-615XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 23, 2001

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

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#### LEGAL BACKGROUND

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

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For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F. Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.<sup>1</sup>

#### GENE DESCRIPTION

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of transgenic crops since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the Chesterfield facility.

In a case recently decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

The uniqueness of Monsanto's products lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait, and a stop signal. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include companies such as Rhone-Poulenc, Zeneca, and Ciba.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

### NAMES AND INFORMATION ABOUT GENES, PROMOTERS AND EXPRESSED TRAITS

The release of information about the genes and promoters in the vectors will directly provide competitors with the knowledge of the precise genetic sequence - that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### IDENTITY AND CHARACTERISTICS OF DONOR ORGANISM

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identify of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

CALDELETED

Phone FAX

**EMail** 

MONSANTO COMPANY 700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

August 23, 2001

Monsanto Reference ID

2001-615XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-236-04n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-615XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

September 22, 2001 - September 22, 2002

636/737-7085

@Monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

glyphosate-tolerant

Cultivar/Variety: transformed lines derived from Bobwhite

### Charles from the form the form

Monsanto Reference ID

2001-615XRAB

designation of transformed line:

33391

Constructs:

PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 - [ CBI Deleted ]

**CBI** 

Gene. A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal sendipyruwylshikimate sphosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

**CBI** 

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshiklmate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Challes for I for I for D

### **Monsanto Reference ID**

2001-615XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

Ship up to 5000 lbs of wheat seed, whole plants, seedlings, immature embryos, pollen, leaves, and roots

ORIGIN:

**DESTINATION:** 

AZ, CA, MO, MT

AZ, CA, MO, MT

Ship From:

AZ.

[ CBI Deleted ] -- \*Yuma County/Province, AZ, USA

CA

[ CBI Deleted ] -- \*Imperial County/Province, CA, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

### 

# [ CBI Deleted ] -- \*Gallatin County/Province, MT, USA Ship To: ΑZ [ CBI Deleted ] -- \*Yuma County/Province, AZ, USA CA [ CBI Deleted ] -- \*Imperial County/Province, CA, USA

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

Monsanto Reference ID 2001-615XRAB

MO

### Color Day Broken Low Chamber

Monsanto Reference ID 2001-615XRAB

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

### Complete Dan Land Land Dans

Monsanto Reference ID

2001-615XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CA (1)

CA

[ .CBI Deleted ] -- Imperial County/Province, CA, USA, 4 acres



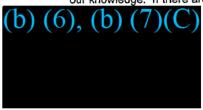


MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-615XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

August 23, 2001

Mr. John Caravetta, Associate Director Arizona Department of Agriculture 1688 W. Adams St. Phoenix, AZ 85007

August 27, 2001

Dear Mr. Caravetta:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received:

August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination:

CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

	· ·
STATE RE	SPONSE TO NOTIFICATION
State concurs with APHIS de	etermination.
State DOES NOT CONCUR and	offers the following reasons:
Name of State official:	
Signature:	
Date:	
State	Pn+1og01/P4

Ms. Barbara Hass, State Regulatory Official California Department of Food and Agriculture 1220 N Street - Rm A-372 Sacramento, CA 95814

August 27, 2001

Dear Ms. Hass:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received:

August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination:

CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official:
Signature:
Date:
State: Rntloc01/R4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

August 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received: August 24, 2001 Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination: CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

IS

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official:
Signature:
Date:
State: Phtloc01/P4

Ms. Mary Bryson, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

August 27, 2001

Dear Ms. Bryson:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received: August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination:

CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

S

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RES	PONSE TO NOTIFICATION
State concurs with APHIS de	termination.
State DOES NOT CONCUR and or	ffers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

P.02



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

Mr. John Caravetta, Associate Director Arizona Department of Agriculture 1688 W. Adams St. Phoenix, AZ 85007

August 27, 2001

Dear Mr. Caravetta:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received:

August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION State concurs with APHIS determination. State DOES NOT CONCUR and offers the following reasons: Signature: State: Rptloc01/R4

KS - Protecting American Agriculture

An Equal Opportunity Employer

SEP 2 0 2001

Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Ms. Barbara Hass, State Regulatory Official California Department of Food and Agriculture 1220 N Street - Rm A-372 Sacramento, CA 95814

August 27, 2001

Dear Ms. Hass:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received:

August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Interstate destination: AZ CA MO MT

Rccipient:

Wheat.

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc.: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO	NOTIFICATION
XState concurs with APHIS determinati	on; provided, all applicable quarantine
State DOES NOT CONCUR and offers the	requirements are met (see attached). following reasons:
Name of State official: Barbara I Hass Signature (b) (6), (b) (7)(C)	(916) 654–1017
Date: September 5. 2001	
State: California	Pnt1oc01/P4



Rptloc01/R4



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

August 27, 2001

Dear Mr. Brown:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236-04n

Applicant #: 2001-615XRAB

Received:

August 24, 2001

Effective:

September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination: CA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION
\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
V State conclude with approximation
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official: Michael & Bank
Name of State official: Name of State official:
(1, 1) $(2, 1)$ $(3, 1)$ $(4, 1)$ $(5, 1)$
Signature: (0)(0),(0)(/)(C)
Q/v/a
Date: 1/9/01
State. MO
State: Rptloc01/R4
MP DE OCCUPATION OF THE PROPERTY AND THE

PHIS - Protecting American Agriculture

SEP 4 2001



Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Ms. Mary Bryson, Administrator Agriculture Sciences Division > Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

Please change August 27, 2001 2 to: Gregory H. Ames, Administrate

Dear Ms. Bryson:

Enclosed is notification 01-236-04n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-236**-**04n

Applicant #: 2001-615XRAB

Received:

August 24, 2001

Effective: September 23, 2001

Institution: Monsanto

Recipient:

Wheat

Interstate destination: AZ CA MO MT

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Frogram Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE T	O NOTIFICATION
State concurs with APHIS determina	ation.
State DOES NOT CONCUR and offers t	_
Name of State official: Lori Withou	m :
$_{\text{Signature:}}(b) (6), (b) (7)(C)$	·
Date: 831 01	
State: Montana	Rptloc01/R4



AUG 3 1 2001

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after September 23, 2001.

Interstate movement and Release Notification no. 01-236-04n (2001-615XRAB) Regulated article - Wheat Destinations - Arizona, California, Missouri, Montana

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State concurs with APHIS determination; provided, all applicable quarantine requirements are met (see attached).

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Official.

Sincerely,

181

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC:

J. Caravetta, Arizona Dept. of Agric., Phoenix, AZ

B. Hass, California Dept. of Food and Agric., Sacramento, CA

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

G. Ames, Montana Dept. of Agric., Helena, MT

File number 01-236-04n

## California Quarantine Requirements USDA/APHIS Biotechnology Notification No. 01-236-04N

- 1. Shipments of wheat plants with roots to California from Arizona shall meet the Requirements of Section 3261, Title 3, California Code of Regulations, Ozonium Root Rot.
- 2. Shipments of all whole wheat plants, seedlings, and leaves to California from all states and districts of the United States east of and including Missouri shall meet the requirements of Section 3277, Title 3, California Code of Regulations, Cereal Leaf Beetle.

### Confirmation Report-Memory Send

Time : Sep-24-01 05:02pm

Tel line 1: Tel line 2: Name

Job number

: 505

Date

: Sep-24 05:01pm

Tα

: 916367377085

Document Pages

: 02

Start time

: Sep-24 05:01pm

End time

: Sep-24 05:02pm

Pages sent

: 02

Job number : 505

\*\*\* SEND SUCCESSFUL \*\*\*



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

September 21, 2001

#### (b) (6), (b) (7)(C)

onsanto Company 00 Chesterfield Pkwy N 1. Louis, MO 63198

(b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after September 23, 2001.

Interstate movement and Release Notification no. 01-236-04n (2001-615XRAB) Regulated article - Wheat Destinations - Arizona, California, Missouri, Montana

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled appropriately, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State concurs with APHIS determination; provided, all applicable quarantine requirements are met (see attached).

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Official.

Mary Jackson. Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

CC: J. Caravetta, Arizona Dept. of Agric., Phoenix, A2 B. Hass, California Dept. of Food and Agric., Sacramento, CA M. Brown, Missouri Dept. of Agric., Jefferson City, MO G. Ames, Montana Dept. of Agric., Helena, MT



### 2001 Wheat Field Test Report USD 4 Monsanto #2001-615XRAB

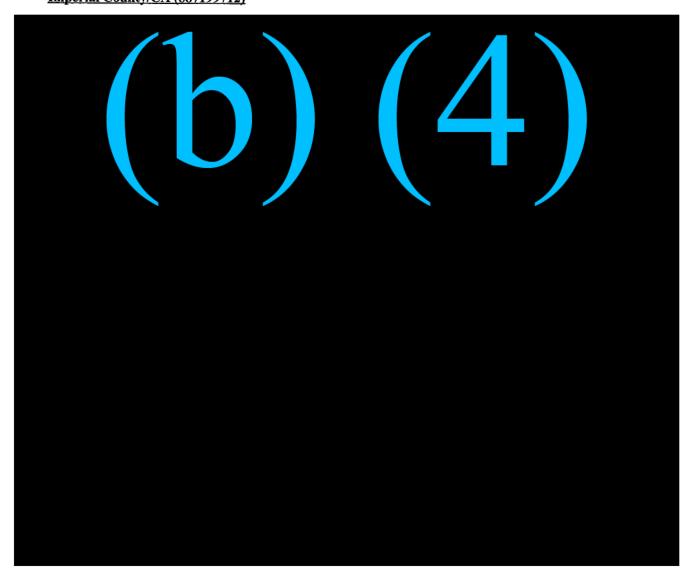
March 21, 2003

### Biotech Field Compliance Team Monsanto Company

**Location** 887199712

County Imperial State CA

Imperial County/CA (887199712)



# (b) (4)

USDA# 01-236-04n

### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential in the Field Test Report consists of field monitoring observations regarding biotechnology products under development.

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943#44 (lOth Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289#291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>\*</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 is such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

### Field Monitoring Data as CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, an observation concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

#### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

### CBI-DELETED

#### 2001 Wheat Field Test Report USDA #01-236-04n Monsanto #2001-615XRAB

### March 21, 2003

### **Biotech Field Compliance Team Monsanto Company**

Location

**County** 

**State** 

887199712

Imperial

CA

Imperial County/CA (887199712)

Planting Date:

11/07/2001

**Harvest Date:** 

05/01/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Bp number: 01-348-13n

App number: 2001-807XRAB Begin movement: 1/12/02 Received: 12/14/01 End movement: 1/12/03 Institution: Monsanto Begin release: 1/12/02 Recipient: Wheat End release: 1/12/03 Status: Pending Acre: 8.00 Effective date: 1/13/02 CBI status: CBI Phenotype: HT - Glyphosate tolerant Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip: Chesterfield, MO 63198 Telephone: (b) (6), (b) (7)(C Fax: 636-737-7085 Initial [V] Assign Bp number and initial data entry [ ] Review by biotechnologist Letter of notification to State -ed-ex 3. [ ] State response O/d Loc Site Reg Interstate \*Dest\*KS \* \*SCR \* Interstate \*Dest\*MO \* \*SCR \* Interstate \*Dest\*MT \* \*WR \* Interstate \*Dest\*OR \* \*WR \* Interstate \*Dest\*WA \*WR \* Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*MT \*WR \* Interstate \*Orig\*OR \* \*WR Interstate \*Orig\*WA \*WR Release \*OR 2\*WR [ ] Enter genes into database Letter of acknowledgement/denial/withdraw 7. Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify



Phone FAX

**EMail** 

#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2001-807XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-348-13n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-807XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

4. Duration of Introduction

Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

Interstate Movement and Release

January 12, 2002 - January 12, 2003

(b) (6), (b) (7)(C

b) (6), (b) (7)(C)<sub>@monsanto.com</sub>

636/737-7085

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

CBI

Monsanto Reference ID 2001-807XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

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Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID 2001-807XRAB 7. Mode of Transformation Disarmed Agrobacterium tumefaciens 8. Introduction Interstate Movement and Release 1000 Ship up to 300 pounds wheat seed to and from each location. ORIGIN: DESTINATION: KS, MO, MT, OR, WA KS, MO, MT, OR, WA Ship From: KS (b) (4)Sedgwick County/Province, KS(b)(4) USA CONTACT: b) (4), (b) (6), (b) (7)(0 ] - CBI MO St. Louis County/Province, MO, (b) (4) U.S.A. CONTACT: U.S.A. (b) (4), (b) (6), (b) (7)(C) ] - CBI MT Gallatin County/Province, MT, (b) (4) USA

] - CBI

Monsanto Reference ID 2001-807XRAB OR Umatilla County/Province, OR USA CONTACT: b) (4), (b) (6), (b) (7)(C) ] - CBI \*[ Umatilla County/Province, OR, (b) (4) USA (b) (4), (b) (6), (b) USA, (b) (4), (b) (6), (b) (7/C)] - CBI WA (b) (4) Benton County/Province, WA(b)(4)USA CONTACT: (b) (4), (b) (6), (b) (7)(( ] - CBI Grant County/Province, WA, CONTACT: ] - CBI

2001-807XRAB Ship To: KS Sedgwick County/Province, KS, (b) (4) USA (b)(4)CONTACT: b) (4), (b) (6), (b) (7)(0 USA, ] - CBI MO St. Louis County/Province, MO, (b) (4) U.S.A. (b) (4) CONTACT: U.S.A., (b) (4), (b) (6), (b) (7)(C) ] - CBI MT Gallatin County/Province, MT, (b) (4) USA CONTACT: 0 (4), (b) (6), (b) ( ] - CBI OR Umatilla County/Province, OR,

Monsanto Reference ID

## Monsanto Reference ID 2001-807XRAB ] - CBI (b) (4) \*[ Umatilla County/Province, OR, (b) (4) USA CONTACT: USA, (b) (4), (b) (6), (b) (7)(C ] - CBI WA Benton County/Province, WA,(b) (4) USA CONTACT: b) (4), (b) (6), (b) (7)(C) ] - CBI \*[ (b) (4), (b) (6), (b) (7)(C) Grant County/Province, WA CONTACT: ] - CBI

Monsanto Reference ID 2001-807XRAB Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

OR (2)

OR
(b) (4), (b) (6), (b) (7)(C)

Umatilla County/Province, OR, USA, 5 acres.

RESPONSIBLE PERSON/RESEARCHER:
(b) (4), (b) (6), (b) (7)(C)

JSA, (b) (4), (b) (6), (b) (7)(C)

1 - CBI





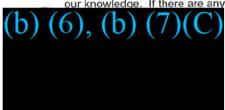
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-807XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description (referred to as vector components) category includes the names and information about genes and their expressed traits, promoters and terminators (stop signal).

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (lOth Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically,

Monsanto ID: 2001-807XRAB

information concerning marketing strategies, and the names of independent contractors participating in a

company's studies have been accorded confidential treatment. See, e.g., <u>Teich v. Food & Drug Administration</u>, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.<sup>1</sup>

### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

Monsanto ID: 2001-807XRAB

be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### **Identity and Characteristics of Donor Organisms**

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

#### **Identification Of Physical Site And Release Location**

The identity of the physical site and release locations have been claimed confidential by Monsanto.

Monsanto ID: 2001-807XRAB

Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.



CBI-DELETED

#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID

2001-807XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-348-13n

63198

1. USDA Reference Number

2. Applicant Reference Number 2001-807XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

**EMail** 

Phone FAX

(b) (6), (b) (7)(C)

636/737-7089 (b) (6), (b) (7

monsanto.com

4. Duration of Introduction

Interstate Movement and Release

January 12, 2002 - January 12, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID

2001-807XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID

2001-807XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

1000 Ship up to 300 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

KS, MO, MT, OR, WA

KS, MO, MT, OR, WA

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

# CBI Deleted ] -- \*Umatilla County/Province, OR, USA [ CBI Deleted ] -- \*Umatilla County/Province, OR, USA WA [ CBI Deleted ] -- \*Benton County/Province, WA, USA [ CBI Deleted ] -- \*Grant County/Province, WA, USA

Monsanto Reference ID 2001-807XRAB

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OR

[ CBI Deleted ] -- \*Umatilla County/Province, OR, USA

#### Monsanto Reference ID 2001-807XRAB

[ CBI Deleted ] -- \*Umatilla County/Province, OR, USA

#### WA

[ CBI Deleted ] -- \*Benton County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA

# Monsanto Reference ID 2001-807XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: OR (2) OR [ CBI Deleted ] -- Umatilla County/Province, OR, USA, 5 acres

[ CBI Deleted ] -- Umatilla County/Province, OR, USA, 3 acres





#### MONSANTO COMPANY

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#### Monsanto Reference ID 2001-807XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

2012/11/11/19/12/11

Phone FAX

**EMail** 

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
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Monsanto Company

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St. Louis

)

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January 12, 2002 - January 12, 2003

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6. Regulated Article

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ORIGIN:

**DESTINATION:** 

KS, MO, MT, OR, WA

KS, MO, MT, OR, WA

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

S. M. O. H. S. S. S.

## Monsanto Reference ID

2001-807XRAB

OR

[ CBI Deleted ] -- \*Umatilla County/Province, OR, USA

[ CBI Deleted ] -- \*Umatilla County/Province, OR, USA

WA

[ CBI Deleted ] -- \*Benton County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA

# Monsanto Reference ID 2001-807XRAB

Ship To:

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MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

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OR

[ CBI Deleted ] -- \*Umatilla County/Province, OR, USA

Page 5 of 8

#### Monsanto Reference ID 2001-807XRAB

[ CBI Deleted ] -- \*Umatilla County/Province, OR, USA

#### WA

[ CBI Deleted ] -- \*Benton County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA

#### Monsanto Reference ID

2001-807XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

OR (2)

OR

[ CBI Deleted ] -- Umatilla County/Province, OR, USA, 5 acres

[ CBI Deleted ] -- Umatilla County/Province, OR, USA, 3 acres



MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2001-807XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.

(b) (6), (b) (7)(C)

Monsanto Company

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

December 17, 2001

Dear Mr. Sim IV:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eliqibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

Effective: January 13, 2002

Institution: Monsanto

Recipient:

Interstate destination: KS MO MT OR WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STAT	TE RESPONSE TO NOTIFICATION
State concurs with APH	HIS determination.
State DOES NOT CONCUR	and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

December 17, 2001

Dear Mr. Brown:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

Effective: January 13, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT OR WA

Release destination: OR

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RESPO	ONSE TO NOTIFICATION
State concurs with APHIS dete	
State Concurs with APAIS dete	ermination.
State DOES NOT CONCUR and of:	fers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

December 17, 2001

Dear Mr. Ames:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

Effective: January 13, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT OR WA

Release destination:

OR

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STAT	TE RESPONSE TO NOTIFICATION
State concurs with APH	IIS determination.
State DOES NOT CONCUR	and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. John Griesbach Oregon Department of Agriculture Plant Division 635 Capitol St., N.E. Salem, OR 97310-0110

December 17, 2001

Dear Mr. Griesbach:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received: 01-348-13n

Applicant #: 2001-807XRAB

December 14, 2001 Institution: Monsanto

Effective: January 13, 2002

Recipient: Wheat

Interstate destination: KS MO MT OR WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RES	SPONSE TO NOTIFICATION
State concurs with APHIS de	etermination.
State DOES NOT CONCUR and o	offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

December 17, 2001

Dear Mr. Wessels:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-348-13n Applicant #: 2001-807XRAB Received: December 14, 2001 Effective: January 13, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: KS MO MT OR WA

Release destination: OR

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

*|S|* 

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE	E RESPONSE TO NOTIFICATION
State concurs with APHI	IS determination.
State DOES NOT CONCUR a	and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

December 17, 2001

Dear Mr. Brown:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

OR

Effective:

January 13, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT OR WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787

or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

STATE RESPONSE TO NOTIFICATION

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

State concurs with APHIS determination. State DOES NOT CONCUR and offers the following reasons: Name of State Signature: Date:

APMS - Protecting American Agriculture

State:

An Equal Opportunity Employer OR120018\_BR\_008753

DEC 3 1

Rptloc01/R4



4700 River Road Riverdale, MD 20737

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

December 17, 2001

Dear Mr. Ames:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bo number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

Effective:

January 13, 2002

Institution: Monsanto

Recipient:

Interstate destination: KS MO MT OR WA

Release destination:

OR

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RE	ESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	offers the following reasons:
Name of State official: LOYI N	litham
Name of State official: Will Signature: (b) (6), (b) (7)(C)	
Date: 1/2/01	
state: Montana_	Rptloc01/R4



4700 River Road Riverdale, MD 20737 Post it Fax Note From

December 17,

Mr. John Griesbach Oregon Department of Agriculture Plant Division 635 Capitol St., N.E. Salem, OR 97310-0110

Dear Mr. Griesbach:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

Effective: Recipient:

January 13, 2002 Wheat

Institution: Monsanto Interstate destination: KS MO MT OR WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPO, Sacramento, CA

STATE RESPONSE TO NOTIFICATION

State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of St

Date:

January 7, 2002

State: Oregon

onal conditions in 1/7/02 letter to

APHIS - Protecting American Agriculture

An Equal Opportunity Employer

7 2002



4700 River Road Riverdale, MD 20737

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

December 17, 2001

Dear Mr. Wessels:

Enclosed is notification 01-348-13n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-348-13n

Applicant #: 2001-807XRAB

Received:

December 14, 2001

Effective: January 13, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT OR WA

Release destination:

OR

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

# Sincerely (6).

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION State concurs with APHIS determination. State DOES NOT CONCUR and offers the following reasons: Date: State: Rptloc01/R4



January 8, 2002

(b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Pkwy N St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after January 13, 2002.

Interstate movement and Release
Notification no. 01-348-13n (2001-807XRAB)
Regulated article - Wheat
Destinations - Kansas, Missouri, Montana, Oregon, Washington

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, see additional conditions in the (attached) letter from the State of Oregon dated January 7, 2002.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

151

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC:

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

G. Ames, Montana Dept. of Agric., Helena, MT

J. Griesbach, Oregon Dept. of Agric., Salem, OR

T. Wessels, Washington Dept. of Agric., Olympia, WA

File number 01-348-13n



Department of Agriculture

635 Capitol Street NE Salem, OR 97301-2532



January 7, 2002

Mary Jackson Biotechnology Program Operations Permits and Risk Assessments USDA, APHIS, PPQ 4700 River Road Riverdale, MD 20737

Dear Ms. Jackson:

We have received and reviewed notification number 01-348-13n The notification was submitted by Monsanto for Glyphosate tolerant wheat. Due to an extremely sensitive market situation at the current time, we'd like to see stringent safeguards applied before this research proceeds in Oregon in 2002. We also suggest that given the current market climate around the world, USDA carefully review national requirements for research on genetically modified wheat. In particular, isolation distances designed to prevent mechanical mixing do not address pollen transfer concerns. Until tolerances for genetically modified wheat are established and accepted, protocols should reflect the need to ensure conventional wheat crops are completely free of contamination by genetically modified wheat.

Most of Oregon's wheat is grown for export and much of it goes to Japan. It is extremely important that we ensure that genetically modified wheat is fully segregated from Oregon's conventional commercial wheat crop. Inadvertent contamination of the conventional wheat crop would seriously constrain wheat grower's access to Japanese and other export markets. We suggest the following modifications to existing requirements to ensure that this 2002 research is done with the utmost concern for market preservation:

- 1.) Total acreage of plots is limited to 8.0 acres.
- 2.) Plots of genetically modified wheat must be separated from all other spring wheat by a distance of at least 660 ft.
- 3.) Plots of genetically modified wheat must be separated from non-spring wheat by a distance of at least 90 ft.
- 4.) Goatgrass (Aegilops sp.) must be eliminated from the area around the plots for a distance of at least 660 ft.
- 5.) Equipment used to plant and harvest the genetically modified wheat must be completely cleaned of all seeds and other plant parts on site before reuse.
- 6.) All parts of the genetically modified plants, including the seeds, must be destroyed on site. The plants must be sprayed with a labeled herbicide before plowing, flailing or other mechanical destruction.

- 7.) Plots must not be replanted into wheat in the year following planting of the genetically modified crop and the plots must be monitored for any volunteers. Volunteers must be destroyed.
- 8.) Either USDA must inspect the plots for isolation distance compliance and monitor the crop destruction process or the Oregon Department of Agriculture must be supplied with the information necessary to permit monitoring by ODA.

Thank you for helping us to make sure that this research does not interfere with the orderly marketing of Oregon's wheat crop. If you have any questions please don't hesitate to contact me.

Yours truly, (b) (6), (b) (7)(C)

Daniel J. Hilburn Administrator, Plant Division (503) 986-4663

CC:

(b) (6), (b)  $(7)(C)_{Monsanto}$ 

#### No CBI

### 2001 Wheat Field Test Report USDA #01-348-13n Monsanto #2001-807XRAB

July 9, 2003

# Biotech Field Compliance Team Monsanto Company

<b>Location</b>	County	State	
2147309341	Umatilla	OR	Not Planted
2147306779	Umatilla	OR	Not Planted

Bp number: 01-352-05n

App number: 2001-806XRAB Begin movement: 1/13/02 Received: 12/18/01 End movement: 1/13/03 Institution: Monsanto Begin release: 1/13/02 Recipient: Wheat End release: 1/13/03 Status: Pending Acre: 13.00 Effective date: 1/17/02 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip: Chesterfield, MO Telephone: (b) (6), (b) (7)(C) Fax: 636-737-7085 Initial [V] Assign Bp number and initial data entry [ T Review by biotechnologist Letter of notification to State Cd - CX 3. [ ] State response O/d Loc Site Reg Interstate \*Dest\*ID \* \*WR Interstate \*Dest\*KS \* \*SCR \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*MT \*WR \* Interstate \*Dest\*WA \*WR Interstate \*Orig\*ID \*WR Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*MT \*WR Interstate \*Orig\*WA \*WR Rélease \*WA 3\*WR Enter genes into database Letter of (acknowledgement/denial/withdraw Enter final data into database 7. If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2001-806XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-352-05n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-806XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

63

(b) (6), (b) (7)(0 636/737-7085

FAX EMail

(b) (6), (b) (7)(C)<sub>2</sub> monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

January 13, 2002 - January 13, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

НТ

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

CBI

Monsanto Reference ID 2001-806XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa//2 -- (b) (4)
(b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

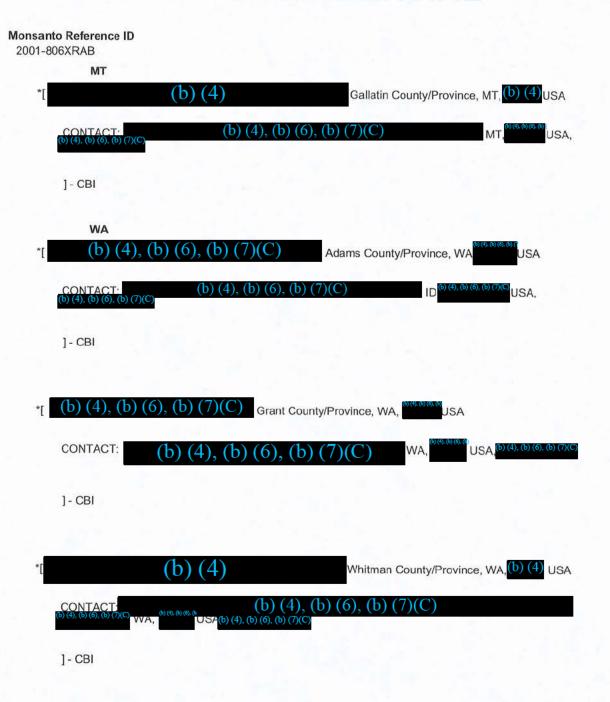
#### **GENE OF INTEREST**



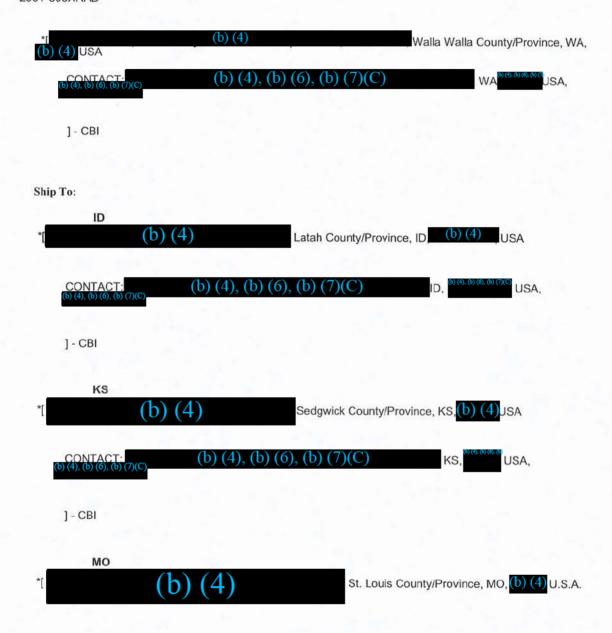
Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

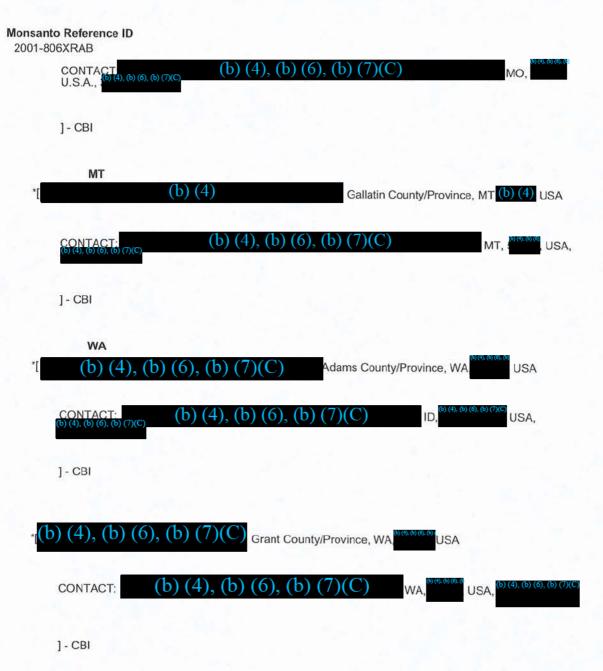
Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

# Monsanto Reference ID 2001-806XRAB 7. Mode of Transformation Disarmed Agrobacterium tumefaciens 8. Introduction Interstate Movement and Release 1000 Ship up to \_300\_\_\_\_\_pounds wheat seed to and from each location. ORIGIN: DESTINATION: ID, KS, MO, MT, WA ID, KS, MO, MT, WA Ship From: ID Latah County/Province, ID, (b) (4) CONTACT: (b) (4), (b) (6), (b) (7)(C) ] - CBI KS Sedgwick County/Province, KS(b) (4) USA Wichita, KS ] - CBI MO St. Louis County/Province, MO (b) (4) U.S.A. CONTACT: ] - CBI

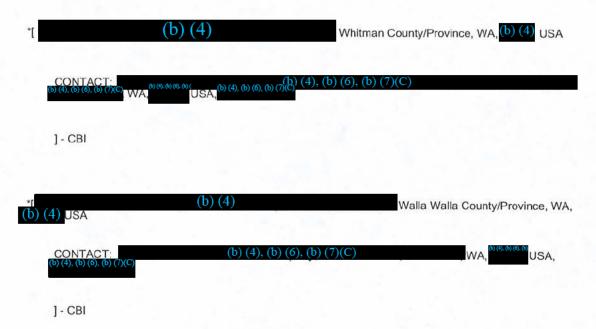


#### Monsanto Reference ID 2001-806XRAB





#### Monsanto Reference ID 2001-806XRAB



# CONFIDENTIAL

Monsanto Reference ID 2001-806XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: WA (3) WA (b) Adams County/Province, WA, USA, 5 acres. (4), (b) (6), (b) (7)(6 RESPONSIBLE PERSON/RESEARCHER: (b) (4), (b) (6), (b) (7)(C), USA (b) (4), (b) (6), (b) (7)(C) ] - CBI Whitman County/Province, WA, USA, 3 acres. (b) (4) ] - CBI Walla Walla County/Province, WA, (b) (4)

RESPONSIBLE PERSON/RESEARCHER: 0(4),(0)(6),(0)(7)(7) WA. (0)(4),(0)(4),(0)(6),(0)(7)(7)

] - CBI



CONFIDENTIAL

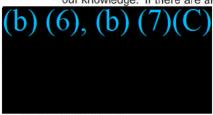
MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID 2001-806XRAB

### 9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene description (referred to as vector components) category includes the names and information about genes and their expressed traits, promoters and terminators (stop signal).

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (lOth Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at [213, 1216-1218 (D.C. Cir. 1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically,

Monsanto ID: 2001-806XRAB

information concerning marketing strategies, and the names of independent contractors participating in a

company's studies have been accorded confidential treatment. See, e.g., <u>Teich v. Food & Drug Administration</u>, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justifications for treating information in these two categories as CBI are provided below.<sup>1</sup>

### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained through many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the early 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devoted to these projects, budgetary documents, field test agreements, and project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations of genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

Monsanto ID: 2001-806XRAB

be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### **Identity and Characteristics of Donor Organisms**

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

### **Identification Of Physical Site And Release Location**

The identity of the physical site and release locations have been claimed confidential by Monsanto.

Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID

2001-806XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-352-05n

1. USDA Reference Number

2. Applicant Reference Number 2001-806XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

b) (6), (b) (7)(C

FAX

636/737-7085 b) (6), (b)  $(7)(C)_{\underline{a}}$  monsanto.com **EMail** 

Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

January 13, 2002 - January 13, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID

2001-806XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2001-806XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

1000 Ship up to \_300\_\_\_\_\_pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

ID, KS, MO, MT, WA

ID, KS, MO, MT, WA

Ship From:

ID

[ CBI Deleted ] -- \*Latah County/Province, ID, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

# Monsanto Reference ID 2001-806XRAB MT [ CBI Deleted ] -- \*Gallatin County/Province, MT, USA WA [ CBI Deleted ] -- \*Adams County/Province, WA, USA [ CBI Deleted ] -- \*Grant County/Province, WA, USA

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

### Monsanto Reference ID 2001-806XRAB

```
[ CBI Deleted ] -- *Walla Walla County/Province, WA, USA
Ship To:
          ID
[ CBI Deleted ] -- *Latah County/Province, ID, USA
          KS
[ CBI Deleted ] -- *Sedgwick County/Province, KS, USA
          MO
[ CBI Deleted ] -- *St. Louis County/Province, MO, U.S.A.
```

### Monsanto Reference ID 2001-806XRAB

WA

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

WA

[ CBI Deleted ] -- \*Adams County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA

### Monsanto Reference ID 2001-806XRAB

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

[ CBI Deleted ] -- \*Walla Walla County/Province, WA, USA

2	001-8	806XRAB	
	Rel	ease Site:	
	NUI	MBER OF STAT	ES/TERRITORIES AND SITES:
		WA (3)	
		WA	
	]		] Adams County/Province, WA, USA, 5 acres
	1	CBI Deleted	] Whitman County/Province, WA, USA, 3 acres
	]	CBI Deleted	] Walla Walla County/Province, WA, USA, 5 acres

Monsanto Reference ID



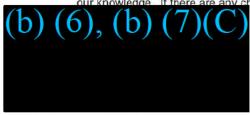
### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID 2001-806XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID

2001-806XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-352-05n

1. USDA Reference Number

2. Applicant Reference Number 2001-806XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

FAX EMail (b) (6), (b) (7)(0 636/737-7085 (b) (6), (b) (7)(0

@monsanto.com

Monsanto Company
700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

January 13, 2002 - January 13, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

designation of transformed line:

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**GENE OF INTEREST** 

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Promoter: CMP3/I5 -- [ CBI Deleted ]

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Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

Terminator: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2001-806XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

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1000 Ship up to \_300\_\_\_\_\_pounds wheat seed to and from each location.

ORIGIN:

DESTINATION:

ID, KS, MO, MT, WA

ID, KS, MO, MT, WA

Ship From:

ID

[ CBI Deleted ] -- \*Latah County/Province, ID, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

# WA [ CBI Deleted ] --- \*Gallatin County/Province, MT, USA WA [ CBI Deleted ] --- \*Adams County/Province, WA, USA [ CBI Deleted ] --- \*Grant County/Province, WA, USA

Monsanto Reference ID 2001-806XRAB

[ CBI Deleted ] -- \*Walla Walla County/Province, WA, USA

Ship To:

ID

[ CBI Deleted ] -- \*Latah County/Province, ID, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

### MT

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[ CBI Deleted ] -- \*Adams County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

[ CBI Deleted ] -- \*Walla Walla County/Province, WA, USA

	to Reference 06XRAB	ID
Rele	ease Site:	
NUN	MBER OF STAT	ES/TERRITORIES AND SITES:
	WA (3)	
	WA	
1	CBI Deleted	] Adams County/Province, WA, USA, 5 acres
1	CBI Deleted	] Whitman County/Province, WA, USA, 3 acres
]	CBI Deleted	] Walla Walla County/Province, WA, USA, 5 acres



MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
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Monsanto Reference ID 2001-806XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Dr. Rogelio R. Vega Division of Plant Industries Idaho Department of Agriculture 2270 Old Penitentiary Road Boise, ID 83712

December 21, 2001

Dear Dr. Vega:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-352-05n Applicant #: 2001-806XRAB Received: December 18, 2001 Effective: January 17, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: ID KS MO MT WA

Release destination: WA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE F	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281 December 21, 2001

Dear Mr. Sim IV:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-352-05n Applicant #: 2001-806XRAB
Received: December 18, 2001 Effective: January 17, 2002

Institution: Monsanto Recipient: Wheat

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It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

181

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official:
Signature:
Date:
State: Rptloc01/R4

December 21, 2001

Mr. Michael Brown
Plant Industries Division
Missouri Department of Agriculture
1616 Missouri Boulevard
Jefferson City, MO 65102

Dear Mr. Brown:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-352-05n Applicant #: 2001-806XRAB
Received: December 18, 2001 Effective: January 17, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: ID KS MO MT WA

Release destination: WA

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE R	ESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

December 21, 2001

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

Dear Mr. Ames:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-352-05n Applicant #: 2001-806XRAB Received: December 18, 2001 Effective: January 17, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: ID KS MO MT WA

Release destination: WA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

### Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

	STATE RESPONSE TO NOTIFICATION
State	concurs with APHIS determination.
State	DOES NOT CONCUR and offers the following reasons:
Name of State	e official:
Signature:	
Date:	
State:	Pptloc01/P4

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

December 21, 2001

Dear Mr. Wessels:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received: 01-352-05n

Applicant #: 2001-806XRAB

December 18, 2001

Effective: January 17, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: ID KS MO MT WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION	
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the following re	easons:
Name of State official:	
Signature:	
Date:	
State: Rptloc01/R	4



4700 River Road Riverdale, MD 20737

Dr. Rogelio R. Vega Division of Plant Industries Idaho Department of Agriculture 2270 Old Penitentiary Road Boise, ID 83712

RECEIVED

December 21, 2001

JAN 0 9 2002

**PLANT INDUSTRIES** 

Dear Dr. Vega:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bo number

01-352-05n

Applicant #: 2001-806XRAB

Received:

December 18, 2001

Recipient:

Effective: January 17, 2002 Wheat

Institution: Monsanto Interstate destination: ID KS MO MT WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of Stat

Rptloc01/R4

State:



4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

December 21, 2001

Dear Mr. Brown:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-352-05n

Applicant #: 2001-806XRAB

Received:

December 18, 2001

Effective:

January 17, 2002

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Wheat

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WA

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Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR an	d offers the following reasons:
Name of State official: . Mc	had E bown
Signature: (b) (6), (b)	o) (7)(C)
Date: 01/10/02	
State: MO	Rptloc01/R4



JAN 1 1 2002



4700 River Road Riverdale, MD 20737

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

December 21, 2001

Dear Mr. Ames:

Enclosed is notification 01-352-05n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-352-05n

Applicant #: 2001-806XRAB

Received:

December 18, 2001 Institution: Monsanto

Effective:

January 17, 2002

Recipient:

Wheat

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WA

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Enclosure

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STATE RESPONSE TO NOTIFICATION

State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of State official

Rptloc01/R4



4700 River Road Riverdale, MD 20737

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

December 21, 2001

Dear Mr. Wessels:

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Bp number

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Applicant #: 2001-806XRAB

Received: December 18, 2001 Institution: Monsanto

Effective: Recipient:

January 17, 2002

Wheat

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Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

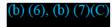
STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official: Thomas / Messels
Signature: (b) (6), (b) (7)(C)
Date: 1/10/02
State: Rptloc01/R4

January 15, 2002

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

Dear



Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after January 17, 2002.

Interstate movement and Release Notification no. 01-352-05n (2001-806XRAB) Regulated article - Wheat Destinations - Idaho, Kansas, Missouri, Montana, Washington

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

R. Vega, Idaho Dept. of Agric., Boise, ID

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

G. Ames, Montana Dept. of Agric., Helena, MT

T. Wessels, Washington Dept. of Agric., Olympia, WA File number 01-352-05n

### Confirmation Report-Memory Send

Time : Jan-15-02 05:47pm

Tel line 1: Tel line 2: Name

: 740 Job number

Date Jan-15 05:46pm

To 916367377085

Document Pages : 01

Start time Jan-15 05:46pm .

End time : Jan-15 05:47pm

Pages sent : 01

Job number : 740 \*\*\* SEND SUCCESSFUL \*\*\*

SDA United States Department of Agriculture

Animal and Plant Health Inspection Service

Permits & Risk Assessments 4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

January 15, 2002

700 Chesterfield Parkway N. St. Louis, MO 63198

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Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after January 17, 2002.

Interstate movement and Release Notification no. 01-352-05n (2001-806XRAB) Regulated article - Wheat Destinations - Idaho, Kansas, Missouri, Montana, Washington

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

## (b) (6), (b) (7)(C)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC:
R. Vega, Idaho Dept. of Agric., Boise, ID
T. Sim, Kansas State Board of Agric., Topeka, KS
M. Brown, Missouri Dept. of Agric., Jefferson City, MO
G. Ames. Montana Dept. of Agric., Helena, MT
T. Wessels, Washington Dept. of Agric., Olympia, WA

APHIS- Protecting American Agriculture

An Equal Opportunity Employer

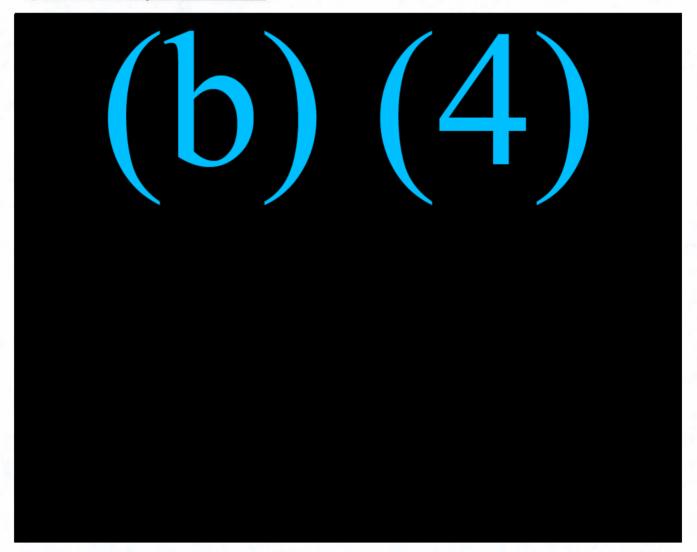
#### 2001 Wheat Field Test Report USDA #01-352-05n Monsanto #2001-806XRAB

July 9, 2003

#### Biotech Field Compliance Team Monsanto Company

Location	County	State	
2147306778	Adams	WA	Not Planted
2147306763	Whitman	WA	Not Planted
2147312318	Walla Walla	WA	

#### Walla Walla County/WA (2147312318)





USDA# 01-352-05n Page 2 of 2 Monsanto #2001-806XRAB

USDA#: 01-352-05n Monsanto ID: 2001-806XRAB

#### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

#### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food. & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

USDA#: 01-352-05n Monsanto ID: 2001-806XRAB

#### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

#### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.

#### 2001 Wheat Field Test Report USDA #01-352-05n Monsanto #2001-806XRAB

July 9, 2003

#### Biotech Field Compliance Team Monsanto Company

<b>Location</b>	County	State	
2147306778	Adams	WA	Not Planted
2147306763	Whitman	WA	Not Planted
2147312318	Walla Walla	WA	

#### Walla Walla County/WA (2147312318)

**Planting Date:** 04/02/2002

Harvest Date: 07/24/2002

**Destruct Date:** 07/25/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

Bp number: 01-353-18n

App number: 2001-808XRAB Begin movement: 1/16/02 Received: 12/19/01 End movement: 1/16/03 Institution: Monsanto Begin release: 1/16/02 Recipient: Wheat 1/16/03 End release: Status: Pending Acre: 15.00 Effective date: 1/18/02 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip:Chesterfield, MO 63198 Telephone: (b) (6), (b) (7)(C Fax: 636-737-7085 [ Assign Bp number and initial data entry 1. [V] Review by biotechnologist Letter of notification to State CX 3. [ ] State response Site Reg O/d Loc Interstate \*Dest\*ID \*WR Interstate \*Dest\*KS \*SCR \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*MT \*WR \* Interstate \*Dest\*WA \*WR \* Interstate \*Orig\*ID \*WR Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*MT \*WR Interstate \*Orig\*WA \*WR Release \*ID 3\*WR ] 5.  $\mathbb{N}_{1}$ Enter genes into database Letter of (acknowledgement)denial/withdraw Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker,

Does not qualify



#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2001-808XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-353-18n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-808XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

none

FAX EMail

Mail (

(6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

January 16, 2002 - January 16, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID

2001-808XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- I (b) (4) (CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID

2001-808XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

1000 Ship up to 300 pounds wheat seed to and from each location.

ORIGIN:

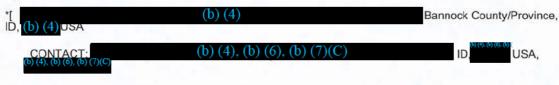
ID, KS, MO, MT, WA

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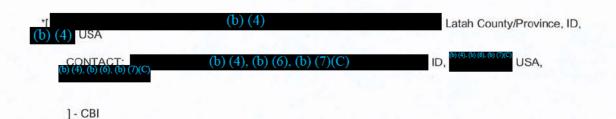
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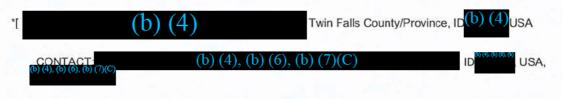
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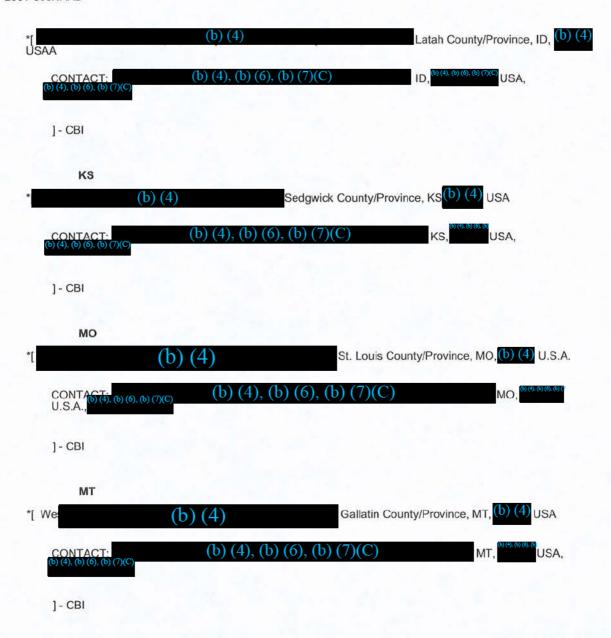
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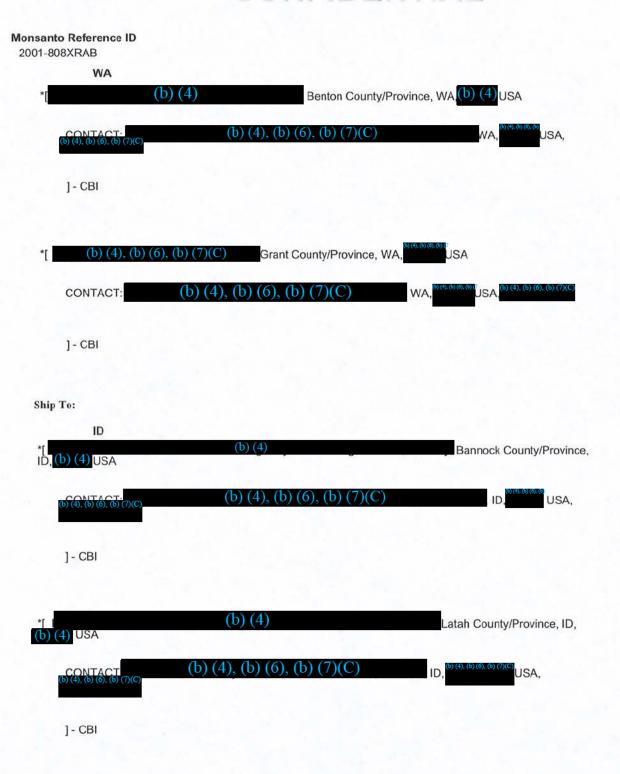




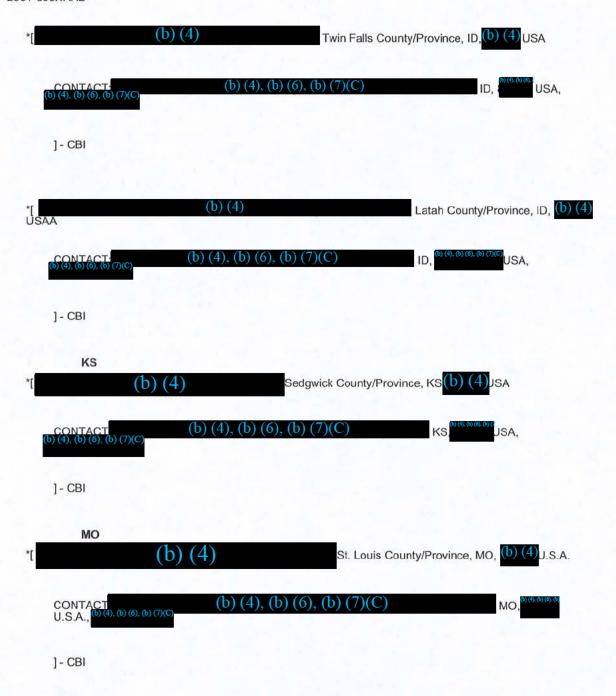
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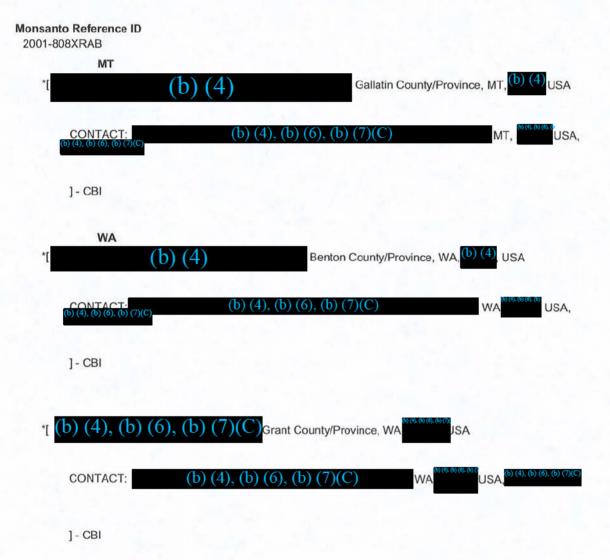
Monsanto Reference ID 2001-808XRAB





#### Monsanto Reference ID 2001-808XRAB





```
Monsanto Reference ID
 2001-808XRAB
    Release Site:
     NUMBER OF STATES/TERRITORIES AND SITES:
          ID (3)
                ID
                                            (b) (4)
                                                                                          Bannock County/Province,
     ID, USA, 5 acres. (2147312700)
         RESPONSIBLE PERSON/RESEARCHER: (0) (4), (b) (6), (b) (7)(C) USA (0) (4), (b) (6), (b) (7)(C)
                                                                    (b) (4), (b) (6)
          ] - CBI
                                          (b) (4)
                                                                                       Latah County/Province, ID,
      USA, 5 acres.
                        (b) (4)
           RESPONSIBLE PERSON/RESEARCHER: DI, 0 0 0 0 0 0 0 0 USA, 0 4 0 0 0 0 0 0 0
          ] - CBI
                                         (b) (4)
                                                                                    Latah County/Province, ID, USAA,
                   (b) (4)
          RESPONSIBLE PERSON/RESEARCHER:
```

] - CBI





#### MONSANTO COMPANY

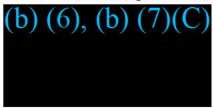
700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2001-808XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Monsanto ID: 2001-808XRAB

#### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene descriptions (referred to as vector componets) category includes the names and information about genes and their express traits, promoters and terminators (stop signal).

#### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. Section 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C. Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purpose of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at 213, 1216-1218 (D.C.Cir.1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C.1990). Specific justifications for treating information in these two categories as CBI are provided below\*.

#### Monsanto ID: 2001-808XRAB

\* In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Cirtical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

#### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained trhough many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the ealy 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devouted to these projects, budgetary documents, field test agreements, project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

Monsanto ID: 2001-808XRAB

#### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

#### **Identity and Characteristics of Donor Organisms**

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

#### Identification Of Physical Site And Release Location

The identity of the physical site and release locations have been claimed confidential by Monsanto. Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

#### Identification Of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID

2001-808XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-353-18n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-808XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

EMail

(b) (6), (b) (7)(C)@monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

January 16, 2002 - January 16, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

**Phenotypic Category:** 

НТ

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID 2001-808XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID

2001-808XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

1000 Ship up to 300 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

ID, KS, MO, MT, WA

ID, KS, MO, MT, WA

Ship From:

ID

[ CBI Deleted ] -- \*Bannock County/Province, ID, USA

[ CBI Deleted ] -- \*Latah County/Province, ID, USA

[ CBI Deleted ] -- \*Twin Falls County/Province, ID, USA

#### Monsanto Reference ID 2001-808XRAB

[ CBI Deleted ] -- \*Latah County/Province, ID, USAA

#### KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

#### MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

#### MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

# 2001-808XRAB [ CBI Deleted ] -- \*Benton County/Province, WA, USA [ CBI Deleted ] -- \*Grant County/Province, WA, USA Ship To: ID [ CBI Deleted ] -- \*Bannock County/Province, ID, USA [ CBI Deleted ] -- \*Latah County/Province, ID, USA

Monsanto Reference ID

#### Monsanto Reference ID 2001-808XRAB

[ CBI Deleted ] -- \*Twin Falls County/Province, ID, USA

[ CBI Deleted ] -- \*Latah County/Province, ID, USAA

#### KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

#### MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

#### Monsanto Reference ID

2001-808XRAB

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

WA

[ CBI Deleted ] -- \*Benton County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA

# Release Site: NUMBER OF STATES/TERRITORIES AND SITES: ID (3) ID [ CBI Deleted ] -- Bannock County/Province, ID, USA, 5 acres [ CBI Deleted ] -- Latah County/Province, ID, USA, 5 acres

Monsanto Reference ID 2001-808XRAB



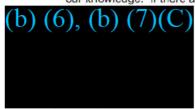
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2001-808XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Phone FAX

**EMail** 

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 797-7085
http://www.monsanto.com

#### Monsanto Reference ID

2001-808XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

01-353-18n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2001-808XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

January 16, 2002 - January 16, 2003

636/737-7085

@monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID 2001-808XRAB designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID

2001-808XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

1000 Ship up to 300 pounds wheat seed to and from each location.

ORIGIN:

DESTINATION:

ID, KS, MO, MT, WA

ID, KS, MO, MT, WA

Ship From:

ID

[ CBI Deleted ] -- \*Bannock County/Province, ID, USA

[ CBI Deleted ] -- \*Latah County/Province, ID, USA

[ CBI Deleted ] -- \*Twin Falls County/Province, ID, USA

#### Monsanto Reference ID 2001-808XRAB

[ CBI Deleted ] -- \*Latah County/Province, ID, USAA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

```
Monsanto Reference ID
 2001-808XRAB
     [ CBI Deleted ] -- *Benton County/Province, WA, USA
    [ CBI Deleted ] -- *Grant County/Province, WA, USA
   Ship To:
              ID
    [ CBI Deleted ] -- *Bannock County/Province, ID, USA
    [ CBI Deleted ] -- *Latah County/Province, ID, USA
```

#### Monsanto Reference ID 2001-808XRAB

[ CBI Deleted ] -- \*Twin Falls County/Province, ID, USA

[ CBI Deleted ] -- \*Latah County/Province, ID, USAA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

(1.31.10.11.E17.11)

#### Monsanto Reference ID 2001-808XRAB

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

WA

[ CBI Deleted ] -- \*Benton County/Province, WA, USA

[ CBI Deleted ] -- \*Grant County/Province, WA, USA



# Monsanto Reference ID 2001-808XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: ID (3)

[ CBI Deleted ] -- Latah County/Province, ID, USA, 5 acres

[ CBI Deleted ] -- Bannock County/Province, ID, USA, 5 acres

[ CBI Deleted ] -- Latah County/Province, ID, USAA, 5 acres



MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
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http://www.monsanto.com

Monsanto Reference ID 2001-808XRAB

9. Certification

certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Dr. Rogelio R. Vega Division of Plant Industries Idaho Department of Agriculture 2270 Old Penitentiary Road Boise, ID 83712

December 21, 2001

Dear Dr. Vega:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-353-18n Applicant #: 2001-808XRAB
Received: December 19, 2001 Effective: January 18, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: ID KS MO MT WA

Release destination: ID

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

	STATE RESPONSE TO NOTIFICATION
State concurs with	h APHIS determination.
State DOES NOT CON	NCUR and offers the following reasons:
Name of State official:_	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

December 21, 2001

Dear Mr. Sim IV:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-353-18n

Applicant #: 2001-808XRAB

Received:

December 19, 2001

Effective:

January 18, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: ID KS MO MT WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

	STATE RESPONSE TO NOTIFICATION
State concurs	with APHIS determination.
State DOES NO	OT CONCUR and offers the following reasons:
Name of State offici	al:
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

December 21, 2001

Dear Mr. Brown:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-353-18n Applicant #: 2001-808XRAB Received: December 19, 2001 Effective: January 18, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: ID KS MO MT WA

Release destination: ID

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

	STATE RESPONSE TO NOTIFICATION
State	concurs with APHIS determination.
State	DOES NOT CONCUR and offers the following reasons:
Name of State	official:
Signature:	
Date:	
State:	Rpt local /P4

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

December 21, 2001

Dear Mr. Ames:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-353-18n

Applicant #: 2001-808XRAB

Received:

December 19, 2001

Effective:

January 18, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: ID KS MO MT WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560 December 21, 2001

Dear Mr. Wessels:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 01-353-18n Applicant #: 2001-808XRAB Received: December 19, 2001 Effective: January 18, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: ID KS MO MT WA

Release destination: ID

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

	STATE RESPONSE TO NOTIFICATION
State concurs with	APHIS determination.
State DOES NOT CON	CUR and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



4700 River Road Riverdale, MD 20737

Dr. Rogelio R. Vega Division of Plant Industries Idaho Department of Agriculture 2270 Old Penitentiary Road Boise, ID 83712

RECEIVED

December 21, 2001

JAN 0 9 2002

**PLANT INDUSTRIES** 

Dear Dr. Vega:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bo number

01-353-18n

Applicant #: 2001-808XRAB

Received:

December 19, 2001

Effective:

January 18, 2002

Recipient: Wheat

Institution: Monsanto Interstate destination: ID KS MO MT WA

Release destination: ID

Should you have comments, please respond either by telephone (301) 734-5787

or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION

State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of State official:

State:

Rptloc01/R4





4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

December 21, 2001

Dear Mr. Brown:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-353-18n

Applicant #: 2001-808XRAB

Received:

December 19, 2001

Effective: January 18, 2002

Institution: Monsanto

Recipient:

Interstate destination: ID KS MO MT WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

\^	STATE RESPONSE TO NOTIFICATION	
State concurs wit	th APHIS determination.	
	ONCUR and offers the following reasons:	
Name of State official:	. Mi chart E. Brown	_
Signature: (b	o) (6), (b) (7)(C)	
Date: 01 10/02		
State: MO	Rptloc01/R4	



An Equal Opportunity Employer



4700 River Road Riverdale, MD 20737

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

December 21, 2001

Dear Mr. Ames:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

01-353-18n

Applicant #: 2001-808XRAB

Received:

December 19, 2001

Effective:

January 18, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: ID KS MO MT WA

Release destination:

ID

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Rptloc01/R4



nam



4700 River Road Riverdale, MD 20737

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

December 21, 2001

Dear Mr. Wessels:

Enclosed is notification 01-353-18n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received:

01-353-18n

Applicant #: 2001-808XRAB Effective:

December 19, 2001 Institution: Monsanto

Recipient:

January 18, 2002

Wheat

Interstate destination: ID KS MO MT WA

Release destination:

TD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOTIFICATION

State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of State off Ccial

Signature:

State:

Rptloc01/R4

February 19, 2002

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway North St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after February 19, 2002.

Interstate movement and Release Notification no. 01-353-18n (2001-808XRAB) Regulated article - Wheat Destination - Idaho, Kansas, Missouri, Montana, Washington

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

151

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC

R. Vega, Idaho Dept. of Agric., Boise, ID

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

G. Ames, Montana Dept. of Agric., Helena, MT

T. Wessels, Washington Dept. of Agric., Olympia, WA

File number 01-353-18n

### Confirmation Report-Memory Send

Time : Feb-19-02 06:01pm

Tel line 1: Tel line 2: Name

Job number : 315

Date : Feb-19 06:00pm

To : 916367377085

Document Pages : 01

Start time : Feb-19 06:00pm

End time : Feb-19 06:01pm

: 01 Pages sent

Job number : 315 \*\*\* SEND SUCCESSFUL \*\*\*

USDA United States
Department of
Agriculture

Animal and Plant Health Inspection Service

Permits & Risk Assessments

4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

February 19, 2002

### (b) (6), (b) (7)(C)

onsanto Company O Chesterfield Parkway North Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after February 19, 2002.

Interstate movement and Release Notification no. 01-353-18n (2001-808XRAB) Regulated article - Wheat Destination - Idaho, Kansas, Missouri, Montana, Washington

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This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State

(6), (b) (7)(C

Mary Jackson, Regulatory Specialist Blotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

cc:
R. Vega, Idaho Dept. of Agric., Bolse, ID
T. Sim, Kansas State Board of Agric., Topeka, KS
M. Brown, Missouri Dept. of Agric., Jefferson City, Mo
G. Ames, Montana Dept. of Agric., Helena, MT
T. Wessels, Washington Dept. of Agric., Olympia, WA

APHIS- Protecting American Agriculture

An Equal Opportunity Employer

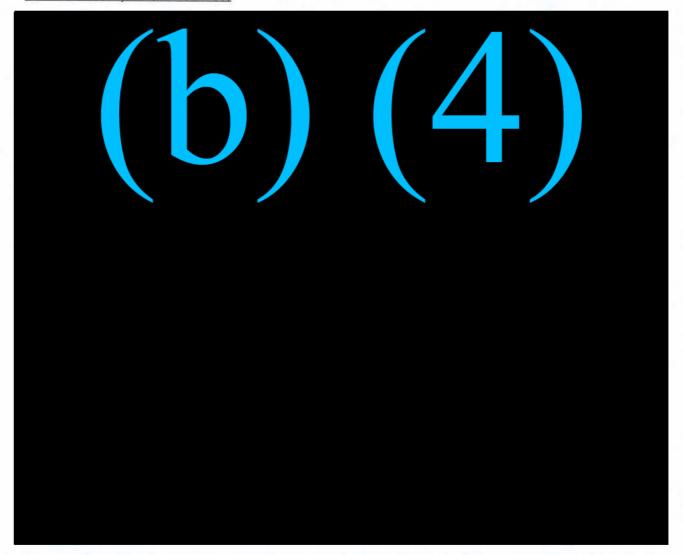
### 2001 Wheat Field Test Report USDA #01-353-18n Monsanto #2001-808XRAB

August 5, 2003

### Biotech Field Compliance Team Monsanto Company

Location	County	State	
2147312700	Bannock	ID	
2147312358	Latah	ID	Not Planted
2147312359	Latah	ID	Not Planted

### Bannock County/ID (2147312700)





USDA#: 01-353-18n Monsanto ID: 2001-808XRAB

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

USDA#: 01-353-18n Monsanto ID: 2001-808XRAB

### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

### 2001 Wheat Field Test Report USDA #01-353-18n Monsanto #2001-808XRAB

### August 5, 2003

### Biotech Field Compliance Team Monsanto Company

<b>Location</b>	County	<u>State</u>	
2147312700	Bannock	ID	
2147312358	Latah	ID	Not Planted
2147312359	Latah	ID	Not Planted

### Bannock County/ID (2147312700)

**Planting Date:** 05/03/2002

Harvest Date: 08/12/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

Bp number: 02-009-09n

Begin movement: 2/07/02 App number: 2002-98XRAB 1/09/02 End movement: 2/07/03 Received: Institution: Monsanto Begin release: 2/07/02 Recipient: Wheat End release: 2/07/03 Status: Pending Acre: 1.00 Effective date: 2/08/02 CBI status: CBT HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip: Chesterfield, MO Telephone: (b) (6), (b) (7)(C Fax: 636-737-7085 \_\_\_\_\_\_ Initial [V] Assign Bp number and initial data entry Review by biotechnologist 2. Letter of notification to State -ex 3. [ ] State response 0/d Loc Site Reg Interstate \*Dest\*CO \* \*WR \* Interstate \*Dest\*KS \* \*SCR \* Interstate \*Dest\*MO \* \*SCR \* Interstate \*Orig\*CO Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MO \*SCR \* Release \*CO 1\*WR \* 5. [\/] Enter genes into database Letter of acknowledgement/denial/withdraw Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID

2002-98XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-009-09n

Phone FAX

**EMail** 

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-98XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 07, 2002 - February 07, 2003

(b) (6), (b) (7)(C

636/737-7085

b) (6), (b) (7)(C) monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID 2002-98XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- (b) (4)
(b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

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Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2002-98XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

2000 pounds of wheat grain may be shipped for the term of this notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

DESTINATION:

CO, KS, MO

CO, KS, MO

Ship From:

Yuma County/Province, CO, (b) (4)

CONTACT: (b) (4), (b) (6), (b) (7)(C) co. (b) (4), (b) (6), (b) (7)(C)

] - CBI

\*[ (b) (4) Arapaho County/Province, CO, (b) (4) USA

CONTACT: (b) (4), (b) (6), (b) (7)(C) CO, (c) USA,

] - CBI

KS

Sedgwick County/Province, KS (b) (4) USA CONTACT: (b) (4), (b) (6), (b) (7)(C) , KS, (6) (4), (6) (6), (6) (7)(C)

] - CBI

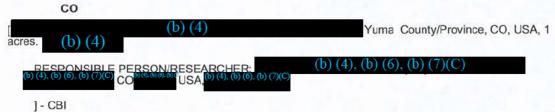
Monsanto Reference ID 2002-98XRAB MO (b)(4)St. Louis County/Province, MO(b) (4) J.S.A. CONTACT U.S.A., (b) (4), (b) (6), (b) (7)(5) ] - CBI St. Louis County/Province, MO(b) (4) USA (b) (4)(b) (4), (b) (6), (b) (7)(C) ] - CBI Ship To: CO Yuma County/Province, Co(b) (4) \*[ USA CONTACT: b) (4), (b) (6), (b) (7)(C ] - CBI (b) (4) Arapaho County/Province, CO(b) (4)

Page 4 of 7

] - CBI

] - CBI

# Monsanto Reference ID 2002-98XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: CO (1)





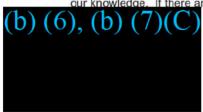
### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2002-98XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Monsanto ID: 2002-98XRAB

### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene descriptions (referred to as vector componets) category includes the names and information about genes and their express traits, promoters and terminators (stop signal).

### **Legal Background**

The Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. Section 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C. Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purpose of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at 213, 1216-1218 (D.C.Cir.1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentaility agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C.1990). Specific justifications for treating information in these two categories as CBI are provided below\*.

### Monsanto ID: 2002-98XRAB

\* In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Cirtical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained trhough many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the ealy 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devouted to these projects, budgetary documents, field test agreements, project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

Monsanto ID: 2002-98XRAB

### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### **Identity and Characteristics of Donor Organisms**

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

### Identification Of Physical Site And Release Location

The identity of the physical site and release locations have been claimed confidential by Monsanto. Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

### Identification Of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.



### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID

2002-98XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-009-09n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-98XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

FAX

EMail

(b) (6), (b) (7)(C)

636//37-7085 b) (6) (b) (7)

(b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 07, 2002 - February 07, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Variety: Bobwhite

Monsanto Reference ID 2002-98XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

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### Monsanto Reference ID

2002-98XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

2000 pounds of wheat grain may be shipped for the term of this notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

CO, KS, MO

CO, KS, MO

Ship From:

CO

[ CBI Deleted ] -- \*Yuma County/Province, CO, USA

[ CBI Deleted ] -- \*Arapaho County/Province, CO, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

# Monsanto Reference ID 2002-98XRAB MO [ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

### Ship To:

CO

[ CBI Deleted ] -- \*Yuma County/Province, CO, USA

[ CBI Deleted ] -- \*Arapaho County/Province, CO, USA

### Monsanto Reference ID

2002-98XRAB

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

### Monsanto Reference ID

2002-98XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CO (1)

CO

[ CBI Deleted ] -- Yuma County/Province, CO, USA, 1 acres



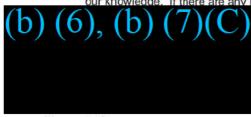
### MONSANTO COMPANY

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### Monsanto Reference ID 2002-98XRAB

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I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID

2002-98XRAB

Permit Unit

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(b) (6), (b) (7)(C) monsanto.com

(b) (6), (b) (7)(C)

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700 Chesterfield Parkway North

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MO

63198

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2002-98XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

2000 pounds of wheat grain may be shipped for the term of this notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

CO, KS, MO

CO, KS, MO

Ship From:

CO

[ CBI Deleted ] -- \*Yuma County/Province, CO, USA

[ CBI Deleted ] -- \*Arapaho County/Province, CO, USA

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

```
Monsanto Reference ID
 2002-98XRAB
              MO
    [ CBI Deleted ] -- *St. Louis County/Province, MO, U.S.A.
    [ CBI Deleted ] -- *St. Louis County/Province, MO, USA
   Ship To:
              CO
    [ CBI Deleted ] -- *Yuma County/Province, CO, USA
    [ CBI Deleted ] -- *Arapaho County/Province, CO, USA
```

### Monsanto Reference ID 2002-98XRAB

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, U.S.A.

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

### Monsanto Reference ID

2002-98XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

CO (1)

co

[ CBI Deleted ] -- Yuma County/Province, CO, USA, 1 acres



MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2002-98XRAB

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(b) (6), (b) (7)(C)

Monsanto Company

January 16, 2002

Mr. Mitch Yergert Colorado Department of Agriculture 700 Kipling Street - Suite 4000 Lakewood, CO 80215-5894

Dear Mr. Yergert:

Enclosed is notification 02-009-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-009-09n

Applicant #: 2002-98XRAB

Received:

January 9, 2002

Effective: February 8, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CO KS MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STA	ATE RESPONSE TO NOTIFICATION
State concurs with Al	PHIS determination.
State DOES NOT CONCUR	R and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Ppt 10001/P4

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

January 16, 2002

Dear Mr. Sim IV:

Enclosed is notification 02-009-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-009-09n

Applicant #: 2002-98XRAB

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January 9, 2002

Effective: February 8, 2002

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Recipient: Wheat

Interstate destination: CO KS MO

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Ouarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RESPONSE TO NOTIFICATION	
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the following re	easons:
Name of State official:	
Signature:	
Date:	
State:Rptloc01/R4	4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 16, 2002

Dear Mr. Brown:

Enclosed is notification 02-009-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-009-09n

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January 9, 2002

Effective: February 8, 2002

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Wheat

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Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE	RESPONSE TO NOTIFICATION
State concurs with APHIS	S determination.
State DOES NOT CONCUR as	nd offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Mr. Mitch Yergert Colorado Department of Agriculture 700 Kipling Street - Suite 4000 Lakewood, CO 80215-5894

January 16, 2002

Dear Mr. Yergert:

Enclosed is notification 02-009-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-009-09n

Applicant #: 2002-98XRAB

Received:

January 9, 2002

Effective: February 8, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: CO KS MO

Release destination:

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Sincerely

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE	RESPONSE TO NOTIFICATION
X State concurs with APHIS	determination.
State DOES NOT CONCUR an	nd offers the following reasons:
	HELL YERQERT
Signature:(b) (6),	$(b) (7)(C)_{}$
Date: <u>JAN. 28, 2002</u>	
State: COLORADO	Rptloc01/R4



An Equal Opportunity Employer



Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 16, 2002

Dear Mr. Brown:

Enclosed is notification 02-009-09n for your review. The information has been reviewed and it has been determined that the request meets the eligibility critería and performance standards for notification under 7 CFR 340.3 (c).

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Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

	5	STATE RESPONSE	TO NOTIFICATI	ON
Stat	te concurs with	APHIS determi	nation.	٠.,
	te DOES NOT CON			
Name of Sta	ate official:	Michael	E. Bown	
Signature:		(b) (7)(6)	C)	
Date: 1	25/02			
State:	MO		Rptloc01	/R4



An Equal Opportunity Employer OR120018\_BR\_008886

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

Dear



Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after February 8, 2002.

Interstate movement and Release Notification no. 02-009-09n (2002-98XRAB) Regulated article - Wheat Destinations - Colorado, Kansas, Missouri

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

181

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

### Enclosure

CC:

M. Yergert, Colorado Dept. of Agric., Lakewood, CO T. Sim, Kansas State Board of Agric., Topeka, KS

M. Brown, Missouri Dept. of Agric., Jefferson City, MO File number 02-009-09n

### Confirmation Report-Memory Send

Time : Feb-08-02 10:30am

Tel line 1: Tel line 2: Name

Job number : 113

Date : Feb-08 10:28am

To : 916367377085

Document Pages

Start time : Feb-08 10:28am

End time : Feb-08 10:29am

Pages sent : 01

Job number : 113 \*\*\* SEND SUCCESSFUL \*\*\*

SDA United States Department of Agriculture

Animal and Plant Health Inspection Service

Permits & Risk Assessments 4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

February 7, 2002

(b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after February 8, 2002.

Interstate movement and Release Notification no. 02-009-09n (2002-98KRAB) Regulated article - Wheat Dastinations - Colorado, Kanaas, Missouri

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

# (b)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

cc: M. Yergert, Colorado Dept. of Agric., Lakewood, Co T. Sim, Kansas State Board of Agric., Topeka, KS M. Brown, Missouri Dept. of Agric., Jefferson City, MO

APMIS- Protecting American Agriculture

An Equal Opportunity Employer

2002 Wheat Field Test Report USDA #02-009-09n Monsanto #2002-98XRAB

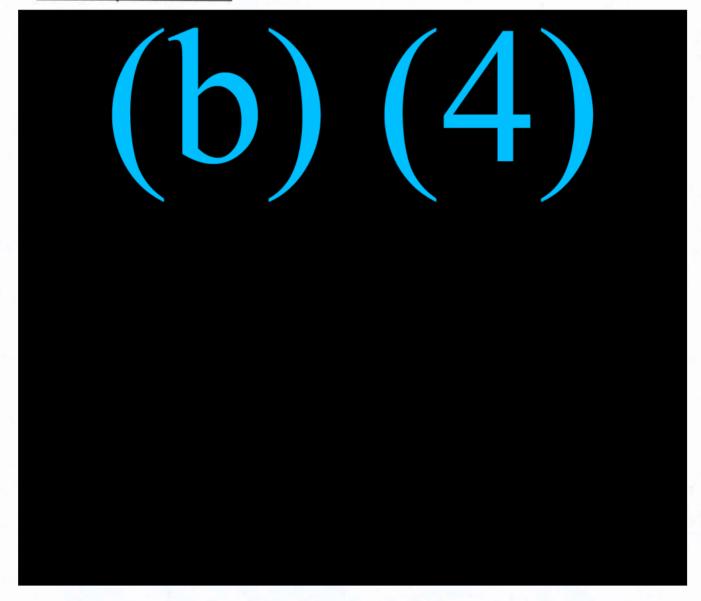
August 1, 2003

Biotech Field Compliance Team Monsanto Company

Location 2147313779

County Yuma State CO

Yuma County/CO (2147313779)





USDA# 02-009-09n Page 2 of 2 Monsanto #2002-98XRAB

USDA#: 02-009-09n Monsanto ID: 2002-98XRAB

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

### **Legal Background**

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food. & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

USDA#: 02-009-09n Monsanto ID: 2002-98XRAB

### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.

### 2002 Wheat Field Test Report USDA #02-009-09n Monsanto #2002-98XRAB

## August 1, 2003

# **Biotech Field Compliance Team Monsanto Company**

Location

County

State

2147313779

Yuma

CO

### Yuma County/CO (2147313779)

**Planting Date:** 

02/22/2002

**Harvest Date:** 

07/10/2002

**Destruct Date:** 

07/10/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Bp number: 02-018-19n

App number: 2002-211XRAB Begin movement: 2/15/02 Received: 1/18/02 End movement: 2/15/03 Institution: Monsanto Begin release: 2/15/02 Recipient: Wheat End release: 2/15/03 Status: Pending Acre: 6.00 Effective date: 2/17/02 CBI status: CBI HT - Glyphosate tolerant Phenotype: Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip: Chesterfield, MO Telephone: (b) (6), (b) (7)(C) Fax: 636-737-7085 [V] Assign Bp number and initial data entry [ ]/Review by biotechnologist Letter of notification to State Cd - X 3. [ ] State response O/d Loc Site Reg Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*WA \*WR \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*WA \*WR \* Release \*WA 3\*WR 1 ] 5. Enter genes into database Letter of (acknowledgement) denial/withdraw 7. Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify



### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID

2002-211XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-018-19n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-211XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

EMail

(b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 15, 2002 - February 15, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

НТ

Phenotype:

Glyphosate tolerant

**Bobwhite** 

CBI

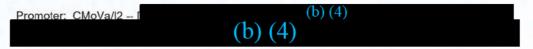
Monsanto Reference ID 2002-211XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### **GENE OF INTEREST**



Gene: CTP2-CP4 – A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

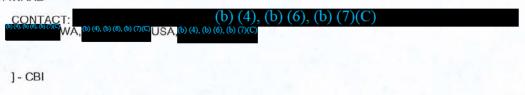
# Monsanto Reference ID 2002-211XRAB 7. Mode of Transformation Disarmed Agrobacterium tumefaciens 8. Introduction Interstate Movement and Release 200 pounds Ship up to \_\_200\_ pounds wheat seed to and from each location. ORIGIN: **DESTINATION:** MO, WA MO, WA Ship From: MO (b) (4) St. Louis County/Province, MO(b)(4)USA CONTACT: ] - CBI WA \*[ (b) (4) USA Whitman County/Province, WA, (b) (4) (b) (4), (b) (6), (b) (7)(6 ] - CBI Adams County/Province, WA, (b) (4) (b) (b) (4), (b) (6), (b) (7)(C)<sub>USA</sub>(b) (4), (b) (6), (b ] - CBI

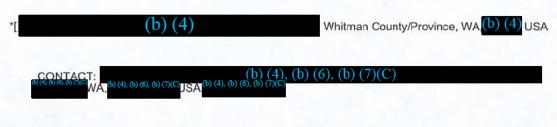
### Monsanto Reference ID 2002-211XRAB



### Monsanto Reference ID

2002-211XRAB





] - CBI

Monsanto Reference ID 2002-211XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: WA (3) WA (b) (4) Whitman County/Province, WA, USA, (b) (4) ] - CBI Adams County/Province, WA, Adams, (b) (4) ] - CBI Whitman County/Province, WA, USA, 2 acres. RESPONSIBLE PERSON/RESEARCHER: 1- CBI



COMPIDENTIAL

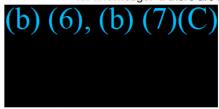
MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID 2002-211XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Monsanto ID: 2002-211XRAB

### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene descriptions (referred to as vector componets) category includes the names and information about genes and their express traits, promoters and terminators (stop signal).

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. Section 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C. Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purpose of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at 213, 1216-1218 (D.C.Cir.1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentiality agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., <u>Braintree Electric Light Dept. v. Dept. of Energy</u>, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. <u>Timken v. U.S. Customs Service</u>, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., <u>Teich v. Food & Drug Administration</u>, 751 F.Supp. 243, 253 (D.D.C.1990). Specific justifications for treating information in these two categories as CBI are provided below\*.

Monsanto ID: 2002-211XRAB

\* In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Cirtical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained trhough many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the ealy 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devouted to these projects, budgetary documents, field test agreements, project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

Monsanto ID: 2002

2002-211XRAB

### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### **Identity and Characteristics of Donor Organisms**

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

### Identification Of Physical Site And Release Location

The identity of the physical site and release locations have been claimed confidential by Monsanto. Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

### Identification Of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.



### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID

2002-211XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-018-19n

1. USDA Reference Number

2. Applicant Reference Number 2002-211XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX

636/737-7085

EMail

(b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 15, 2002 - February 15, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

нт

Phenotype:

Glyphosate tolerant

Bobwhite

Monsanto Reference ID 2002-211XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

# Monsanto Reference ID 2002-211XRAB 7. Mode of Transformation Disarmed Agrobacterium tumefaciens 8. Introduction Interstate Movement and Release 200 pounds Ship up to \_\_200\_\_\_\_\_pounds wheat seed to and from each location. ORIGIN: DESTINATION: MO, WA MO, WA Ship From: MO [ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

WA

[ CBI Deleted ] -- \*Adams County/Province, WA, Adams

### Monsanto Reference ID 2002-211XRAB

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

### Ship To:

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

### WA

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

[ CBI Deleted ] -- \*Adams County/Province, WA, Adams

Monsanto Reference ID 2002-211XRAB

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

2002-211XRAB	
Release Site:	
NUMBER OF STAT	ES/TERRITORIES AND SITES:
WA (3)	
WA	
[ CBI Deleted	] Whitman County/Province, WA, USA, 2 acres
[ CBI Deleted	] Adams County/Province, WA, Adams, 2 acres
[ CBI Deleted	] Whitman County/Province, WA, USA, 2 acres
[ ODI Doloted	1 TTTTTTTTTTTTTTTTTTTTTTTTTTTTTTTTTTTT

Monsanto Reference ID



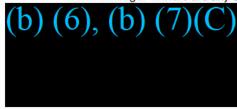
### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID 2002-211XRAB

### 9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

可以分析。所谓是方式的

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID

2002-211XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-018-19n

63198

1. USDA Reference Number

2. Applicant Reference Number 2002-211XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

Phone FAX

EMail

(b) (6), (b) (7)(C)

636/737-7085

(b) (6), (b) (7)(C)<sub>@monsanto.com</sub>

4. Duration of Introduction

Interstate Movement and Release

February 15, 2002 - February 15, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

**Bobwhite** 

COMMERCIEN

Monsanto Reference ID 2002-211XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID 2002-211XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

200 pounds Ship up to \_\_200\_\_\_\_pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

MO, WA

MO, WA

Ship From:

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

WA

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

[ CBI Deleted ] -- \*Adams County/Province, WA, Adams



#### Monsanto Reference ID 2002-211XRAB

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

### Ship To:

#### MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

### WA

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

[ CBI Deleted ] -- \*Adams County/Province, WA, Adams

1:3/-/--/--/

Monsanto Reference ID 2002-211XRAB

[ CBI Deleted ] -- \*Whitman County/Province, WA, USA

1:3/.:7:1.5(0:1)

### Monsanto Reference ID 2002-211XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

WA (3)

WA

[ CBI Deleted ] -- Whitman County/Province, WA, USA, 2 acres

[ CBI Deleted ] -- Adams County/Province, WA, Adams, 2 acres

[ CBI Deleted ] -- Whitman County/Province, WA, USA, 2 acres



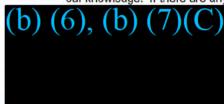
12:31-13121 27:27

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2002-211XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

January 22, 2002

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

Dear Mr. Brown:

Enclosed is notification 02-018-19n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-018-19n Received: January 18, 2002

Received: January 18, 2002 Institution: Monsanto

Interstate destination: MO WA Release destination: WA

Applicant #: 2002-211XRAB Effective: February 17, 2002

Recipient: Wheat

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

18

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RESPONSE TO NOTIFICAT	TION
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the following	ng reasons:
Name of State official:	<u> </u>
Signature:	
Date:	
State: Rptloc0	01/R4

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

January 22, 2002

Dear Mr. Wessels:

Enclosed is notification 02-018-19n for your review. The information has been reviewed and it has been determined that the request meets the eliqibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-018-19n Applicant #: 2002-211XRAB

Received: January 18, 2002 Effective: February 17, 2002

Institution: Monsanto

Recipient: Wheat

Interstate destination: MO WA

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESPONSE TO NOT	'IFICATION
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the fo	ollowing reasons:
Name of State official:	
Signature:	
Date:	
State:	entloc01/R4



Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 22, 2002

Dear Mr. Brown:

Enclosed is notification 02-018-19n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-018-19n

Applicant #: 2002-211XRAB

Received:

January 18, 2002

Effective:

February 17, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: MO WA

Release destination: WA

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Ouarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

	STATE RESPONSE TO NOTIFICATION	
State concurs	with APHIS determination.	
	CONCUR and offers the following reasons:	
Name of State officia	1:0 Michael E. Born	
(h)	(6), (b) (7)(C)	
Signature:	(0), (0) (7)(0)	
Date: 01/31/02		
State: MO	Rptloc01/R4	



P.14/20



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

Mr. Thomas L. Wessels, Plant Services Program Manager Laboratory Services Division Washington Department of Agriculture 1111 Washington Street Olympia, WA 98504-2560

January 22, 2002

Dear Mr. Wessels:

Enclosed is notification 02-018-19n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number Received:

02-018-19n

January 18, 2002

Institution: Monsanto

Interstate destination: MO WA Release destination:

Applicant #: 2002-211XRAB

Effective: February 17, 2002

Recipient: Wheat

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE	RESPONSE	TO	NOTIFICATION

State concurs with APHIS determination.

State DOES NOT CONCUR and offers the following reasons:

MT THERETON TO

Name of State

Signature

State:

Rptloc01/R4



An Equal Opportunity Employer

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after February 17, 2002.

Interstate movement and Release Notification no. 02-018-19n (2002-211XRAB) Regulated article - Wheat Destinations - Missouri, Washington

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving  ${\tt State}$  Regulatory Officials.

Sincerely,

S

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC:

M. Brown, Missouri Dept. of Agric., Jefferson City, MO T. Wessels, Washington Dept. of Agric., Olympia, WA File number 02-018-19n

#### Confirmation Report-Memory Send

Time : Feb-15-02 11:07am

Tel line 1 : Tel line 2 : Name :

Job number : 235

Date : Feb-15 11:06am

To : 916367377085

Document Pages : 01

Start time : Feb-15 11:06am

End time : Feb-15 11:07am

Pages sent : 01

Job number : 235 \*\*\* SEND SUCCESSFUL \*\*\*

USDA United States
Department of
Agriculture

Animal and Plant Health Inspection Service Permits & Risk Assessments 4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

February 14. 2002

(b) (6), (b) (7)(C)

700 Chesterfield Parkway N St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after February 17, 2002.

Interstate movement and Release Notification no. 02-018-19n (2002-211XRAB) Regulated article - Whear Destinations - Missouri, Washington

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

(b)(6),(b)(7)(C)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Absessment Plant Protection and Quarantine

Enclosure

CC: M. Brown, Missouri Dept. of Agric., Jefferson City, MO T. Wessels, Washington Dept. of Agric., Olympia, WA

APHIS- Protecting American Agriculture

An Equal Opportunity Employer



February 22, 2002

MONSANTO COMPANY

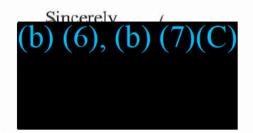
700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 http://www.monsanto.com

Ms. Mary Jackson Animal and Plant Health Inspection Services Biotechnology and Scientific Services 4700 River Road, Unit 147 Riverdale, MD

Dear Ms. Jackson:

In reviewing Monsanto's acknowledged wheat notification, it was discovered an incorrect amount of acreage was requested. We requested 2 acres for each release site it should have been 4 acres. The notification is Monsanto number 2001-211XRAB, USDA number 02-018-19n.

I apologize for any inconvenience this may cause. Please call me at (b) (6), (b) (7)(C) if you have any questions.



cc: T. Wessels, Plant Services, Olympia, WA

R. Stoaks, USDA, APHIS, PPQ, Fort Collins, CO

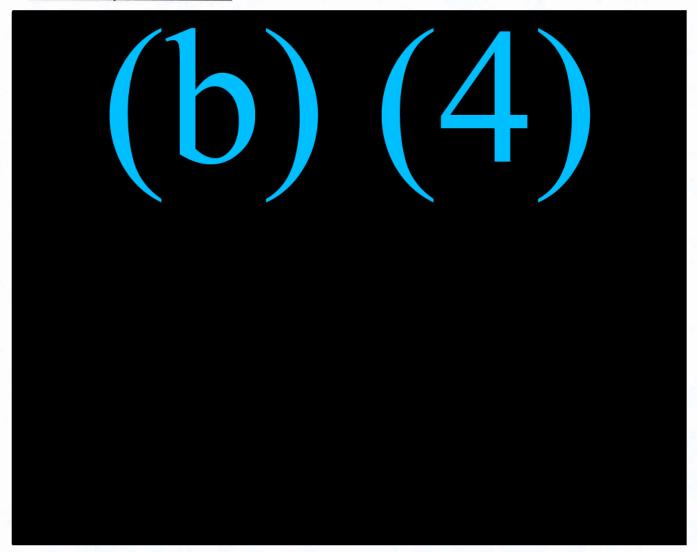
### 2002 Wheat Field Test Report USDA #02-018-19n Monsanto #2002-211XRAB

August 5, 2003

### Biotech Field Compliance Team Monsanto Company

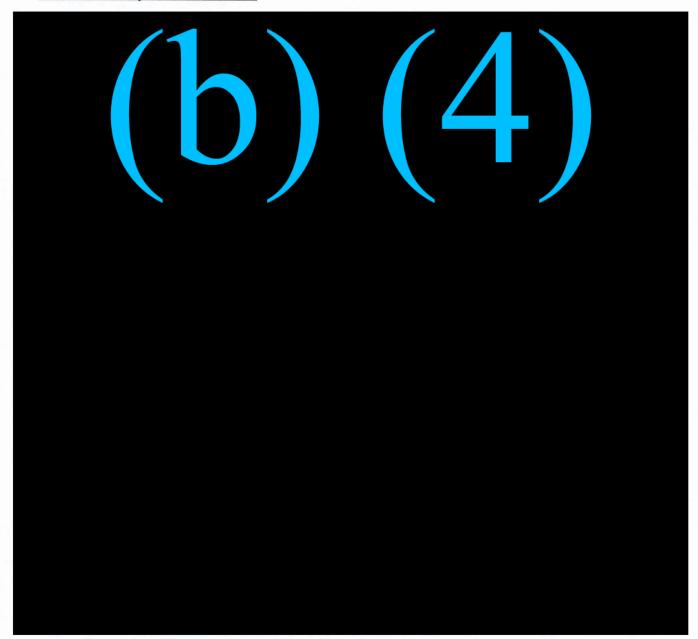
Location	County	<u>State</u>	
2147307638	Whitman	WA	Not Planted
2147314278	Adams	WA	
2147306763	Whitman	WA	

### Adams County/WA (2147314278)





Whitman County/WA (2147306763)



USDA#: 02-018-19n Monsanto ID: 2002-211XRAB

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>&</sup>lt;sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

USDA#: 02-018-19n Monsanto ID: 2002-211XRAB

#### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

#### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.

### CBI-DELETED

### 2002 Wheat Field Test Report USDA #02-018-19n Monsanto #2002-211XRAB

### August 5, 2003

### Biotech Field Compliance Team Monsanto Company

Location	County	State	
2147307638	Whitman	WA	Not Planted
2147314278	Adams	WA	
2147306763	Whitman	WA	

### Adams County/WA (2147314278)

**Planting Date:** 04/05/2002

Harvest Date: 07/26/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

#### Whitman County/WA (2147306763)

**Planting Date:** 05/02/2002

Harvest Date: 09/12/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Bp number: 02-022-57n

2002-256XRAB App number: Begin movement: 2/20/02 Received: 1/22/02 End movement: 2/20/03 Institution: Monsanto Begin release: 2/20/02 Recipient: Wheat End release: 2/20/03 Status: Pending Acre: 114.00 Effective date: 2/21/02 CBI status: CRT Phenotype: HT - Glyphosate tolerant Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip:Chesterfield, MO (b) (6), (b) (7)(C Telephone: Fax: 636-737-7085 [V] Assign Bp number and initial data entry [ Review by biotechnologist [ Letter of notification to State - ex [ ] State response O/d Loc Site Req Interstate \*Dest\*KS \*SCR \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*MT \* \*WR \* Interstate \*Dest\*ND \* \*SCR \* Interstate \*Dest\*SD \* \*SCR \* Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*MT \* \*WR \* Interstate \*Orig\*ND \* \*SCR \* Interstate \*Orig\*SD \* \*SCR \* Release \*ND \* 15\*SCR \* ] Enter genes into database 6. Letter of acknowledgement/denial/withdraw Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker, Does not qualify



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2002-256XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-57n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-256XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

FAX

EMail

(b) (6), (b) (7)(C)

636/737-7085 b) (6), (b) (7)(C) @monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID 2002-256XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID

2002-256XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 5000 pounds of seed may be shipped for the term of this Notification Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

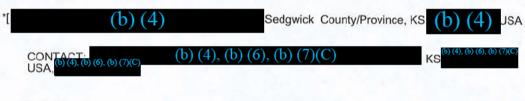
DESTINATION:

KS, MO, MT, ND, SD

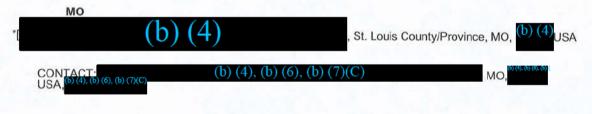
KS, MO, MT, ND, SD

Ship From:

KS



] - CBI



] - CBI

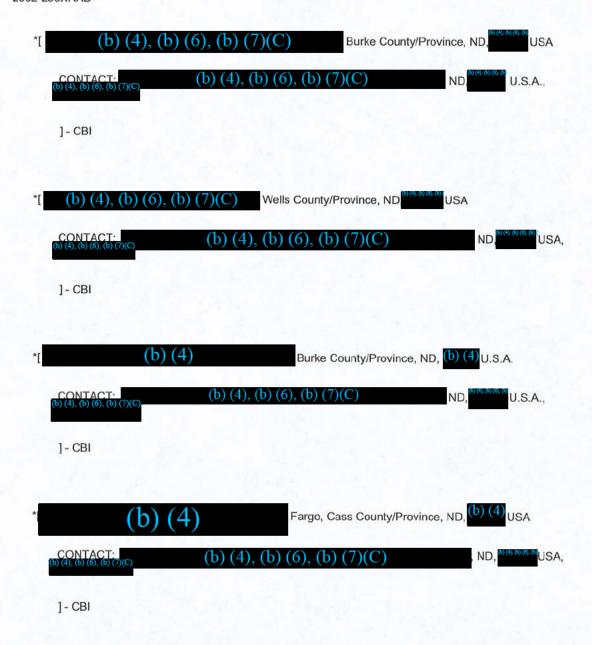
MT

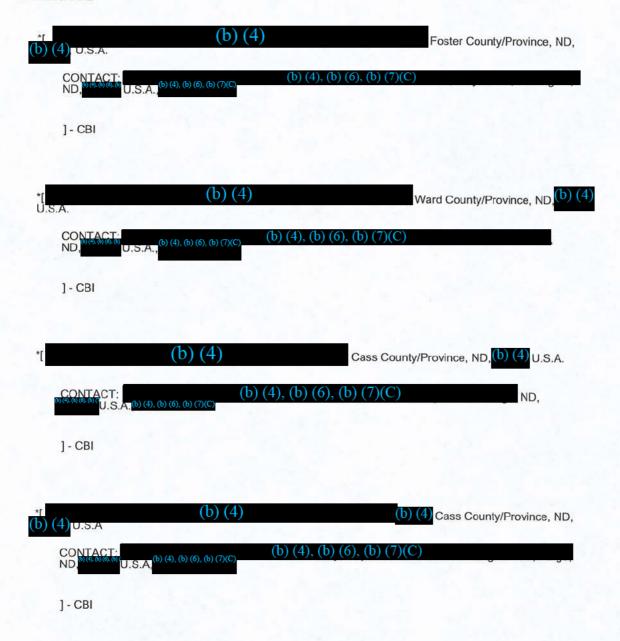
\*[ (b) (4) Gallatin County/Province, MT, (b) (4) USA

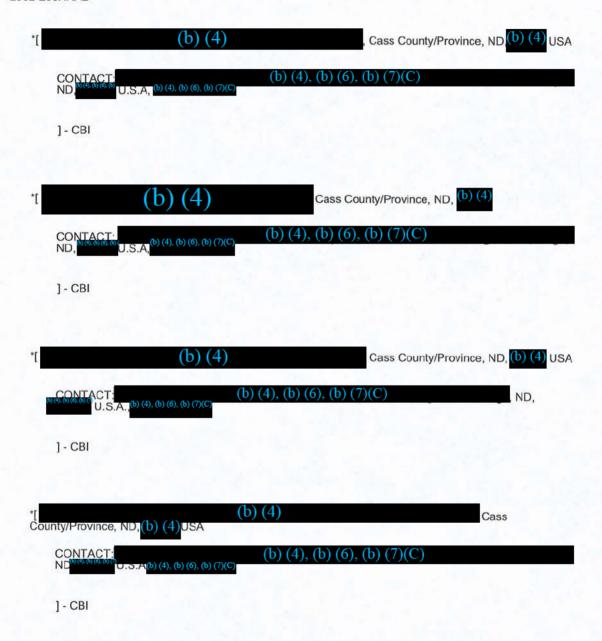
\*(b) (4), (b) (6), (b) (7)(C) MT, (b) (4) USA, (c) (4), (b) (6), (b) (7)(C)

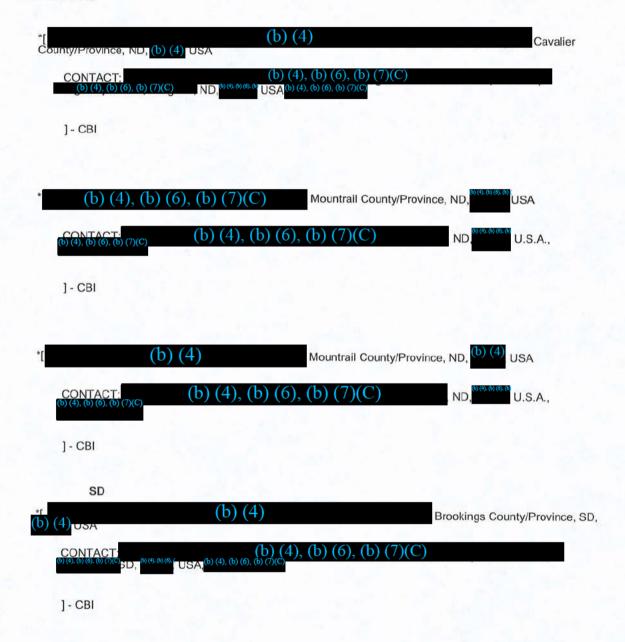
] - CBI

Monsanto Reference ID 2002-256XRAB ND Williams County/Province, ND, (b) (4) USA (b) (4), (b) (6), (b) (7)  $JSA, \gamma^{(b)}(4), (b) (6), (b) (7)(C)$ CONTACT: ] - CBI \*[ (b) (4), (b) (6), (b) (7)(C) cass County/Province, ND, CONTACT; (b) (4), (b) (6), (b) (7)(C) USA, ] - CBI La Moure County/Province, ND, USA ND, USA, ] - CBI Cass County/Province, ND, CONTACT: b) (4), (b) (6), (b) (7)(C) ] - CBI









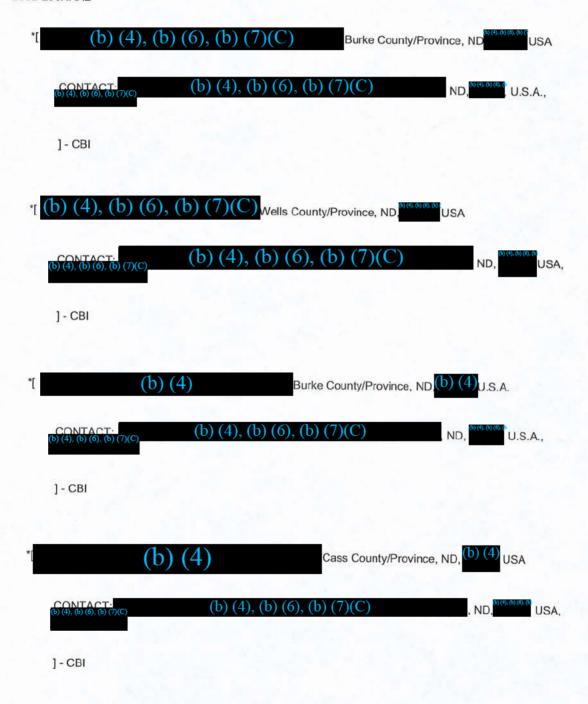
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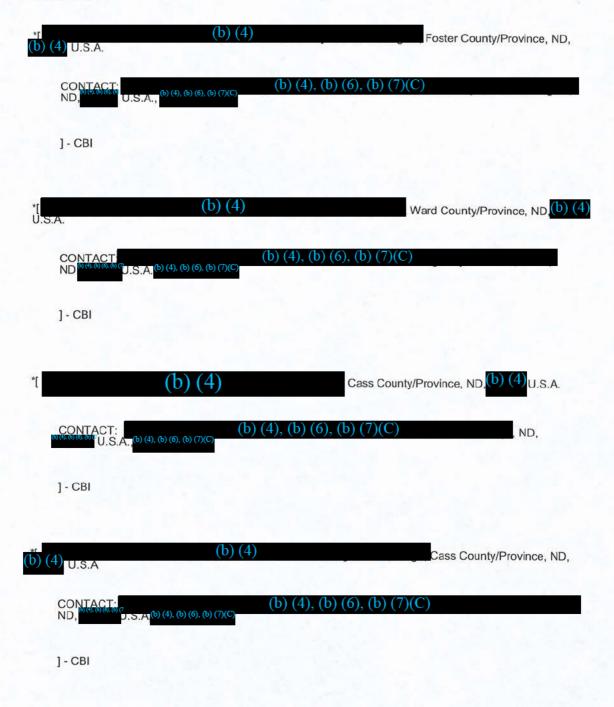
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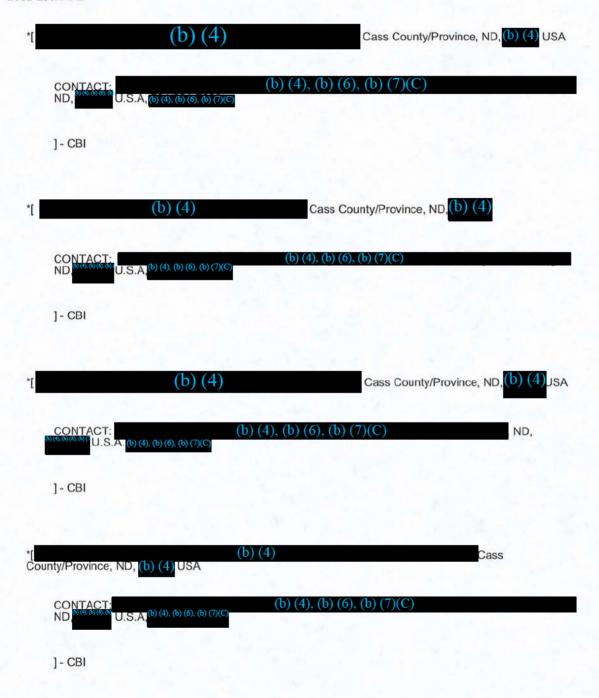
Williams County/Province, ND,

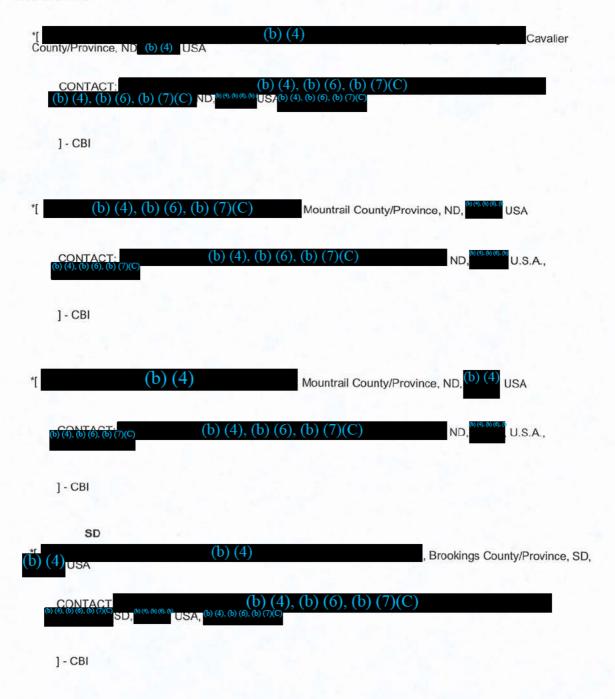
Monsanto Reference ID 2002-256XRAB (b) (4), (b) (6), (b) (7)(C) ] - CBI (b) (4), (b) (6), (b) (7)(C) Cass County/Province, ND (b) (4), (b) (6), (b) (7)(C) (b) (6), (b) (7)(C) ND, ] - CBI \*[(b)(4), (b)(6), (b)(7)(C)La Moure County/Province, ND, USA CONTACT: (b) (4), (b) (6), (b) (7)(C) USA, ] - CBI Cass County/Province, ND USA,

] - CBI

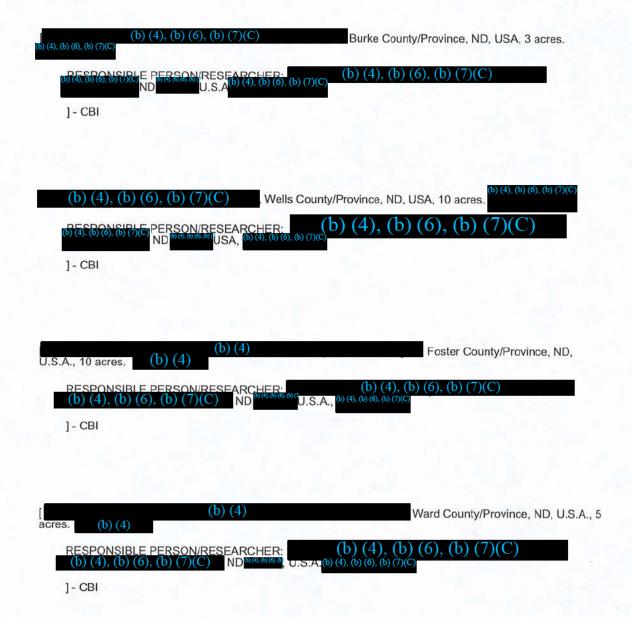






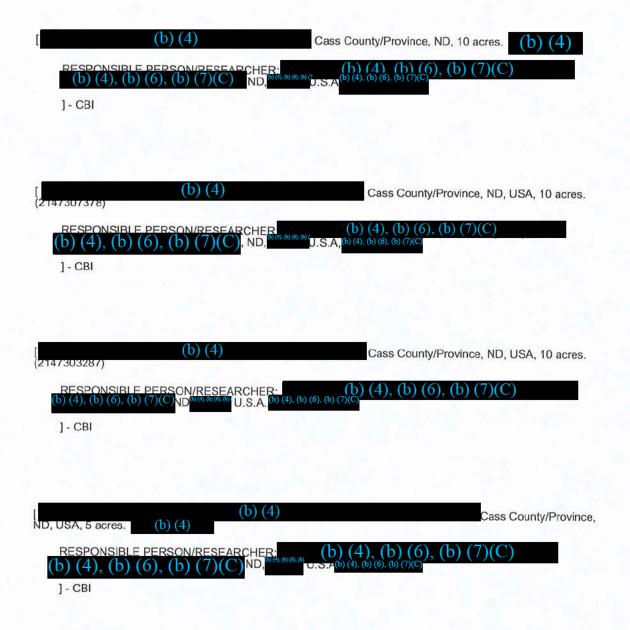


```
Monsanto Reference ID
 2002-256XRAB
     Release Site:
     NUMBER OF STATES/TERRITORIES AND SITES:
            ND (15)
                   ND
                                                                                                       Williams County/Province, ND,
       USA, 5 acres. (-896470389)
            RESPONSIBLE PERSON/RESEARCHER:
                                                                             (b) (4), (b) (6), (b)
            ] - CBI
                                                          Cass County/Province, ND, USA, 10 acres.
            RESPONSIBLE PERSON/RESEARCHER:
b)(4),(b)(6),(b)(7)(C)<sub>ND</sub>(6)(6)(6)(USA,(6)(4),(b)(6),(b)(7)(C)
                                                                                (b) (4), (b) (6), (b) (7)(C)
                                                USA,
            ] - CBI
                                                                a Moure County/Province, ND, USA, 10 acres.
            RESPONSIBLE PERSON/RESEARCHER:
0) (4), (b) (6), (b) (7)(C) ND, (b) (a), (b) (b), (b) (7)(C)
            ] - CBI
                                                                Cass County/Province, ND, USA, 10 acres.
            RESPONSIBLE PERSON/RESEARCHER:
b) (4), (b) (6), (b) (7)(C) ND (10, 10) (10, 10) (10, 10) (10, 10) (10, 10) (10, 10) (10, 10) (10, 10) (10, 10)
            ] - CBI
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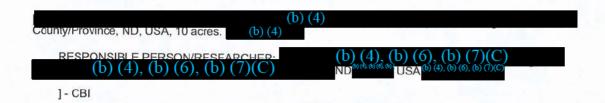
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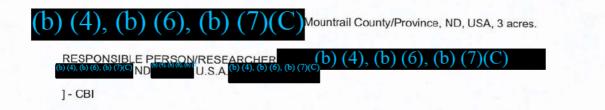
Monsanto Reference ID 2002-256XRAB

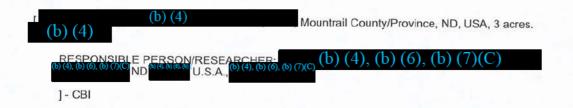


# CONFIDENTIAL

Monsanto Reference ID 2002-256XRAB











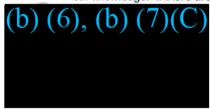
### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID 2002-256XRAB

### 9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Monsanto ID: 2002-256XRAB

### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene descriptions (referred to as vector componets) category includes the names and information about genes and their express traits, promoters and terminators (stop signal).

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. Section 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C. Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purpose of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at 213, 1216-1218 (D.C.Cir.1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentaility agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C.1990). Specific justifications for treating information in these two categories as CBI are provided below\*.

### Monsanto ID: 2002-256XRAB

\* In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Cirtical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained trhough many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the ealy 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devouted to these projects, budgetary documents, field test agreements, project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

Monsanto ID: 2002-256XRAB

### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### Identity and Characteristics of Donor Organisms

A donor organism is not claimed as CBI when the gene from such organsim appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

### Identification Of Physical Site And Release Location

The identity of the physical site and release locations have been claimed confidential by Monsanto. Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

### Identification Of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

### Monsanto Reference ID

2002-256XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-57n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-256XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C

Phone

**b) (6)**, **(b) (7)(C**)

FAX

636/737-7085

**EMail** 

(b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID 2002-256XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### Monsanto Reference ID

2002-256XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 5000 pounds of seed may be shipped for the term of this Notification Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

KS, MO, MT, ND, SD

KS, MO, MT, ND, SD

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

### Monsanto Reference ID

2002-256XRAB

ND

[ CBI Deleted ] -- \*Williams County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*La Moure County/Province, ND, USA

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Burke County/Province, ND, USA

[ CBI Deleted ] -- \*Wells County/Province, ND, USA

[ CBI Deleted ] -- \*Burke County/Province, ND, U.S.A.

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Foster County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Ward County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A.

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Cavalier County/Province, ND, USA

[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

### Monsanto Reference ID 2002-256XRAB

Ship To:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

ND

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*La Moure County/Province, ND, USA

### Monsanto Reference ID 2002-256XRAB

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[ CBI Deleted ] -- \*Burke County/Province, ND, U.S.A.

### Monsanto Reference ID 2002-256XRAB

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[ CBI Deleted ] -- \*Ward County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A.

### Monsanto Reference ID 2002-256XRAB

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[ CBI Deleted ] -- \*Cass County/Province, ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Cavalier County/Province, ND, USA

[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

# 2002-256XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: ND (15) ND [ CBI Deleted ] -- Williams County/Province, ND, USA, 5 acres [ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres [ CBI Deleted ] -- La Moure County/Province, ND, USA, 10 acres [ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres

Monsanto Reference ID

### Monsanto Reference ID 2002-256XRAB

]	CBI Deleted	] Burke County/Province, ND, USA, 3 acres
1	CBI Deleted	] Wells County/Province, ND, USA, 10 acres
[	CBI Deleted	] Foster County/Province, ND, U.S.A., 10 acres
[	CBI Deleted	] Ward County/Province, ND, U.S.A., 5 acres

[ CBI Deleted ] -- Cass County/Province, ND, 10 acres

### Monsanto Reference ID 2002-256XRAB

[	CBI Deleted	] Cass County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 5 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Cavalier County/Province, ND, USA, 10 acres

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- Mountrail County/Province, ND, USA, 3 acres

[ CBI Deleted ] -- Mountrail County/Province, ND, USA, 3 acres





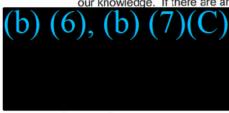
### MONSANTO COMPANY

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### Monsanto Reference ID 2002-256XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Phone FAX EMail MONSANTO COMPANY
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CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

### Monsanto Reference ID

2002-256XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-57n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-256XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

St. Louis MO

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

@monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID

2002-256XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

11.00

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

: 11.00 - 11.60

### Monsanto Reference ID

2002-256XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 5000 pounds of seed may be shipped for the term of this Notification Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

KS, MO, MT, ND, SD

KS, MO, MT, ND, SD

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

### Monsanto Reference ID

2002-256XRAB

ND

[ CBI Deleted ] -- \*Williams County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*La Moure County/Province, ND, USA

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Burke County/Province, ND, USA

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### Monsanto Reference ID

2002-256XRAB

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[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A.

### Monsanto Reference ID

2002-256XRAB

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[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

# Monsanto Reference ID 2002-256XRAB Ship To: KS [ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA MO [ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*La Moure County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

### Monsanto Reference ID 2002-256XRAB

[ CBI Deleted ] -- \*Burke County/Province, ND, USA

[ CBI Deleted ] -- \*Wells County/Province, ND, USA

[ CBI Deleted ] -- \*Burke County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*Foster County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Ward County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A.

[ CBI Deleted ] -- \*Cass County/Province, ND, U.S.A

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

[ CBI Deleted ] -- \*Cavalier County/Province, ND, USA

[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

[ CBI Deleted ] -- \*Mountrail County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

Monsanto Reference ID
2002-256XRAB
Release Site:
NUMBER OF STATES/TERRITORIES AND SITES:
ND (15)

ND

[ CBI Deleted ] -- Williams County/Province, ND, USA, 5 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- La Moure County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Burke County/Province, ND, USA, 3 acres

11-11-11

[ CBI Deleted ] -- Wells County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Foster County/Province, ND, U.S.A., 10 acres

[ CBI Deleted ] -- Ward County/Province, ND, U.S.A., 5 acres

[ CBI Deleted ] -- Cass County/Province, ND, 10 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Cass County/Province, ND, USA, 5 acres

[ CBI Deleted ] -- Cavalier County/Province, ND, USA, 10 acres

[ CBI Deleted ] -- Mountrail County/Province, ND, USA, 3 acres

[ CBI Deleted ] -- Mountrail County/Province, ND, USA, 3 acres



GBHDELETED

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2002-256XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.

(b) (6), (b) (7)(C)

Monsanto Company

4700 River Road Riverdale, MD 20737

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

January 30, 2002

Dear Mr. Sim IV:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESPONSE TO NOTIFICATION	
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the following reasons	•
Name of State official:	
Signature:	
Date:	
State:Rptloc01/R4	st.



Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 30, 2002

Dear Mr. Brown:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT ND SD

Release destination:

ND

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

	STATE RESPONSE TO NOTIFICATION
State concurs	with APHIS determination.
State DOES NOT	CONCUR and offers the following reasons:
Name of State official	1:
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

January 30, 2002

Dear Mr. Ames:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

-	STATE RESPONSE TO NOTIFICATION
Sta	te concurs with APHIS determination.
Sta	te DOES NOT CONCUR and offers the following reasons:
Name of St	ate official:
Signature:	
Date:	
State:	Rptloc01/R4

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020 January 30, 2002

Dear Mr. Nelson:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-022-57n Applicant #: 2002-256XRAB Received: January 22, 2002 Effective: February 21, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: KS MO MT ND SD

Release destination: ND

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESE	PONSE TO NOTIFICATION
State concurs with APHIS det	termination.
State DOES NOT CONCUR and of	ffers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182

January 30, 2002

Dear Mr. Fridley:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Interstate destination: KS MO MT ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE I	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 30, 2002

Dear Mr. Brown:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT ND SD

Release destination:

ND

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE RESPO	NSE TO NOTIFICATION
State concurs with APHIS dete	rmination.
State DOES NOT CONCUR and off	ers the following reasons:
Name of State officials:	1 E Drow
Signature: (b) (6), (b) (7)	$(\mathbf{C})$
Date: 02/15/02	
State: MO	Rptloc01/R4





4700 River Road Riverdale, MD 20737

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

January 30, 2002

Dear Mr. Ames:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE F	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official: LDY i W	itham
Name of State official: LOYIW signature: (b) (6), (b) (7)(C)	
Date: 27/02	
state: Montana	Rptloc01/R4



4700 River Road Riverdale, MD 20737

relessee

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020

January 30, 2002

Dear Mr. Nelson:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Interstate destination: KS MO MT ND SD

Wheat

Release destination: ND

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotachnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

//	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination. To attall condition
	nd offers the following reasons:
Name of State Official: Signature: (b) (6), (b) (7)	1 Nelson
Date: 2-18-02	
State: (V)	Rptloc01/R4

APHIS - Protecting American Agriculture

An Equal Opportunity Employer



4700 River Road Riverdale, MD 20737



January 30, 2002

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agricultur Foss Building-523 East Capitol Pierre, SD 57501-3182

Dear Mr. Fridley:

Enclosed is notification 02-022-57n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-57n

Applicant #: 2002-256XRAB

Received:

January 22, 2002

Recipient:

CHAME DECEDING NO MONTETOANTON

Effective: February 21, 2002

Institution: Monsanto Interstate destination: KS MO MT ND SD

Wheat

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

DIALE RESPONDE TO NOTIFICATION	
State concurs with APHIS determination.	
State DOES NOT CONCUR and offers the following reasons:	
Name of State official: Kevin Fridley	
Signature: (b) (6), (b) (7)(C)	
Date: 2/11/02	
State: South Dakota Rptloc01/R4	



An Equal Opportunity Employer

March 15, 2002

# (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

# Dear(b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after March 15, 2002.

Interstate movement and Release
Notification no. 02-022-57n (2002-256XRAB)
Regulated article - Wheat
Destinations - Kansas, Missouri, Montana, North Dakota, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State of North Dakota has (attached) modification of conditions for release of wheat.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

121

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

#### Enclosure

cc:

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

G. Ames, Montana Dept. of Agric., Helena, MT

D. Nelson, North Dakota Dept. of Agric., Bismarck, ND

K. Fridley, South Dakota Dept. of Agric., Pierre, SD

File number 02-022-57n

# AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231

(800) 242-7535

FAX (701) 328-4567

### DEPARTMENT OF AGRICULTURE State of North Dakota 600 E. Boulevard Ave. Dept. 602 Bismarck, ND 58505-0020

TO:

Mary Jackson

Biotechnology Program Operations - Permit Unit

USDA APHIS 4700 River Road

Riverdale MD 2703

FROM:

David R. Nelson

DATE:

March 27, 2002

RE:

Modification of Conditions for Release of Wheat

02-022-59n 02-051-19n 02-046-30n 02-022-57n

Following further discussions with Monsanto we are making a slight modification in the conditions for release of the wheat notifications listed above.

### North Dakota Supplemental Conditions 2002

- 1. Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This includes all classes of certified wheat seed as well as any wheat grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.
- 3. Because of the possibility of volunteers:
- Wheat should not be grown within the field trial area nor within 33 feet of the field trial area during the subsequent growing season and any wheat volunteers appearing within this area should be destroyed prior to flowering.
- -If wheat grown for harvest as grain is grown within 330 feet of the field trial during the year of the field trial, then wheat intended for use as seed should not be grown within this area during the following year.

#### AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231

(800) 242-7535 FAX (701) 328-4567

DEPARTMENT OF AGRICULTURE State of North Dakota 600 E. Boulevard Ave. Dept. 602 Bismarck, ND 58505-0020

TO:

Mary Jackson

USDA-APHIS-PPO Permits-Biotechnology 4700 River Road

Riverdale MD 20737

FROM:

David R. Nelson

DATE:

February 28, 2002

RE:

Bp number 02-022-57n

1. Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.

2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.

(b) (6), (b) (7)(C)

3. Because of the possibility of volunteers, wheat should not be grown within the field trial or isolation area during the subsequent growing season and all volunteer wheat appearing within this area should be destroyed.

#### Confirmation Report-Memory Send

Time : Mar-19-02 04:54pm

Tel line 1: Tel line 2: Name

Job number 049

Date Mar-19 04:53pm

To 916367377085

Document Pages

Start time : Mar-19 04:53pm

Fnd time 3 Mar-19 04:54pm

Pages sent : 02

Job number : 049 \*\*\* SEND SUCCESSFUL \*\*\*

USDA United States
Department of
Agriculture

Animal and Plant Health Inspection Service

Permits & Risk Assessments

4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

March 15. 2002

### (b) (6), (b) (7)(C)

700 Chesterfield Parkway N. St. Louis. MO 63198

# Dear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after March 15, 2002.

Interstate movement and Release Notification no. 02-022-57n (2002-256KRAB) Regulated article - Wheet Destinations - Kansas, Missouri, Montana, North Dakota, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

In addition, the State of North Dakota has (attached) conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

(b) (6), (b) (7)(C)

Mary Jackson, Regulatory Specialist biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC: Sim, Kansas State Board of Agric., Topeka, KS M. Brown, Missouri Dept. of Agric., Jefferson City, Mo G. Ames, Montana Dept. of Agric., Helena, MT D. Nelson, North Dakota Dept. of Agric., Bismarck, ND K. Fridley, South Dakota Dept. of Agric., Pierre, SD

APHIS- Protecting American Agriculture

An Equal Opportunity Employer

### CONFIDENTIAL

# 2002 Wheat Field Test Report USDA #02-022-57n Monsanto #2002-256XRAB

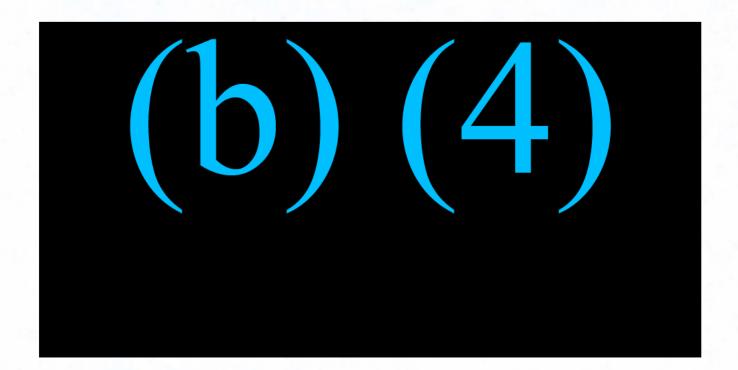
# **September 19, 2003**

# Biotech Field Compliance Team Monsanto Company

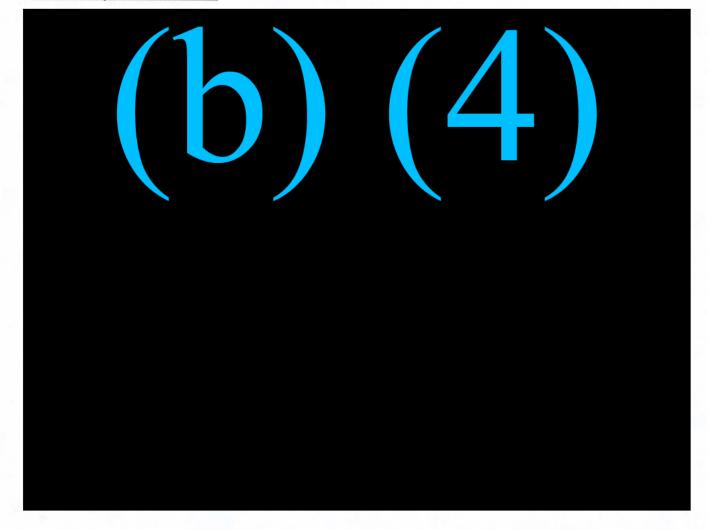
Location	County	State	
-896470389	Williams	ND	Not Planted
2147307361	Cass	ND	
2147307363	La Moure	ND	Not Planted
2147314745	Cass	ND	
2147307368	Burke	ND	
2147307365	Wells	ND	Not Planted
1611677957	Foster	ND	
2147310478	Ward	ND	Not Planted
76481322	Cass	ND	Not Planted
2147307378	Cass	ND	
2147303287	Cass	ND	
2147314640	Cass	ND	Not Planted
2147307343	Cavalier	ND	
2147314642	Mountrail	ND	Not Planted
2147303521	Mountrail	ND	Not Planted

#### Cass County/ND (2147307361)



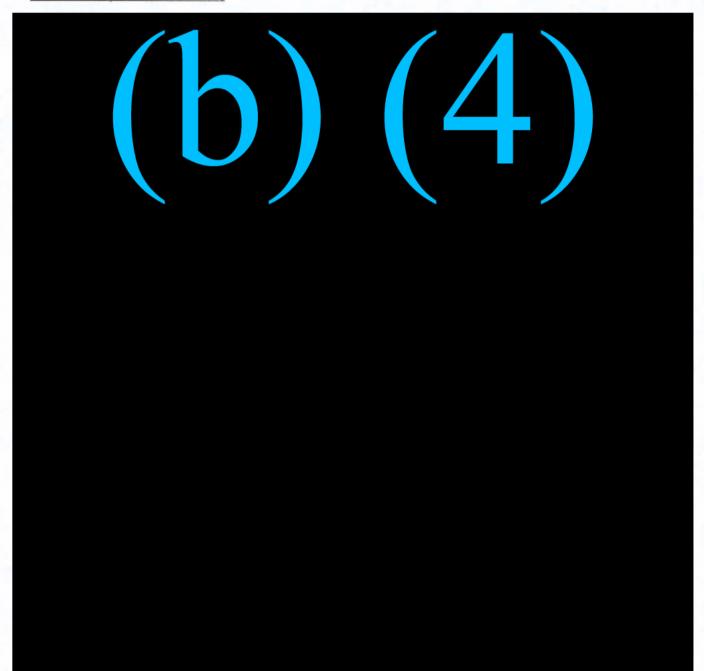


Cass County/ND (2147314745)





Burke County/ND (2147307368)





Foster County/ND (1611677957)

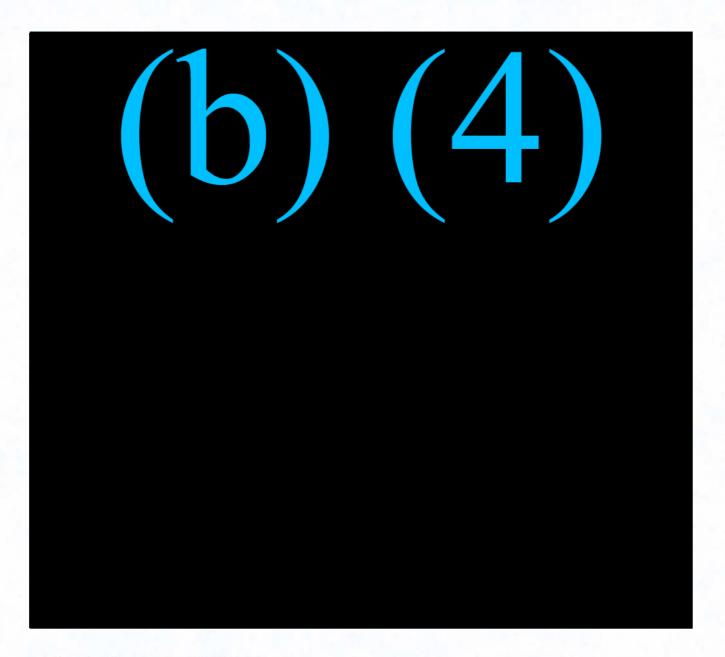


Cass County/ND (2147307378)



Cass County/ND (2147303287)





Cavalier County/ND (2147307343)



USDA# 02-022-57n

Page 6 of 7

Monsanto #2002-256XRAB



### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential in the Field Test Report consists of field monitoring observations regarding biotechnology products under development.

#### **Legal Background**

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943#44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289#291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below\*.

<sup>\*</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 is such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

#### Field Monitoring Data as CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, an observation concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

#### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

#### CBI-DELETED

# 2002 Wheat Field Test Report USDA #02-022-57n Monsanto #2002-256XRAB

# September 19, 2003

# Biotech Field Compliance Team Monsanto Company

<b>Location</b>	County	<b>State</b>	
-896470389	Williams	ND	Not Planted
2147307361	Cass	ND	
2147307363	La Moure	ND	Not Planted
2147314745	Cass	ND	
2147307368	Burke	ND	
2147307365	Wells	ND	Not Planted
1611677957	Foster	ND	
2147310478	Ward	ND	Not Planted
76481322	Cass	ND	Not Planted
2147307378	Cass	ND	
2147303287	Cass	ND	
2147314640	Cass	ND	Not Planted
2147307343	Cavalier	ND	
2147314642	Mountrail	ND	Not Planted
2147303521	Mountrail	ND	Not Planted

#### Cass County/ND (2147307361)

**Planting Date:** 05/20/2002

Harvest Date: 09/04/2002

**Destruct Date:** 09/14/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

Cass County/ND (2147314745)

**Planting Date:** 05/19/2002

Harvest Date: 09/05/2002

**Destruct Date:** 09/14/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

**Burke County/ND (2147307368)** 

**Planting Date:** 05/26/2002

Harvest Date: 09/17/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

### Foster County/ND (1611677957)

**Planting Date:** 05/14/2002

Harvest Date: 09/06/2002

**Destruct Date:** 09/06/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

**Disposition of the Harvested Material:** [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]

#### Cass County/ND (2147307378)

**Planting Date:** 05/14/2002

Harvest Date: 09/04/2002

**Destruct Date:** 09/04/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

### Cass County/ND (2147303287)

**Planting Date:** 05/07/2002

**Destruct Date:** 07/30/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

#### Cavalier County/ND (2147307343)

**Planting Date:** 05/16/2002

Harvest Date: 09/13/2002

**Destruct Date:** 09/16/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Additional Comments: [CBI-Deleted]



### CONFIDENTIAL

MONSANTO COMPANY

700 CHESTERFIELD PKWY WEST CHESTERFIELD, MISSOURI 63017 http://www.monsanto.com

April 7, 2004

Mr. Juan A. Roman Team Leader Permitting and Notification USDA, APHIS 4700 River Road, Unit 147 Riverdale, MD 20737

Dear Mr. Roman:

I would like to inform you of a change in the farm (or company) name and/or address for the approved notifications:

USDA#	Monsanto#	
02-022-57n	2002-256XRAB	
02-051-19n	2002-457XRAB	
03-015-10n	2003-22XRAB	
03-052-27n	2003-205XRAB	
04-021-05n	2004-36XRAB	

The former name/address information is:

(b) (4)

The new name/address information is:

(b) (4)

If you have any questions, please contact me at (b) (7)(C), (b) (6)

Sincerely yours,



Cc. (b) (6), (b) (7)(C)



MONSANTO COMPANY

700 CHESTERFIELD PKWY WEST CHESTERFIELD, MISSOURI 63017 http://www.monsanto.com

April 7, 2004

Mr. Juan A. Roman Team Leader Permitting and Notification USDA, APHIS 4700 River Road, Unit 147 Riverdale, MD 20737

Dear Mr. Roman:

I would like to inform you of a change in the farm (or company) name and/or address for the approved notifications:

USDA#	Monsanto#	
02-022-57n	2002-256XRAB	
02-051-19n	2002-457XRAB	
03-015-10n	2003-22XRAB	
03-052-27n	2003-205XRAB	
04-021-05n	2004-36XRAB	

The former name/address information is:

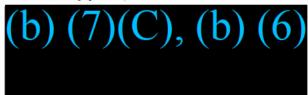
[CBI DELETED] - Cavalier, ND

The new name/address information is:

[CBI DELETED] - Cavalier, ND

If you have any questions, please contact me at (b) (7)(C), (b) (6)

Sincerely yours,



Cc: (b) (6), (b) (7)(C)

Bp number: 02-022-58n

2002-257XRAB App number: Begin movement: 2/20/02 1/22/02 Received: End movement: 2/20/03 Monsanto Institution: Begin release: 2/20/02 End release: Recipient: Wheat 2/20/03 Status: Pending Acre: 10.00 Effective date: 2/21/02 CBI status: CBT HT - Glyphosate tolerant Phenotype: Comments: Resp person: (b) Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip:Chesterfield, MO Telephone: (b)(7)(C),(b)(6)Fax: 636-737-7085 \_\_\_ [V] Assign Bp number and initial data entry [ ] Review by biotechnologist [ Letter of notification to State ed - ex [ ] State response O/d Loc Site Reg Interstate \*Dest\*KS \*SCR \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*MT \* \*WR \* Interstate \*Dest\*SD \* \*SCR \* Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*MT \*WR \* Interstate \*Orig\*SD \* \*SCR \* Release \*SD 2\*SCR \* ] 5. [N]Enter genes into database Letter of acknowledgement denial / withdraw Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker,

Does not qualify



#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2002-257XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-58n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-257XRAB
- 3. Applicant/Responsible Party

(b) (7)(C), (b) (6)

Phone

b) (7)(C), (b) (6

FAX EMail 636/737-7085 (b) (7)(C), (b) (6) monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

CBI

Monsanto Reference ID 2002-257XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -(b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

CBI (b) (4)

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

## Monsanto Reference ID

2002-257XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 3000 pounds of seed may be shipped for the term of this Notification Ship up to 1000 pounds wheat seed to and from each location.

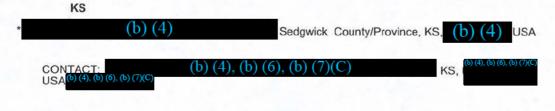
ORIGIN:

DESTINATION:

KS, MO, MT, SD

KS, MO, MT, SD

Ship From:



] - CBI

MO

] - CBI

MT

(b) (4)

Gallatin County/Province, MT, (b) (4) USA

CONTACT: (b) (4), (b) (6), (b) (7)(C)

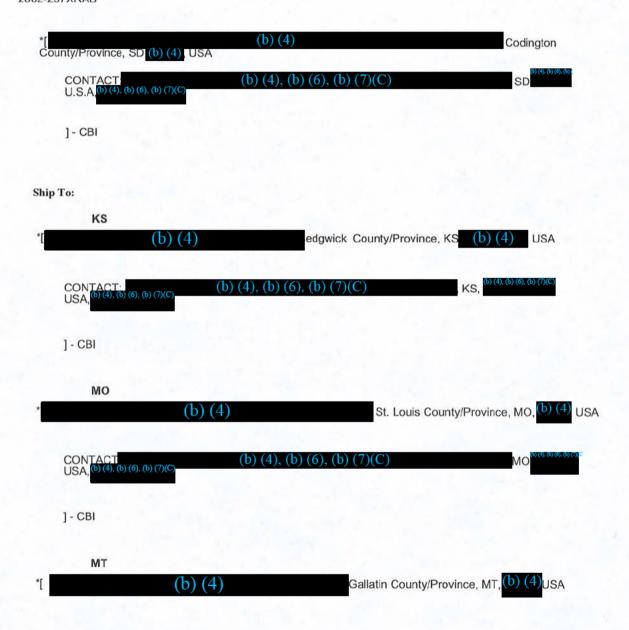
MT, (b) (6), (6) (7)(C)

] - CBI

Monsanto Reference ID 2002-257XRAB SD (b) (4), (b) (6), (b) (7)(C) Spink County/Province, SD, CONTACT: (b) (4), (b) (6), (b) (7)(C) ] - CBI Minnehaha County/Province, SD(b)(4)USA (b) (4) CONTACT: (b) (4), (b) (6), (b) (7)(C) SD, USA ] - CBI (b) (4)Brookings County/Province, SD(b) (4) CONTACT: U.S.A, (b) (4), (b) (6), (b) (7)(C) ] - CBI (b) (4) Brookings County/Province, SD, (b) (4) USA CONTACT: USA (b) (4), (b) (6), (b) (7)(0

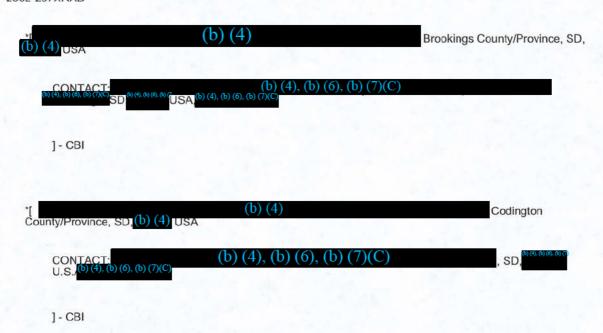
] - CBI

## Monsanto Reference ID 2002-257XRAB



## Monsanto Reference ID 2002-257XRAB USA, ] - CBI SD Spink County/Province, SD, USA CONTACT: Sioux Falls, SD, USA, b) (4), (b) (6), (b) (7)(C) ] - CBI Minnehaha County/Province, SD.(b) (4) USA (b) (4) (b) (4), (b) (6), (b) ] - CBI Brookings County/Province, SD(b) (4) (b)(4)CONTACT: U.S.A (b) (4), (b) (6), (b) (7)(C) ] - CBI

## Monsanto Reference ID 2002-257XRAB



## Monsanto Reference ID

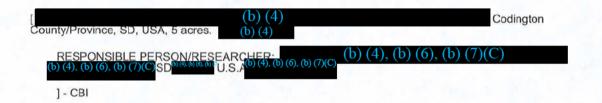
2002-257XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

SD (2)







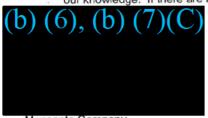
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2002-257XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Monsanto ID: 2002-257XRAB

## CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene descriptions (referred to as vector componets) category includes the names and information about genes and their express traits, promoters and terminators (stop signal).

## Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. Section 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C. Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).\_

For the purpose of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at 213, 1216-1218 (D.C.Cir.1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentaility agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C.1990). Specific justifications for treating information in these two categories as CBI are provided below\*.

Monsanto ID: 2002-257XRAB

\* In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Cirtical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

## **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained trhough many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the ealy 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devouted to these projects, budgetary documents, field test agreements, project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

Monsanto ID: 2002-257XRAB

## Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

## Identity and Characteristics of Donor Organisms

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

## Identification Of Physical Site And Release Location

The identity of the physical site and release locations have been claimed confidential by Monsanto. Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

## Identification Of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.





#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID

2002-257XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-58n

1. USDA Reference Number

2. Applicant Reference Number 2002-257XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C)

FAX EMail 636/737-7085 b) (6), (b) (7)(C)<sub>2</sub> monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID 2002-257XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

## Monsanto Reference ID

2002-257XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 3000 pounds of seed may be shipped for the term of this Notification Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

DESTINATION:

KS, MO, MT, SD

KS, MO, MT, SD

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

## Monsanto Reference ID 2002-257XRAB

SD

[ CBI Deleted ] -- \*Spink County/Province, SD, USA

[ CBI Deleted ] -- \*Minnehaha County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, U.S.A

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

## Monsanto Reference ID 2002-257XRAB

```
[ CBI Deleted ] -- *Codington County/Province, SD, USA
```

## Ship To:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

## Monsanto Reference ID 2002-257XRAB

SD

[ CBI Deleted ] -- \*Spink County/Province, SD, USA

CBI Deleted ] -- \*Minnehaha County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, U.S.A

## Monsanto Reference ID 2002-257XRAB

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

[ CBI Deleted ] -- \*Codington County/Province, SD, USA

## Monsanto Reference ID

2002-257XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

SD (2)

SD

[ CBI Deleted ] -- Spink County/Province, SD, USA, 5 acres

[ CBI Deleted ] -- Codington County/Province, SD, USA, 5 acres



#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

## Monsanto Reference ID 2002-257XRAB

9. Certification

certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



1. 3/-1 : 1. 41. 42)

Phone FAX

**EMail** 

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

## Monsanto Reference ID

2002-257XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-58n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-257XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

(b) (6), (b) (7)(C)

636/737-7085

b) (6), (b) (7)(C) monsanto.com

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

## Monsanto Reference ID

2002-257XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 3000 pounds of seed may be shipped for the term of this Notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

DESTINATION:

KS, MO, MT, SD

KS, MO, MT, SD

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

CBI Deleted ] -- \*Gallatin County/Province, MT, USA

SD

[ CBI Deleted ] -- \*Spink County/Province, SD, USA

[ CBI Deleted ] -- \*Minnehaha County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, U.S.A

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

```
[ CBI Deleted ] -- *Codington County/Province, SD, USA
```

Ship To:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MO
[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

MT

[ CBI Deleted ] -- \*Gallatin County/Province, MT, USA

SD

[ CBI Deleted ] -- \*Spink County/Province, SD, USA

[ CBI Deleted ] -- \*Minnehaha County/Province, SD, USA

[ CBI Deleted ] -- \*Brookings County/Province, SD, U.S.A

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

[ CBI Deleted ] -- \*Codington County/Province, SD, USA

# Monsanto Reference ID 2002-257XRAB Release Site: NUMBER OF STATES/TERRITORIES AND SITES: SD (2)

[ CBI Deleted ] -- Codington County/Province, SD, USA, 5 acres

[ CBI Deleted ] -- Spink County/Province, SD, USA, 5 acres

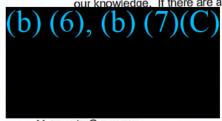


MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
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Monsanto Reference ID 2002-257XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

#### Animal and Plant Health Inspection Service

### 4700 River Road Riverdale, MD 20737

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

January 30, 2002

Dear Mr. Sim IV:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-58n

Applicant #: 2002-257XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Ouarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE R	ESPONSE TO NOTIFICATION	
State concurs with APHIS	determination.	,
State DOES NOT CONCUR and	offers the following reasons:	
Name of State official:		
Signature:		
Date:		
State:	Rptloc01/R4	



Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102 January 30, 2002

Dear Mr. Brown:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-022-58n Applicant #: 2002-257XRAB Received: January 22, 2002 Effective: February 21, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: KS MO MT SD

Release destination: SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STAT	E RESPONSE TO NOTIFICATION
State concurs with APH	IS determination.
State DOES NOT CONCUR	and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

January 30, 2002

Dear Mr. Ames:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eliqibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-58n

Applicant #: 2002-257XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient: Wheat

Interstate destination: KS MO MT SD

SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RESP	PONSE TO NOTIFICATION	
State concurs with APHIS det	ermination.	*:
State DOES NOT CONCUR and of	fers the following reasons:	
Name of State official:		
Signature:		
Date:		
State:	Rptloc01/R4	

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182

January 30, 2002

Dear Mr. Fridley:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-58n

Applicant #: 2002-257XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RES	SPONSE TO NOTIFICATION
State concurs with APHIS de	etermination.
State DOES NOT CONCUR and c	offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 30, 2002

Dear Mr. Brown:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-58n

Applicant #: 2002-257XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT SD SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

(b) (6), (b) (7)(C)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

\ \ \	STATE R	RESPONSE TO NOTIFICATION
Sta	ate concurs with APHIS	determination.
Sta		offers the following reasons:
Name of St	tate official: Mich	not & Brown
Signature:	(b) (6), (b)	(7)(C)
Date: 01	-115/02	
State:	MO	Rptloc01/R4





Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Mr. Gregory H. Ames, Administrator Agriculture Sciences Division Montana Department of Agriculture P.O. Box 200201 Helena, MT 59620-0201

January 30, 2002

Dear Mr. Ames:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-58n

Applicant #: 2002-257XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MO MT SD

Release destination: SD

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

## Sincerely

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Sacramento, CA

STATE RES	PONSE TO NOTIFICATION
State concurs with APHIS de	termination.
	offers the following reasons:
Name of State official: Lori W	itham
signature: (b) (6), (b) (7)(C)	
Date: 2/7/02	
state: Montana	Rptloc01/R4





Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182

January 30, 2002

Dear Mr. Fridley:

Enclosed is notification 02-022-58n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-58n

Applicant #: 2002-257XRAB

Received: Institution: Monsanto

January 22, 2002

Effective: February 21, 2002

TO: 913017348910

Recipient:

Wheat

Interstate destination: KS MO MT SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787

or by faceimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RESPONSE TO NOTIFICATION State concurs with APHIS determination. State DOES NOT CONCUR and offers the following reasons: Name of State official:

Rptloc01/R4



An Equal Opportunity Employer

February 21, 2002

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

### Dear(b) (6), (b) (7)(C)

Your notification request has been <u>acknowledged</u> and may be executed according to 7 CFR 340.3(c), effective on or after February 21, 2002.

Interstate movement and Release
Notification no. 02-022-58n (2002-257XRAB)
Regulated article - Wheat
Destinations - Kansas, Missouri, Montana, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

#### Enclosure

CC:

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

G. Ames, Montana Dept. of Agric., Helena, MT

K. Fridley, South Dakota Dept. of Agric., Pierre, SD

File number 02-022-58n

#### Confirmation Report-Memory Send

Time : Feb-26-02 11:00am

Tel line 1: Tel line 2: Name

Job number : 504

: Feb-26 10:59am Date

To 916367377085

Document Pages : 01

Start time : Feb-26 10:59am

End time : Feb-26 11:00am

Pages sent : 01

Job number : 504 \*\*\* SEND SUCCESSFUL \*\*\*



Animal and Plant Health Inspection Service

Permits &

4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

February 21, 2002

### (b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

### Dear (b)(6),(b)(7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340-3(c). effective on or after February 21, 2002.

Interstate movement and Releass Notification no. 02-022-58n (2002-257XRAB) Regulated article - Wheat Destinations - Kenses, Missouri, Montana, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. In addition, all packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sin (b) (6), (b) (7)(C

mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

T. Sim, Kansas State Board of Agric., Topeka, KS M. Brown, Missouri Dept. of Agric., Jefferson City. Mo G. Ames, Montana Dept. of Agric., Helena, MT K. Fridley, South Dakota Dept. of Agric., Pierre, SD

APHIS- Protecting American Agriculture

An Equal Opportunity Employer

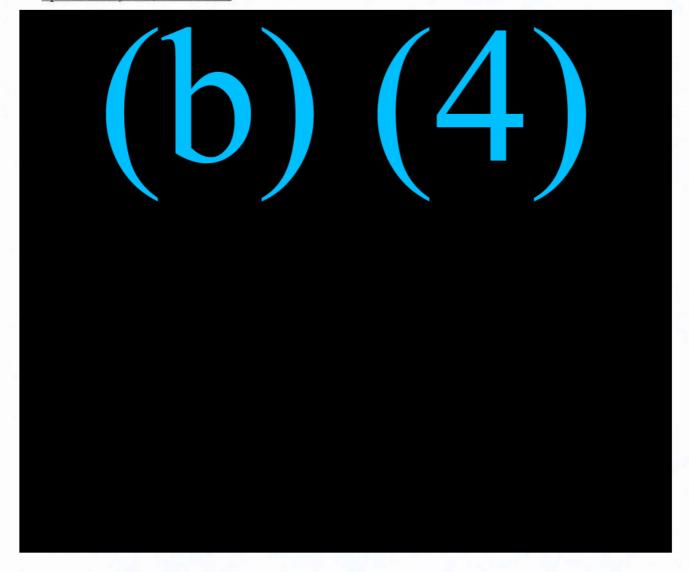
### 2002 Wheat Field Test Report USDA #02-022-58n Monsanto #2002-257XRAB

August 8, 2003

### Biotech Field Compliance Team Monsanto Company

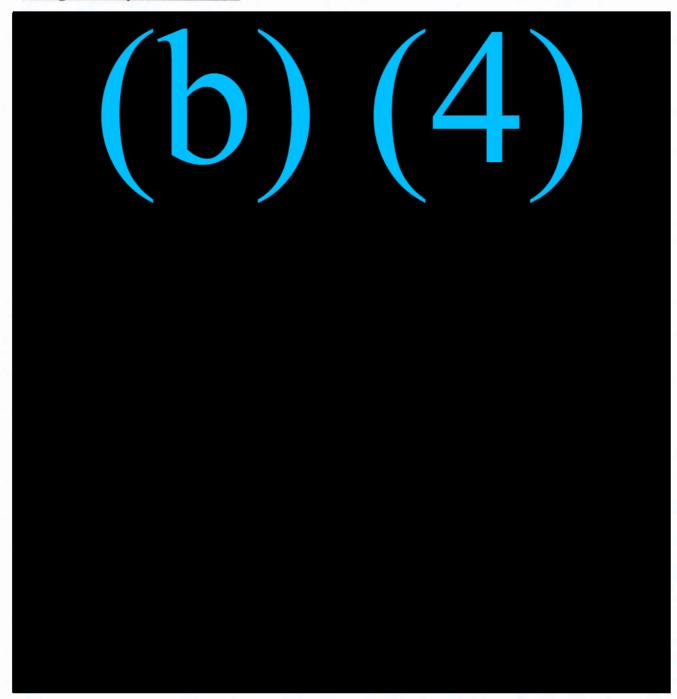
Location	County	State	
2147308028	Spink	SD	
2147303325	Codington	SD	

### Spink County/SD (2147308028)





Codington County/SD (2147303325)



USDA#: 02-022-58n Monsanto ID: 2002-257XRAB

### CONFIDENTIAL BUSINESS INFORMATION JUSTIFICATION

The information claimed as confidential within this application consists of field monitoring observations regarding biotechnology products under development.

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food. & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below.

<sup>1</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Critical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

USDA#: 02-022-58n Monsanto ID: 2002-257XRAB

### FIELD MONITORING DATA AS CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, observations concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

### Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.

### 2002 Wheat Field Test Report USDA #02-022-58n Monsanto #2002-257XRAB

### August 8, 2003

### Biotech Field Compliance Team Monsanto Company

Location	County	State	
2147308028	Spink	SD	
2147303325	Codington	SD	

### Spink County/SD (2147308028)

**Planting Date:** 04/17/2002

Harvest Date: 07/31/2002

**Destruct Date:** 08/01/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

**Disposition of the Harvested Material:** [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

### Codington County/SD (2147303325)

**Planting Date:** 04/23/2002

Harvest Date: 08/13/2002

**Destruct Date:** 08/13/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]

Bp number: 02-022-59n

App number: 2002-258XRAB Begin movement: 2/20/02 Received: 1/22/02 End movement: 2/20/03 Institution: Monsanto Begin release: 2/20/02 Recipient: Wheat End release: 2/20/03 Status: Pending Acre: 10.00 Effective date: 2/21/02 CBI status: CBI Phenotype: HT - Glyphosate tolerant Comments: Resp person: Parsed name: Address1: Monsanto Company Address2: 700 Chesterfield Parkway N. Address3: Address4: City/State/Zip:Chesterfield, MO Telephone: (b) (6), (b) (7)(C Fax: 636-737-7085 [V] Assign Bp number and initial data entry [ ] Review by biotechnologist Letter of notification to State CO [ ] State response O/d Loc Site Reg Interstate \*Dest\*KS \*SCR \* Interstate \*Dest\*MN \*NER \* Interstate \*Dest\*MO \*SCR \* Interstate \*Dest\*ND \*SCR \* Interstate \*Dest\*SD \*SCR \* Interstate \*Orig\*KS \*SCR \* Interstate \*Orig\*MN \*NER \* Interstate \*Orig\*MO \*SCR \* Interstate \*Orig\*ND \*SCR \* Interstate \*Orig\*SD \*SCR \* Release \*MN 1\*NER \* ] Enter genes into database Letter of acknowledgement/denial/withdraw Enter final data into database [ ] If deny, reason: Address incomplete, Signature mismatch, Ph category, Phenotype, Gene, Donor, Marker,

Does not qualify



MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID

2002-258XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-59n

1. USDA Reference Number

2. Applicant Reference Number 2002-258XRAB

3. Applicant/Responsible Party

(b) (6), (b) (7)(C

Phone

(b) (6), (b) (7)(**C** 

FAX

636/737-7085

**EMail** 

b) (6), (b) (7)(C) monsanto.com

Monsanto Company

700 Chesterfield Parkway North MO

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID 2002-258XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### **GENE OF INTEREST**



Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4.

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

#### Monsanto Reference ID

2002-258XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 3000 pounds of seed may be shipped for the term of this Notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

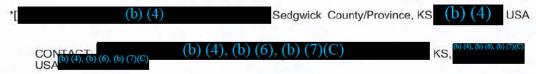
**DESTINATION:** 

KS, MN, MO, ND, SD

KS, MN, MO, ND, SD

Ship From:

KS

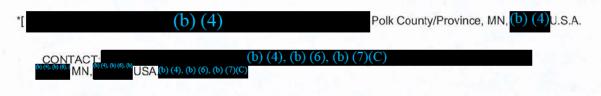


] - CBI

MN

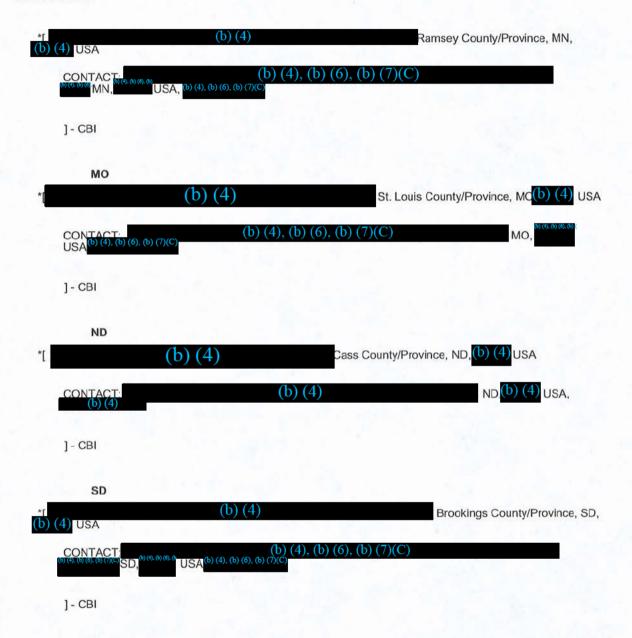


] - CBI



] - CBI

### Monsanto Reference ID 2002-258XRAB



### Monsanto Reference ID 2002-258XRAB Ship To: KS (b) (4) Sedgwick County/Province, KS, (b) (4) USA CONTACT: USA, (0) (4), (0) (6), (0) (7)(C) ] - CBI MN Ramsey County/Province, MN, (b) (4) USA CONTACT: USA (b) (4), (b) (6), (b) (7)(C) ] - CBI Polk County/Province, MN, (b) (4) U.S.A. CONTACT: USA, (b) (4), (b) (6), (b) (7)(C ] - CBI

(b) (4) USA

Ramsey County/Province, MN,

### Monsanto Reference ID 2002-258XRAB CONTACT: USA (b) (4), (b) (6), (b) (7)(C) ] - CBI MO (b)(4)St. Louis County/Province, MO, (b) (4) USA CONTACT: USA(6)(4),(6)(6),(6)(7)(C) ] - CBI ND Cass County/Province, ND (b) (4) USA (b) (4) CONTACT USA, ] - CBI SD Brookings County/Province, SD, (b) (4) (b) (4) USA (b)(4), (b) (4), (b)(4), (b)(6), (b)(7)(7)CONTACT ] - CBI

Monsanto Reference ID

2002-258XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

(b) (4) Polk County/Province, MN, U.S.A., 10 acres. (b) (4)

RESPONSIBLE PERSON/RESEARCHER: (b) (4), (b) (6), (b) (7)(C)
(b) (4), (b) (6), (b) (7)(C) MN, (b) (4), (b) (6), (b) (7)(C)

1 - CBI



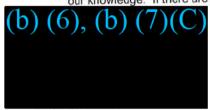
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

Monsanto Reference ID 2002-258XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

Monsanto ID: 2002-258XRAB

### CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential within this application consists of donor organisms and gene descriptions. The gene descriptions (referred to as vector componets) category includes the names and information about genes and their express traits, promoters and terminators (stop signal).

### Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. Section 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C. Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. <u>Id.</u> at 530; <u>National Parks & Conservation Association v. Kleppe</u>, 547 F.2d 673, 679 (D.C.Cir. 1976); <u>Miami Herald Pub. Co. v. U.S. Small Business Administration</u>, 670 F.2d 610, 614 (5th Cir. Unit B 1982).\_

For the purpose of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort. Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943-44 (10th Cir. 1990).

Information on gene description and commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act. It is well established that information on the formulation and chemistry of a product should be treated as confidential for FOIA purposes. See, e.g., Anderson v. Dept. of Health & Human Services, 907 F.2d 936 (10th Cir. 1990). This is exactly the type of information provided by each and every subcategory listed above in the gene description category. Where, as in the case of the Monsanto products subject to this FOIA request, the development time and costs of the product have been substantial and the information can only be obtained by competitors at considerable cost, disclosure is prohibited. Greenberg v. Food and Drug Administration, 803 F.2d at 213, 1216-1218 (D.C.Cir.1986); Worthington Compressors, Inc. v. Costie, 622 F.2d 45, 51-52 (D.C.Cir. 1981). The existence of confidentaility agreements binding employees not to reveal the information is another factor considered by the courts. Greenberg v. FDA, 803 F.2d at 1216-1218.

The courts have also been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., <u>Braintree Electric Light Dept. v. Dept. of Energy</u>, 494 F.Supp. 287, 289-291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. <u>Timken v. U.S. Customs Service</u>, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., <u>Teich v. Food & Drug Administration</u>, 751 F.Supp. 243, 253 (D.D.C.1990). Specific justifications for treating information in these two categories as CBI are provided below\*.

#### Monsanto ID: 2002-258XRAB

\* In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, <u>Cirtical Mass Energy Project v. NRC</u>, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 if such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

### **Gene Description**

The essence of the commercial value of the Monsanto biotechnology products is the particular genetic information that confers the desired properties on the plant product, as well as the technical know-how inherent in this information. Monsanto is at the leading edge in the development of biotechnology products in a rapidly growing and highly competitive industry. This expertise has been gained trhough many man years of effort, and the expenditure of tens of millions of dollars on biotechnology research.

Monsanto has been working on the development of agricultural biotechnology since the ealy 1980's and has expended several million dollars in research and testing costs. Monsanto can document the development and testing costs by means of monthly summaries of the man hours devouted to these projects, budgetary documents, field test agreements, project documents for the various research facilities.

The uniqueness of this product lies in the particular combination of genetic components in the vectors transferred to these plants. Each genetic entity in these vectors has three pieces of information: a promoter region, the gene for the expression of the trait and the terminator. Although the information on each of these vector components may be in the public domain, the particular combination of the components put together by Monsanto is unique and represents years of effort and millions of dollars of expense.

To achieve the products which are the subject of this Confidential Business Information Justification, Monsanto has developed and tested many different plant strains using different combinations of genetic components. The plant products developed by Monsanto represent the best fit of the components, and the best mode of gene expression of the desired traits. The specific combination of genetic information on the vectors transferred to the Monsanto products has been kept strictly confidential. Monsanto employees and contractors under contract to Monsanto are contractually obligated to keep this information confidential.

There are many competitors of Monsanto, both national and international, who have the expertise not only to replicate Monsanto's products, but also to use Monsanto's technology to develop other products which would be competitive with Monsanto, thereby saving millions of dollars and years of development effort. These competitors include, but are not limited to companies such: Novartis, Agrevo, Xeneca and DuPont.

Monsanto's competitors cannot presently duplicate Monsanto's commercially valuable products from information in the public domain without going through the same painstaking trial and error development and testing of many different combinations of genetic information. It is important to emphasize that although there may be information about Monsanto products available in patent applications, this information is voluminous and general in nature, and does not identify the specific combinations genetic information which Monsanto has found to be most effective. A competitor cannot determine from the patent applications which particular combination of genes and transgenic products will prove to be commercially valuable.

Access to gene description information for Monsanto's products would allow competitors to create essentially "copy-cat" products (avoiding any technical patent infringement) that would result in a market share loss for Monsanto of millions of dollars. By performing simple copy work, these competitors would avoid the millions of dollars and many years of research and development effort expended by Monsanto to develop its commercial products.

The release of gene description information would also provide competitors with commercially valuable knowledge about the particular products that Monsanto is planning to commercialize and the likely time frame for commercialization. This information would be extremely helpful to these companies in developing their own marketing strategies and development plans in a highly competitive market.

Monsanto ID: 2002-258XRAB

#### Names And Information About Genes, Promoters, Terminators And Expressed Traits

The release of information about the genes, promoters and terminators in the vectors will directly provide competitors with the knowledge of the precise genetic sequence that Monsanto has found to be most desirable. If this information is disclosed, the competitors will have access to the the structure of the Monsanto products, with the consequences outlined above. Patents for some of the products at issue in this matter are pending, but have not been issued.

Information on the expressed trait of the genes is tantamount to providing the name of the genes, and will allow Monsanto's competitors to readily identify the particular genes that have been transferred to the Monsanto products. The release of any information relating to changes made to an original gene to facilitate fusion with another gene would explicitly reveal Monsanto's trade secret technology for developing gene combinations.

### Identity and Characteristics of Donor Organisms

A donor organism is not claimed as CBI when the gene from such organism appears alone. CBI is only claimed for the name and/or identifying characteristics of a donor organism when the gene from this organism is used in a new and unique combination with another gene to give greatly enhanced expression of the desired trait.

The identity of the donor organisms have been incorporated in the description for each of the components of the vector for the product subject to this justification have been claimed as confidential by Monsanto because the disclosure of this information will essentially reveal to Monsanto's competitors the nature of the genes for the expressed traits. Likewise, information on the characteristics of the donor organisms and the source of the characterization of the donor will reveal directly or with little difficulty the identity of the donor organism. With this information in hand, even without information on the other components of the vector, Monsanto's competitors will be accorded a tremendous advantage in their search for competitive products, and will be able to unfairly take advantage of the expensive and time intensive effort by Monsanto to identify this donor as the most suitable organism for providing the genetic information necessary to best express the desired traits.

### Identification Of Physical Site And Release Location

The identity of the physical site and release locations have been claimed confidential by Monsanto. Disclosure of this information would reveal precise shipping locations and field testing facilities to environmental activists. The destruction of this valuable technology could substantially put at risk the safety of Monsanto's cooperators and jeopardize the expense and time intensive effort by Monsanto.

### Identification Of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as **[CBI]** and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled **[CBI-Deleted]** and that document labeled as CBI-Deleted.





#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID

2002-258XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-59n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-258XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

(b) (6), (b) (7)(C

FAX

636/737-7085

**EMail** 

(b) (6), (b) (7)(C)@monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

63198

4. Duration of Introduction

Interstate Movement and Release

MO

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID 2002-258XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

**GENE OF INTEREST** 

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

**GENE OF INTEREST** 

Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

Gene: CTP2-CP4 -- A gene fusion composed of the N-terminal chloroplast transit peptide sequence from the Arabidopsis thaliana EPSPS gene (CTP2), and the C-terminal 5-enolpyruvylshikimate-3-phosphate synthase gene (CP4) from an Agrobacterium species, strain CP4

Transcription termination sequence: NOS 3' -- A 3' non-translated region of the nopaline synthase gene of Agrobacterium tumefaciens T-DNA.

M	lon	sa	nto	Re	fer	en	ce	ID

20			

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 3000 pounds of seed may be shipped for the term of this Notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

**DESTINATION:** 

KS, MN, MO, ND, SD

KS, MN, MO, ND, SD

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

[ CBI Deleted ] -- \*Polk County/Province, MN, U.S.A.

### Monsanto Reference ID 2002-258XRAB

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

# Ship To: KS [ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA MN [ CBI Deleted ] -- \*Ramsey County/Province, MN, USA [ CBI Deleted ] -- \*Polk County/Province, MN, U.S.A. CBI Deleted ] -- \*Ramsey County/Province, MN, USA

Monsanto Reference ID 2002-258XRAB

Monsanto Reference ID 2002-258XRAB

ND

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

### Monsanto Reference ID

2002-258XRAB

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

[ CBI Deleted ] -- Polk County/Province, MN, U.S.A., 10 acres





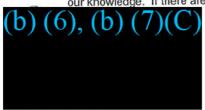
#### MONSANTO COMPANY

700 CHESTERFIELD PKWY NORTH CHESTERFIELD, MISSOURI 63198 PHONE (314) 694-1000 FAX (636) 737-7085 http://www.monsanto.com

#### Monsanto Reference ID 2002-258XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

G3LDELETED

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

### Monsanto Reference ID

2002-258XRAB

Permit Unit

USDA, APHIS, PPQ, BSS

4700 River Rd.

Riverdale, MD 27037

02-022-59n

- 1. USDA Reference Number
- 2. Applicant Reference Number 2002-258XRAB
- 3. Applicant/Responsible Party

(b) (6), (b) (7)(C)

Phone

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FAX EMail 636/737-7085

(b) (6), (b) (7)(C)@monsanto.com

Monsanto Company

700 Chesterfield Parkway North

St. Louis

MO

63198

4. Duration of Introduction

Interstate Movement and Release

February 20, 2002 - February 20, 2003

5. Recipient

Wheat, Triticum aestivum

6. Regulated Article

Phenotypic Category:

HT

Phenotype:

Glyphosate tolerant

Lines derived from Cultivar/Hybrid: Bobwhite

Monsanto Reference ID 2002-258XRAB

designation of transformed line:

33391

Constructs: PV-TXGT10

GENE OF INTEREST

Promoter: CMoVa/I2 -- [ CBI Deleted ]

CBI

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Promoter: CMP3/I5 -- [ CBI Deleted ]

CBI

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### Monsanto Reference ID

2002-258XRAB

7. Mode of Transformation

Disarmed Agrobacterium tumefaciens

8. Introduction

Interstate Movement and Release

A total of 3000 pounds of seed may be shipped for the term of this Notification. Ship up to 1000 pounds wheat seed to and from each location.

ORIGIN:

DESTINATION:

KS, MN, MO, ND, SD

KS, MN, MO, ND, SD

Ship From:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

[ CBI Deleted ] -- \*Polk County/Province, MN, U.S.A.

### Monsanto Reference ID 2002-258XRAB

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

### Monsanto Reference ID 2002-258XRAB

Ship To:

KS

[ CBI Deleted ] -- \*Sedgwick County/Province, KS, USA

MN

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

[ CBI Deleted ] -- \*Polk County/Province, MN, U.S.A.

[ CBI Deleted ] -- \*Ramsey County/Province, MN, USA

## Monsanto Reference ID 2002-258XRAB

MO

[ CBI Deleted ] -- \*St. Louis County/Province, MO, USA

ND

[ CBI Deleted ] -- \*Cass County/Province, ND, USA

SD

[ CBI Deleted ] -- \*Brookings County/Province, SD, USA

Monsanto Reference ID

2002-258XRAB

. . . . .

Release Site:

NUMBER OF STATES/TERRITORIES AND SITES:

MN (1)

MN

[ CBI Deleted ] -- Polk County/Province, MN, U.S.A., 10 acres



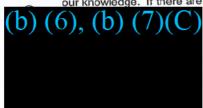
(28/10/21/19/19)

MONSANTO COMPANY
700 CHESTERFIELD PKWY NORTH
CHESTERFIELD, MISSOURI 63198
PHONE (314) 694-1000
FAX (636) 737-7085
http://www.monsanto.com

Monsanto Reference ID 2002-258XRAB

9. Certification

I certify that the regulated article will be introduced in accordance with the eligibility criteria and the performance standards set forth in 7 CFR 340.3. The above information is true to the best of our knowledge. If there are any changes, we will contact APHIS.



Monsanto Company

## Animal and Plant Health Inspection Service

#### 4700 River Road Riverdale, MD 20737

Mr. Tom Sim IV, Administrator Plant Protection and Weed Control Section Kansas State Board of Agriculture 901 S. Kansas Avenue Topeka, KS 66612-1281

January 30, 2002

Dear Mr. Sim IV:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-59n

Applicant #: 2002-258XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MN MO ND SD

Release destination:

MN

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE	RESPONSE TO NOTIFICATION
State concurs with APHI	S determination.
State DOES NOT CONCUR a	and offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

January 30, 2002

Dear Dr. Hanks:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-59n

Applicant #: 2002-258XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient: Wheat

Interstate destination: KS MN MO ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

STATE	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR an	nd offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Michael Brown
Plant Industries Division
Missouri Department of Agriculture
1616 Missouri Boulevard
Jefferson City, MO 65102

January 30, 2002

Dear Mr. Brown:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-022-59n Applicant #: 2002-258XRAB Received: January 22, 2002 Effective: February 21, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: KS MN MO ND SD

Release destination: MN

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

181

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STA	TE RESPONSE TO NOTIFICATION
State concurs with AP	HIS determination.
State DOES NOT CONCUR	and offers the following reasons:
Name of State official:	
Signature:	
Date:	

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020

January 30, 2002

Dear Mr. Nelson:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-59n

Applicant #: 2002-258XRAB

Received:

January 22, 2002

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MN MO ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE	RESPONSE TO NOTIFICATION
State concurs with APHIS	S determination.
State DOES NOT CONCUR an	nd offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4

Mr. Kevin Fridley
Division of Agricultural Services
South Dakota Department of Agriculture
Foss Building-523 East Capitol
Pierre, SD 57501-3182

January 30, 2002

Dear Mr. Fridley:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number 02-022-59n Applicant #: 2002-258XRAB
Received: January 22, 2002 Effective: February 21, 2002

Institution: Monsanto Recipient: Wheat

Interstate destination: KS MN MO ND SD

Release destination: MN

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

Sincerely,

121

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

STATE 1	RESPONSE TO NOTIFICATION
State concurs with APHIS	determination.
State DOES NOT CONCUR and	d offers the following reasons:
Name of State official:	
Signature:	
Date:	
State:	Rptloc01/R4



Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

Dr. Mary J. Hanks, Biotechnologist Plant Industry Division Minnesota Department of Agriculture 90 West Plato Boulevard St. Paul, MN 55107

January 30, 2002

Dear Dr. Hanks:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-59n

Applicant #: 2002-258XRAB Effective:

Received:

January 22, 2002

February 21, 2002

Institution: Monsanto

Recipient:

Interstate destination: KS MN MO ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that AFHIS provide an acknowledgement within 30 days of receipt.

Sincerely

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: S. Wood, PPQ, Raleigh, NC

STATE RESPONSE TO NOTIFICATION	
State concurs with APHIS determination with the attached	conditioned conditions
State DOES NOT CONCUR and offers the following reasons:	The state of the last of the l
Name of State official: Mary & Hanks	
Signature: (b) (6), (b) (7)(C)	
Date: 3-8-02	
State: MN Rptloc01/R4	



Mr. Michael Brown Plant Industries Division Missouri Department of Agriculture 1616 Missouri Boulevard Jefferson City, MO 65102

January 30, 2002

Dear Mr. Brown:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-59n

Applicant #: 2002-258XRAB

Received:

January 22, 2002

MN

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: KS MN MO ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

or by facsimilie (301) 734-8910 on or before the effective date.

## (6), (b) (7)(C)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Collins, CO

STATE RESPONSE TO NOTIFICATION
State concurs with APHIS determination.
State DOES NOT CONCUR and offers the following reasons:
Name of State official: Mi charl E. Brown
(b) (6), (b) (7)(C)
Date: 0415/02
State: Rptloc01/R4



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#### Animal and Plant Health Inspection Service

4700 River Road Riverdale, MD 20737

release

Mr. David R. Nelson, State Entomologist North Dakota Department of Agriculture 600 East Boulevard, 6th Floor Bismarck, ND 58505-0020

January 30, 2002

Dear Mr. Nelson:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bo number

02-022-59n

Applicant #: 2002-258XRAB

Received:

January 22, 2002

Effective: February 21, 2002

Institution: Monsanto

Recipient:

Interstate destination: KS MN MO ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

# (6), (b)

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cd: R. Stoaks, PPQ, Fort Collins, CO

	RESPONSE TO NOTIFICATION
State concurs with APHIS	
State DOES NOT CONCUR and	offers the following reasons:
ame of State office (b) (6), (b)	(7) (C) elson
ignature:(U) (U), (U)	(7)(C)
ate: 2-28107	
tate: ND	Rptloc01/R4



An Equal Opportunity Employer

## AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231

(800) 242-7535

FAX (701) 328-4567

## DEPARTMENT OF AGRICULTURE State of North Dakota 600 E. Boulevard Ave. Dept. 602 Bismarck, ND 58505-0020

(b) (6), (b) (7)(**(** 

TO:

Mary Jackson

Biotechnology Program Operations – Permit Unit

USDA APHIS 4700 River Road

Riverdale MD 270

FROM:

DATE:

David R. Nelson

March 27, 2002

David K. Nelson

RE:

Modification of Conditions for Release of Wheat

02-022-59n 02-051-19n 02-046-30n 02-022-57n

Following further discussions with Monsanto we are making a slight modification in the conditions for release of the wheat notifications listed above.

## North Dakota Supplemental Conditions 2002

- 1. Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This includes all classes of certified wheat seed as well as any wheat grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.
- 3. Because of the possibility of volunteers:
- Wheat should not be grown within the field trial area nor within 33 feet of the field trial area during the subsequent growing season and any wheat volunteers appearing within this area should be destroyed prior to flowering.
- -If wheat grown for harvest as grain is grown within 330 feet of the field trial during the year of the field trial, then wheat intended for use as seed should not be grown within this area during the following year.



Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737



January 30, 2002

Mr. Kevin Fridley Division of Agricultural Services South Dakota Department of Agriculture Foss Building-523 East Capitol Pierre, SD 57501-3182

Dear Mr. Fridley:

Enclosed is notification 02-022-59n for your review. The information has been reviewed and it has been determined that the request meets the eligibility criteria and performance standards for notification under 7 CFR 340.3 (c).

Bp number

02-022-59n

Applicant #: 2002-258XRAB

Received:

January 22, 2002

MN

Effective:

February 21, 2002

Institution: Monsanto

Recipient:

Wheat

Interstate destination: K9 MN MO ND SD

Release destination:

Should you have comments, please respond either by telephone (301) 734-5787 or by facsimilie (301) 734-8910 on or before the effective date.

It is mandated under 7 CFR 340.3 (c) that APHIS provide an acknowledgement within 30 days of receipt.

mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessments Plant Protection and Quarantine

Enclosure

cc: R. Stoaks, PPQ, Fort Colling, CO

STATE RESPONSE TO NOTIFICATION State concurs with APRIS determination.

State DOES NOT CONCUR and offers the following reasons:

Name of State

Rptloc01/R4

PHIS - Protecting American Agriculture

An Equal Opportunity Employer

March 15, 2002

## (b) (6), (b)(7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

## Dear (b) (6), (b) (7)(C)

Your notification request has been acknowledged and may be executed according to 7 CFR 340.3(c), effective on or after March 15, 2002.

Interstate movement and Release
Notification no. 02-022-59n (2002-258XRAB)
Regulated article - Wheat
Destinations - Kansas, Minnesota, Missouri, North Dakota, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field test.

The State of Minnesota concurs with APHIS determination, with (attached) amended additional conditions.

In addition, the State of North Dakota has (attached) modification of conditions for release of wheat.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

Sincerely,

Mary Jackson, Regulatory Specialist Biotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

#### CC:

T. Sim, Kansas State Board of Agric., Topeka, KS

M. Hanks, Minnesota Dept. of Agric., St. Paul, MN

M. Brown, Missouri Dept. of Agric., Jefferson City, MO

D. Nelson, North Dakota Dept. of Agric., Bismarck, ND

K. Fridley, South Dakota Dept. of Agric., Pierre, SD

File number 02-022-59n

## AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231

(800) 242-7535

(701) 328-4567 FAX

## DEPARTMENT OF AGRICULTURE State of North Dakota 600 E. Boulevard Ave. Dept. 602 Bismarck, ND 58505-0020

TO:

Mary Jackson

Biotechnology Program Operations - Permit Unit

USDA APHIS 4700 River Road

Riverdale MD 27

FROM:

David R. Nelson

DATE:

March 27, 2002

RE:

Modification of Conditions for Release of Wheat

02-022-59n 02-051-19n 02-046-30n 02-022-57n

Following further discussions with Monsanto we are making a slight modification in the conditions for release of the wheat notifications listed above.

## North Dakota Supplemental Conditions 2002

- 1. Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This includes all classes of certified wheat seed as well as any wheat grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.
- 3. Because of the possibility of volunteers:
- Wheat should not be grown within the field trial area nor within 33 feet of the field trial area during the subsequent growing season and any wheat volunteers appearing within this area should be destroyed prior to flowering.
- -If wheat grown for harvest as grain is grown within 330 feet of the field trial during the year of the field trial, then wheat intended for use as seed should not be grown within this area during the following year.

cc (b) (6), (b) (7)(C) Monsanto



## Minnesota Department of Agriculture

(651) 296-1277

March 25, 2002

Ms. Mary Jackson Biotechnology Program Operations Permit Unit USDA APHIS 4700 River Road Riverdale, MD 27037

RE: AMENDED Additional Conditions for Release of Wheat 02-022-59n

The State of Minnesota concurs with the above mentioned notification for the release of herbicide tolerant wheat with the following additional conditions:

If the regulated material (wheat) is to be allowed to flower, the

1. Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.

2. Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.

3. Because of the possibility of volunteers:

Wheat should not be grown within the field trial area nor within 10 feet of the field trial area during the subsequent growing season and any wheat volunteers appearing within this area should be destroyed prior to flowering.

If wheat grown for harvest as grain is grown within 330 feet of the field trial during the year of the field trial, then wheat intended for use as seed should not be grown within this area during the following year.

These conditions are in addition to those contained in the applicants "Wheat Field Release Performance Standards" as revised January 2002.

The State believes that the requirement that "no offspring can be produced that could persist in the environment" cannot be met under current APHIS guidelines that utilize methods that are used to ensure purity of certified seed. The needs of seed certification differ from the need to prevent persistence in the environment. The additional conditions that Minnesota is requiring for the release of this genetically engineered wheat in this state will prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial both during the year of the field trial and subsequent years.

Mary J. Hanks, Ph.D. State Biotechnologist



## Minnesota Department of Agriculture (651) 296-1277

March 8, 2002

Ms. Mary Jackson Biotechnology Program Operations Permit Unit USDA APHIS 4700 River Road Riverdale, MD 27037

Fax: 301-734-8910

RE: Additional Conditions for Release of Wheat 02-022-59n

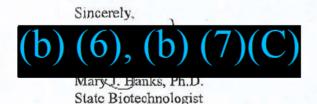
The State of Minnesota concurs with the above mentioned notification for the release of herbicide tolerant wheat with the following additional conditions:

If the regulated material (wheat) is to be allowed to flower, the

- 1. Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.

These conditions are in addition to those contained in the applicants "Wheat Field Release Performance Standards" as revised January 2002.

The State believes that the requirement that "no offspring can be produced that could persist in the environment" cannot be met under current APHIS guidelines that utilize methods that are used to ensure purity of certified seed. The needs of seed certification differ from the need to prevent persistence in the environment. The additional conditions that Minnesota is requiring for the release of this genetically engineered wheat in this state will prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial.



## AGRICULTURE COMMISSIONER ROGER JOHNSON



PHONE (701) 328-2231

(800) 242-7535 FAX (701) 328-4567

## DEPARTMENT OF AGRICULTURE State of North Dakota 600 B. Boulevard Ave. Dept. 602 Bismarck, ND 58505-0020

TO:

Mary Jackson

USDA-APHIS-PPQ Permits-Biotechnology 4700 River Road Riverdale MD 20737

FROM:

David R. Nelson

(b) (6), (b) (7)(C)

DATE:

February 28, 2002

RE:

Bp number 02-022-59n

- Isolation from wheat that will be harvested for use as seed should be at least 330 feet. This
  includes all classes of certified seed as well as any grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain should be at least 100 feet.
- 3. Because of the possibility of volunteers, wheat should not be grown within the field trial or isolation area during the subsequent growing season and all volunteer wheat appearing within this area should be destroyed.

16:42



## Minnesota Department of Agriculture

(651) 296-1277

April 12, 2002

Ms. Mary Jackson Biotechnology Program Operations Permit Unit USDA APHIS 4700 River Road Riverdale, MD 27037

RE: AMENDMENT - Additional Conditions for Release of Wheat 02-077-09n

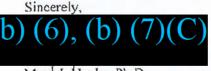
The State of Minnesota concurs with the above mentioned notification for the release of herbicide tolerant wheat with the following additional conditions:

If the regulated material (wheat) is to be allowed to flower, the

- 1. Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.
- Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.
- 3. Because of the possibility of volunteers:
  - Wheat should not be grown within the field trial area nor within the 100 ft isolation area around
    the field trial area during the subsequent season and any wheat volunteers appearing within this
    area should be destroyed prior to flowering.

These conditions are in addition to those contained in the applicants "Wheat Field Release Performance Standards" as revised January 2002.

The State believes that the requirement that "no offspring can be produced that could persist in the environment" cannot be met under current APHIS guidelines that utilize methods that are used to ensure purity of certified seed. The needs of seed certification differ from the need to prevent persistence in the environment. The additional conditions that Minnesota is requiring for the release of this genetically engineered wheat in this state will prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial both during the year of the field trial and subsequent years.



Mary J. Hanks, Ph.D. State Biotechnologist



## Minnesota Department of Agriculture

(651) 296-1277

April 12, 2002

Ms. Mary Jackson Biotechnology Program Operations Permit Unit USDA APHIS 4700 River Road Riverdale, MD 27037

RE: SECOND AMENDMENT - Additional Conditions for Release of Wheat 02-022-59n

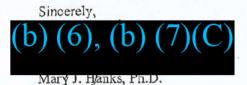
The State of Minnesota concurs with the above mentioned notification for the release of herbicide tolerant wheat with the following additional conditions:

If the regulated material (wheat) is to be allowed to flower, the

- 1. Isolation from wheat that will be harvested for use as seed must be at least 330 feet. This includes all classes of certified seed as well as any grain that may be used as common seed.
- 2. Isolation from any wheat that will be harvested for grain entering commercial grain markets must be at least 100 feet.
- 3. Because of the possibility of volunteers:
  - Wheat should not be grown within the field trial area nor within the 100 ft isolation area around
    the field trial area during the subsequent season and any wheat volunteers appearing within this
    area should be destroyed prior to flowering.

These conditions are in addition to those contained in the applicant's "Wheat Field Release Performance Standards" as revised January 2002.

The State believes that the requirement that "no offspring can be produced that could persist in the environment" cannot be met under current APHIS guidelines that utilize methods that are used to ensure purity of certified seed. The needs of seed certification differ from the need to prevent persistence in the environment. The additional conditions that Minnesota is requiring for the release of this genetically engineered wheat in this state will prevent the regulated material from the field trial from persisting in the environment by minimizing the likelihood of pollination and successful fertilization of receptive plants outside of the field trial both during the year of the field trial and subsequent years.



State Biotechnologist

## Confirmation Report-Memory Send

Time : Mar-18-02 06:37pm

Tel line 1: Tel line 2 : Name

Job number : 019

Date : Mar-18 06:36pm

To 916367377085

Document Pages

Start time : Mar-18 06:36pm

End time : Mar-18 06:37pm

Pages sent : 03

Job number \*\*\* SEND SUCCESSFUL \*\*\* : 019

USDA United States
Department of
Agriculture

Animal and Plant Health Inspection Service

Permits & Risk Assessments 4700 River Road, Unit 147 Riverdale, Maryland 20737-1236

March 15, 2002

(b) (6), (b) (7)(C)

Monsanto Company 700 Chesterfield Parkway N. St. Louis, MO 63198

Dear (b) (6), (b) (7)(C)

our notification request has been acknowledged and may be executed according to CFR 340.3(c), effective on or after March 15, 2002.

Interstate movement and Release Notification no. 02-022-59n (2002-258KRAB) Regulated article - Wheat Destinations - Kenses, Minacota, Misseyri, Neveh Dakota, South Dakota

You must comply with the performance standards as stated in 7 CFR 340.3(c). You or any of your cooperators who will be involved in handling the regulated article must be prepared with a written or verbal description of the methods to be employed to meet each performance standard. All packages must be clearly labeled as to content, and notification number must be prominently displayed on package.

This acknowledgment does not authorize use of "challenge organisms" for field

The State of Minnesota concurs with APHIS determination, with (attached) additional conditions.

In addition, the State of North Dakota has (attached) conditions.

A copy of this letter of acknowledgment will be sent to the receiving State Regulatory Officials.

(b) (6), (b) (7)(C)

Mary Jackson, Regulatory Specialist Diotechnology Program Operations Permits and Risk Assessment Plant Protection and Quarantine

Enclosure

CC:
T. Sim, Kansas State Board of Agric., Topeka, KS
M. Hanks, Minnesota Dept. of Agric., St. Paul, MN
M. Brown, Missouri Dept. of Agric., Jefferson City,
D. Nelson, North Dakota Dept. of Agric., Bismarck, N
K. Fridley, South Dakota Dept. of Agric., Pierre, SD

APHIS- Protecting American Agriculture

An Equal Opportunity Employer

## CONFIDENTIAL

2002 Wheat Field Test Report USDA #02-022-59n Monsanto #2002-258XRAB

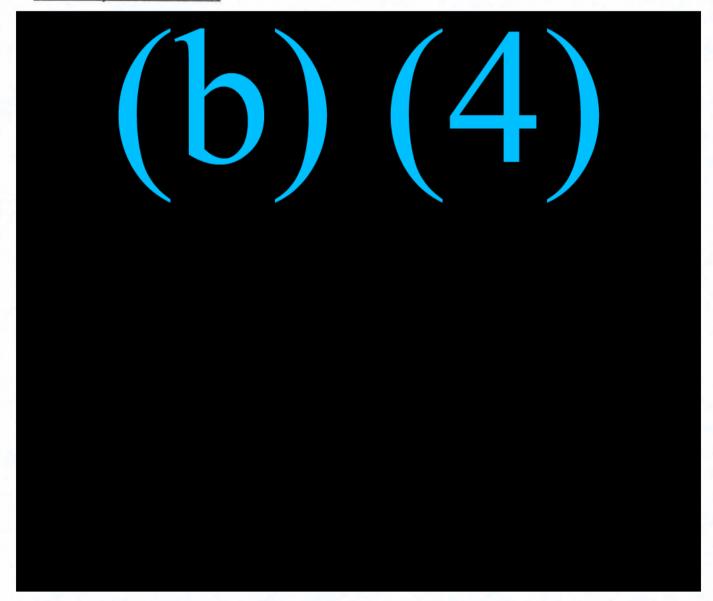
**September 19, 2003** 

Biotech Field Compliance Team Monsanto Company

**Location** 2147301548

County Polk State MN

Polk County/MN (2147301548)



# (b) (4)

USDA# 02-022-59n

## CONFIDENTIAL BUSINESS JUSTIFICATION

The information claimed as confidential in the Field Test Report consists of field monitoring observations regarding biotechnology products under development.

## Legal Background

The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, specifically exempts from release "trade secrets and commercial or financial information obtained from a person and privileged or confidential" ("Exemption 4"). 5 U.S.C. § 552(b)(4). Exemption 4 applies where the disclosure of information would be likely to cause substantial harm to the competitive position of the owner, or where, in the case of voluntarily submitted information, the submitter would be less likely in the future to share data with the agency voluntarily. National Parks & Conservation Association v. Morton, 498 F.2d 765, 770 (D.C.Cir. 1974); Gulf & Western Industries, Inc. v. U.S., 615 F.2d 527, 530 (D.C.Cir. 1979).

A party seeking to demonstrate "substantial competitive harm" need not show actual competitive harm, but must only demonstrate the presence of competition and the likelihood of substantial competitive injury. Id. at 530; National Parks & Conservation Association v. Kleppe, 547 F.2d 673, 679 (D.C.Cir. 1976); Miami Herald Pub. Co. v. U.S. Small Business Administration, 670 F.2d 610, 614 (5th Cir. Unit B 1982).

For the purposes of FOIA, courts have defined the term "trade secret" to mean a "secret, commercially valuable plan, formula, process, or device that is used for the making, preparing, compounding, or processing of trade commodities and that can be said to be the end product of either innovation or substantial effort." Public Citizen Health Research Group v. FDA, 704 F.2d 1280, 1288 (D.C.Cir. 1983); Anderson v. Dept. of Health & Human Services, 907 F.2d 936, 943#44 (IOth Cir. 1990).

Information on commercial development falls squarely within this definition, and is the type of information accorded trade secret protection by the courts under Exemption 4 of the Freedom of Information Act request. The courts have been very clear in finding commercial development information covered by Exemption 4 where the release of such information could allow competitors to procure a clear understanding of a company's business practices and allow a competitor to cause harm to a company's competitive standing. See, e.g., Braintree Electric Light Dept. v. Dept. of Energy, 494 F.Supp. 287, 289#291 (D.D.C. 1980). Information on distribution channels, market strategies, pricing structures, and patterns of competition fall squarely within the Exemption because such information enables a competitor to gain an accurate picture of a company's marketing activities and the competitive structure of the market. Timken v. U.S. Customs Service, 531 F.Supp. 194, 200 (D.D.C. 1981). Typically, information concerning marketing strategies, and the names of independent contractors participating in a company's studies have been accorded confidential treatment. See, e.g., Teich v. Food & Drug Administration, 751 F.Supp. 243, 253 (D.D.C. 1990). Specific justification for treating field monitoring observation information as CBI is provided below\*.

<sup>\*</sup> In a case decided by the U.S. Court of Appeals for the District of Columbia Circuit, Critical Mass Energy Project v. NRC, No. 90-5120, August 21, 1992, the court determined that information given to the government voluntarily will be treated as confidential under Exemption 4 is such information is of the kind that the provider would not customarily make available to the public. To the extent any references and other information in the Monsanto applications were submitted voluntarily, such information is accorded protection from disclosure.

#### Field Monitoring Data as CBI

Monsanto's Field Test Reports contain information regarding Field Monitoring Observations. This includes specific observations regarding biotechnology products under development. The Field Test Report will indicate which crop is the subject of the Report and the observations provide information that can reveal the trait being tested. For instance, an observation concerning the roots of the plant is evidence that the product in testing has a trait designed to guard against rootworm.

Allowing a competitor access to such information could result in substantial competitive harm to Monsanto in that it reveals what products Monsanto is in the process of developing, the stage of development, the performance of the product under development, and an estimated time when such a product could be commercialized. A competitor could use this critical information regarding Monsanto's product pipeline to gain a competitive advantage against Monsanto. This advantage would start immediately upon the revelation of this information, in that a competitor could use this information to evaluate the timing and commercialization of its own products, to develop new competing products, and to convey information to the marketplace regarding its products compared to Monsanto's products.

In addition, the observations provide information concerning Monsanto's protocols for conducting Field Tests. Monsanto has invested substantial time and money in developing a workable system for conducting these trials and allowing others access to this information would give them an unfair advantage over Monsanto.

## Identification of Items claimed as Confidential Business Information (CBI)

Items claimed as CBI indicated in the text are labeled as [CBI] and that document is labeled as Confidential. A non-confidential copy of the application is also included and the CBI information that has been deleted is enclosed in brackets labeled [CBI-Deleted] and that document labeled as CBI-Deleted.

## CBI-DELETED

#### 2002 Wheat Field Test Report USDA #02-022-59n Monsanto #2002-258XRAB

## September 19, 2003

## **Biotech Field Compliance Team Monsanto Company**

Location

County

State

2147301548

Polk

MN

## Polk County/MN (2147301548)

**Planting Date:** 05/03/2002

**Harvest Date:** 

08/07/2002

Vector Constructs/Line Numbers Planted: [CBI-Deleted]

Purpose of Field Trial: [CBI-Deleted]

Field Monitoring Observations for Disease Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Insect Susceptibility: [CBI-Deleted]

Field Monitoring Observations for Plant Growth Characteristics: [CBI-Deleted]

Field Monitoring Observations for Weediness Characteristics: [CBI-Deleted]

Field Monitoring Observations for Plant Stand: [CBI-Deleted]

Disposition of the Harvested Material: [CBI-Deleted]

Method of Devitalization or Final Disposition of Plot Area after Harvesting: [CBI-Deleted]